

CMAP



Cook County
Department of Planning
and Development within
the Bureau of Economic
Development



Planning for Progress

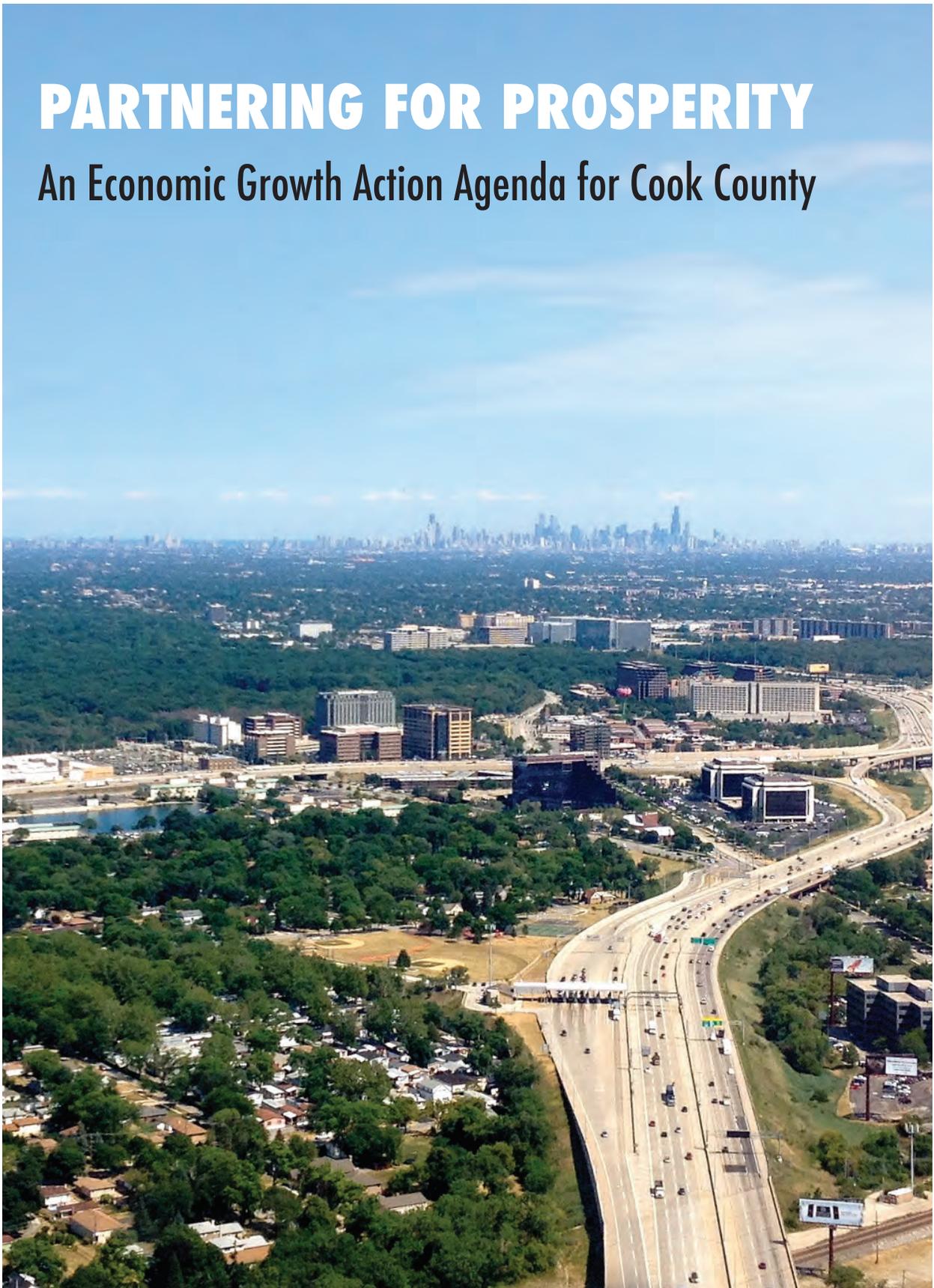
Cook County's Consolidated Plan
and Comprehensive Economic
Development Strategy, 2015-19

January 2015

Appendix A

PARTNERING FOR PROSPERITY

An Economic Growth Action Agenda for Cook County



April 2013



To the Residents of Cook County:

Cook County is at the heart of a great metropolitan region, where we make up more than half of its population, jobs, and businesses. Although our assets are plentiful, our economy has been slipping. This is impacting millions of decisions made each day by families, businesses, and investors in this region. Governments, including Cook County government, don't control this activity, but we do have a role to play. I'm convinced that we can create an environment where the economy can thrive.

When we provide first-class public services and infrastructure, we help the economy grow. When we create accountable, transparent and responsive government, we help the economy grow. These are roles that County government can—and should—play. We have an obligation to ensure that our programs, policies and investments support a thriving private sector.

We also have a responsibility to find ways we can partner with other governments and civic institutions to align our efforts. We are one region. Together, we can compete on a global stage. Separately, we are at risk of competing with each other in a short-sighted, zero-sum game.

To help County government address our role in the region's economy, I appointed a Council of Economic Advisors, chaired by Bill Osborn and John Rogers. I gave the Council a difficult but critical task: to find practical, effective ways that County government can support economic growth.

"Partnering for Prosperity" is the Council's response to that challenge. Building on a strong foundation of research and analysis, it offers nine strategies for improving the business environment, encouraging productivity, and supporting the people, places, and actions that can help the economy grow.

This document is a starting point for things to come. With the continued advice and assistance of the Council of Economic Advisors, initiatives will be developed to implement these strategies.

We cannot do it alone. But other regional and local partners already have thoughtful plans and our strategies are designed to align with them. We are working closely to support the Chicago Metropolitan Agency for Planning "GO TO 2040" plan, the World Business Chicago "Plan for Economic Growth and Jobs," and the Chicagoland Chamber of Commerce's new Tri-State Alliance for Regional Development. I look forward to the future opportunities this document will foster, creating prosperity for the residents of Cook County and the entire region.

Sincerely,

A handwritten signature in blue ink that reads "Toni Preckwinkle". The signature is fluid and cursive, written in a professional style.

Toni Preckwinkle,
President

COOK COUNTY COUNCIL OF ECONOMIC ADVISORS

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Chairman of the Board, Northwestern University
Chairman, Northern Trust Corporation (Retired)

John Rogers

Chairman, CEO & CIO, Ariel Investments

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Kevin Willer

President & CEO, Chicagoland Entrepreneurial Center

Dear President Preckwinkle:

The Cook County Council of Economic Advisors is pleased to present for your consideration the following Economic Growth Action Agenda for Cook County.

For the last decade, our metropolitan economy has grown more slowly than the nation's and those in other metropolitan areas. Cook County plays a large role in this slipping economy. We have some of its greatest assets, including robust industries, a national transportation hub, world-class universities, and a high percentage of college-educated residents.

But we also face some of its biggest challenges—a declining number of middle-skill production jobs and a greater percentage of people with low educational attainment. Cook County has multiple communities where residents are isolated by poverty, and its government is constrained by fiscal problems.

We face these challenges as the global economy is shifting dramatically. It is now more knowledge-based, more centered in metropolitan regions, and more dynamic. As we look for ways to bolster our region's economy, we will need to take these changes into account.

In the past, Cook County government has not had a strategic agenda for supporting our economy. It is our hope that this Action Agenda will guide the County as it reshapes its economic role in the region. The Agenda includes nine strategies for economic growth that should shape County policy, and inform its partnerships and actions. Like any good plan, it is intended to be a living document that will be adjusted as initiatives are developed to implement the strategies and as new strategic opportunities arise.

We have called this Action Agenda "Partnering for Prosperity" to reflect the many partnerships Cook County must engage in to support economic growth. Our intent is to avoid duplication, promote cooperation, and ensure that the County's assets are well-deployed to support growth in the region's economy. All this should be done in alignment with other regional plans and initiatives.

We want to thank Metropolis Strategies and RW Ventures for their work in research, analysis, and document development. Thanks also go to the staff of the President's Office and the Bureau of Economic Development, to the members of the Council of Economic Advisors, and to the Chicago Community Trust, which provided financial support for part of this effort.

Most of all, thank you for this opportunity to support your leadership in making Cook County an effective partner in regional economic growth. We look forward to continuing to work with you.

Bill Osborn

Co-Chair, Council of Economic Advisors

Chairman of the Board, Northwestern University
Chairman, Northern Trust Corporation (Retired)

John Rogers

Co-Chair, Council of Economic Advisors

Chairman, CEO & CIO, Ariel Investments

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GROWTH IN A NEW GLOBAL ECONOMY

Over the past 18 months, several well-regarded plans for the region have been developed.* These reveal troubling trends in the metropolitan economy—which, despite strong economic assets, has underperformed the nation and its peers in terms of output, employment, and productivity.

The region's underperformance reflects in part its failure to understand and respond to a changing global economy. Cook County's Economic Growth Action Agenda has been crafted to respond to these new conditions.

KNOWLEDGE FUELS THE WORLD'S ECONOMIES

Knowledge-based products and processes are proliferating across all industries, and entirely new sectors are emerging. Continuous innovation, assisted by flexible, responsive networks, has become the hallmark of economic growth in the new global economy.

METROPOLITAN REGIONS ARE KEY

Metropolitan regions concentrate assets, including human, business, real-estate, and institutional assets, and allow them to interact continually to create economic value. As a result, metropolitan regions are now the global economy's primary competitive units.

There are no "one-size-fits-all" solutions for helping regional economies grow. Each region has unique assets and will require specially tailored strategies. Growth strategies need to be integrated, not fragmented—a regional economy's whole is greater than the sum of its parts, and each piece (such as workforce training, infrastructure, and business development) succeeds or fails in context of the others.

INCLUSIVENESS IS GOOD FOR GROWTH

All parts of the region's economy are inextricably linked. Regions that develop and deploy more of their human, real estate, and business assets do better in the long run because they create greater efficiency and productivity, and reduce the costs of poverty.

REGIONAL STRATEGIES PAY OFF

In the past, underperforming regions tended to "catch up" with their higher-performing peers over time. This dynamic has changed. High-performing regions tend to continue pulling ahead of their competitors. In this context, small changes in strategy can make a big difference.

* See Chicago Metropolitan Agency for Planning, "GO TO 2040" (October 2011); World Business Chicago, "A Plan for Economic Growth and Jobs" (March 2012); and Organization for Economic Cooperation and Development, "OECD Territorial Review: The Chicago Tri-State Metropolitan Area" (September 2012).

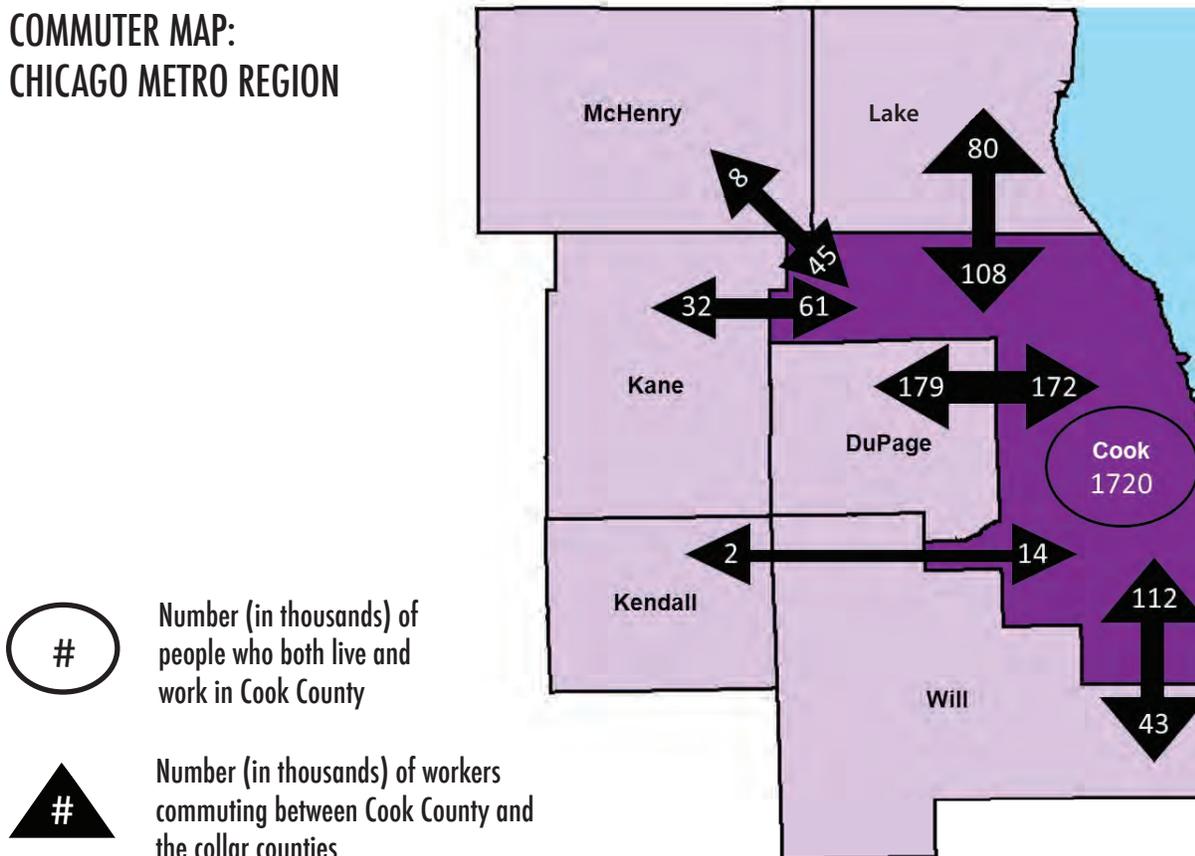
A KEY PART OF THE CHICAGO REGION

Cook County is the core of the region’s population, jobs, businesses, and productivity. These assets exert outsized influence on the regional economy and, as global economic trends continue to favor dense, connected areas, they are likely to become an even more significant driver of the regional economy over time. Cook County also has a disproportionate share of certain economic challenges. Its unemployment rate, for

example, is one point higher than the rest of the region’s¹⁸ and its poverty rate is nearly double that of its neighbors.

Both its assets and its challenges are closely linked to the region’s economy. Its workers, for example, flow across county borders (see map below). Like the region, Cook County has underperformed economically, and needs to respond with fact-based strategic economic growth planning.

**COMMUTER MAP:
CHICAGO METRO REGION**



A PROCESS FOR FINDING OPPORTUNITIES

To identify appropriate, high-impact economic growth strategies for Cook County, the Economic Growth Action Agenda analyzed three essential factors. The Action Agenda's strategies focus on the point where these three factors intersect because this is where the County's best opportunities occur.

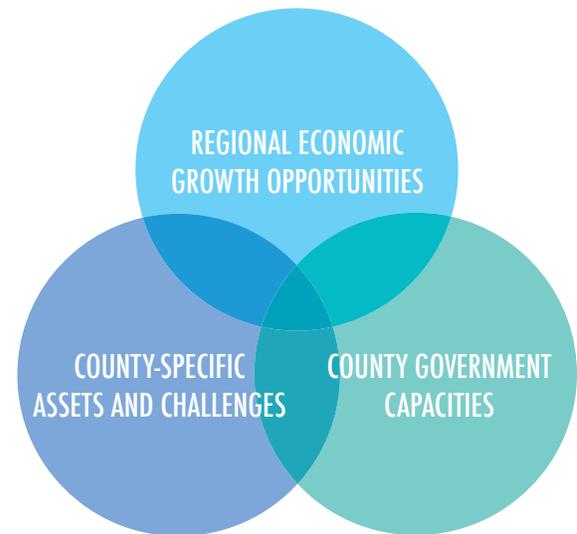
REGIONAL ECONOMIC GROWTH OPPORTUNITIES

Since regions are the global economy's primary competitive units, metropolitan Chicago's growth strategies must be grounded in its unique regional characteristics. The Economic Growth Action Agenda builds on existing regional studies that highlight the size and diversity of metro Chicago's economy, analyze its rich economic assets, and identify opportunities and strategies for moving forward.

COUNTY-SPECIFIC ASSETS AND CHALLENGES

Not all regional opportunities are equally centered in Cook County or relevant to its people, firms, and communities. The County's assets and challenges define which opportunities are most relevant and most susceptible to its influence.

The Economic Growth Action Agenda is based on a rigorous market analysis of the County's performance in five key areas: performance of regional clusters; human capital; innovation and entrepreneurship; spatial efficiency; and institutional environment.



COUNTY GOVERNMENT CAPACITIES

Cook County government's particular economic growth capacities and core competencies determine which County-centered regional opportunities it can best impact. Its capacities to influence economic growth fall into three categories: its inherent governmental capacities (taxation, regulation, and the provision of public goods) shape and enable market activity; its various offices, bureaus, and departments administer economic development funds or tools (such as property tax abatements); and its position as a major employer, purchaser, and property owner can be leveraged to improve workforce quality, local business growth, and efficient urban development.

STRATEGIES FOR PROMOTING GROWTH

From the Action Agenda’s detailed market analysis, nine priority growth strategies emerged. These are intended to align with other recently developed regional strategies, and will be implemented in partnership with World Business Chicago, CMAP, the Chicagoland Chamber of Commerce, and others.

The following list of nine is a beginning. The work that follows to develop initiatives will be a next step, and other strategies may emerge as the County builds its capacity to support economic growth. The strategies fall into three general categories: governance, production, and support.

GOVERNANCE STRATEGIES

Businesses will invest in regions with effective institutions, and regional collaboration is essential to successful economic growth strategies.

1 **COOK COUNTY GOVERNMENT 3.0**
Increase Cook County government’s transparency, efficiency, and accountability

WHY Businesses look for a good tax-value proposition, which in part rests on effective, efficient government

WHAT Initiatives to implement this strategy should include:
Open, transparent flexible, adaptive, efficient government that includes technology-enabled policies and processes.
Close engagement with citizens and with the civic and private sectors.
Expanded collaboration across the County’s elected offices and with municipalities.

REGIONAL PLAN ALIGNMENTS WBC Plan for Economic Growth and Jobs (Strategy 10); CMAP GOTO 2040 (Efficient Governance); OECD Territorial Review (27)

2

INTERGOVERNMENTAL EFFICIENCIES

Increase suburban government efficiency through shared services and centralized capacities



WHY

Cook County contains 121 municipalities of different sizes, with a wide range of capacities. Duplication of services imposes costs on businesses and residents.

WHAT

Initiatives to implement this strategy should include:
Resources to identify and help implement service-sharing opportunities among interested suburbs.

Technical expertise made available to suburbs that have limited government capacities.

REGIONAL PLAN ALIGNMENTS

WBC Plan for Economic Growth and Jobs (Strategy 10); CMAP GOTO 2040 (Pursue Coordinated Investments); OECD Territorial Review (28)

3

STRONG STRATEGIC CAPACITY

Increase the region’s capacity for strategic, coordinated economic growth initiatives



WHY

Local economic development tends to focus on “zero-sum” intra-regional competition for firms, and many suburbs have limited economic development capacities.

WHAT

Initiatives to implement this strategy should include:
Capacity for detailed economic analyses and business planning that can support new economic growth initiatives.
Shared initiatives across municipalities within Cook County and, ultimately, across County borders.

REGIONAL PLAN ALIGNMENTS

WBC Plan for Economic Growth and Jobs (Implementation approach); CMAP GO TO 2040 (Pursue Coordinated Investments); OECD Territorial Review (28)

PRODUCTION STRATEGIES

The production sectors of the regional economy—not retail or real estate—are its primary drivers of growth.

4 **MANUFACTURING PRODUCTIVITY** Increase the productivity of Cook County’s manufacturing clusters

WHY

Manufacturing in Cook County and the region is strong and positioned to grow. In particular, Fabricated Metals and Food Processing employment are 20 percent more concentrated in Cook than in the nation.

WHAT

Initiatives to implement this strategy should include:
Assistance for manufacturing firms that need cutting-edge technologies and workers to operate them.

REGIONAL PLAN ALIGNMENTS

WBC Plan for Economic Growth and Jobs (Strategy 1); CMAP GOTO 2040 (Support Economic Innovation); OECD Territorial Review (29)

5 **SUPPLIER COMPETITIVENESS** Increase competitiveness of anchor institution suppliers

WHY

Cook County spends \$1 billion annually on goods and services. Improving the productivity and competitiveness of its suppliers, especially SWMBEs, would be good for County government and for regional growth

WHAT

Initiatives to implement this strategy should include:
Small business productivity services tailored for this group.
NOT a “buy local” or set-aside strategy.

REGIONAL PLAN ALIGNMENTS

WBC Plan for Economic Growth and Jobs (Strategies 2 and 9)

6

LOGISTICS PRODUCTIVITY

Increase the productivity and efficiency of the Transportation and Logistics cluster

WHY

Transportation and logistics employs over 140,000 people in the region, 54 percent of whom work in Cook. Trucking is particularly strong in the the County.

WHAT

Initiatives to implement this strategy should include:

Support for existing and planned logistics strategies.

Assistance for small trucking companies that need to update their technologies.

REGIONAL PLAN ALIGNMENTS

WBC Plan for Economic Growth and Jobs (Strategy 3); CMAP GOTO 2040 (Support Economic Innovation)

SUPPORT STRATEGIES

Certain key areas “support” economic growth and enable markets. Keeping these healthy creates an environment where businesses can thrive.

7

STRONG PHYSICAL INFRASTRUCTURE

Improve the quality and efficiency of the region’s transportation infrastructure

WHY

Businesses rely on the efficient movement of people, goods, and ideas, but the region is now the nation’s third most congested—at a cost of \$6.2 billion annually.

WHAT

Initiatives to implement this strategy should include:

Improved regional public transit.

Congestion management.

REGIONAL PLAN ALIGNMENTS

WBC Plan for Economic Growth and Jobs (Strategies 3 and 8); CMAP GOTO 2040 (Regional Mobility); OECD Territorial Review (27)

EXECUTIVE SUMMARY

8

COMMUNITIES THAT CONNECT

Support the emergence of dense, mixed-use, well-connected communities

WHY

The region has an acute jobs-housing mismatch, and its poorest areas—many of them located in Cook County—are isolated from economic opportunity.

WHAT

Initiatives to implement this strategy should include:

Mixed-use, high-density development.

Affordable housing near job centers and transit.

Broadband expansion.

REGIONAL PLAN ALIGNMENTS

WBC Plan for Economic Growth and Jobs (Strategy 9); CMAP GO TO 2040 (Achieve greater livability through land use and housing); OECD Territorial Review (18)

9

DEMAND-DRIVEN WORKFORCE

Improve the alignment of Cook County residents' skills with employer demand

WHY

In Cook County, higher-skilled occupations are growing much faster than jobs for lower-skilled workers. At the same time, 42 percent of residents have a high school education or less. Cook is home to two-thirds of the region's immigrants, but immigrants in Cook are less likely to speak fluent English or have a college degree.

WHAT

Initiatives to implement this strategy should include:

Employer-driven, targeted training aimed at priority sectors.

Tailored workforce training and jobs-matching for the County's immigrant population.

REGIONAL PLAN ALIGNMENTS

WBC Plan for Economic Growth and Jobs (Strategy 6); CMAP GO TO 2040 (Improve Education and Workforce Development); OECD Territorial Review (18)

CHAPTER 1

Cook County in the global economy

Cook County boasts an economy of 2.6 million jobs and \$308 billion in annual output.¹ It is the second most populous county in the U.S.,² and anchors the nation's third-largest metropolitan economy.³

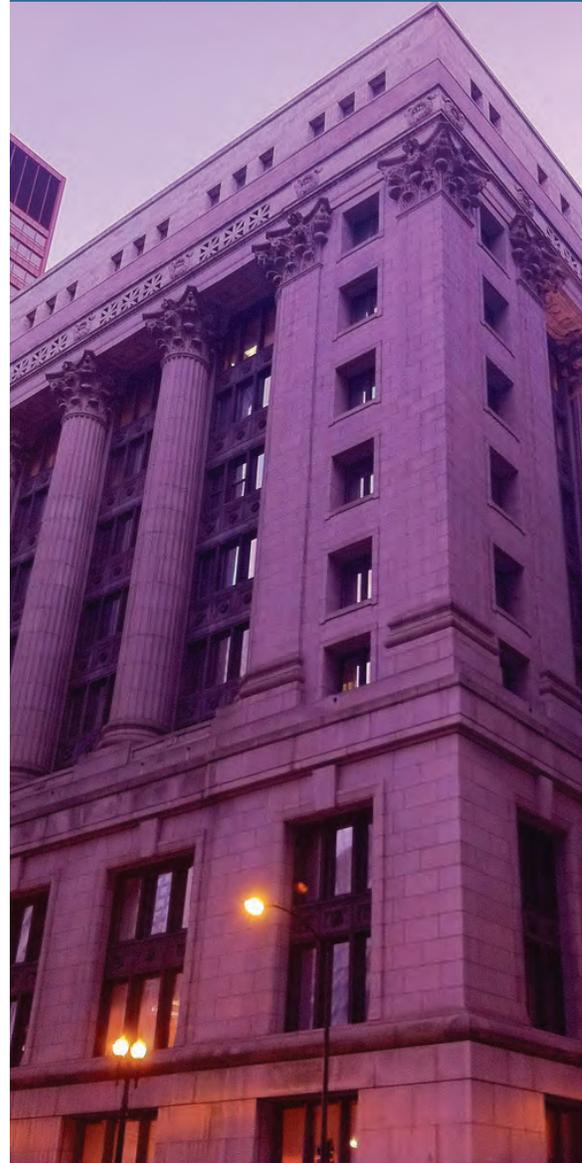
Historically, County government⁴ has not played a systematic or strategic role in economic growth and development. Now, County government is modernizing its operations, remaking its culture, and transitioning toward a more professional way of doing business. The time is right to craft an active role for the County in supporting economic growth.

That role requires careful definition. Cook County contains more than 50 percent of the region's jobs, population, and economic output, but these assets function through labor, business, and housing markets that are regional. Its role, therefore, has to be defined as part of a larger regional economic growth agenda.

At the same time, County government is not the primary general-purpose local government addressing economic development. It has more delineated tools and focus, as it covers geographies already governed by general-purpose municipalities—most notably, the City of Chicago. Cook County's role must also be defined in relation to numerous other local governments (including 150 municipalities and townships, and over 300 special-purpose governments) within the County borders.⁵

County government's role in economic development is located at the intersection of: regional opportunities; the parts of the regional economy concentrated in Cook County; and the specific capacities of County government to influence economic growth. Its role will often be to partner with municipalities within the County and with other counties in the region. Yet its status as the government of the county containing the largest share of the regional economy, and its particular positioning "between" the City of Chicago and the region, create opportunities for Cook County government to play key leadership roles in regional economic growth.

THE TIME IS RIGHT TO CRAFT AN ACTIVE
ROLE FOR THE COUNTY IN SUPPORTING
ECONOMIC GROWTH





THE NEW GLOBAL ECONOMY...

Over the past 18 months, several well-regarded plans for the region have been developed.⁶ These reveal troubling trends in the metropolitan economy—which, despite strong economic assets, has underperformed the nation and its peers in terms of output, employment, and productivity.⁷ The region’s underperformance reflects in part the failure of the region to understand the dynamics of the changing global economy and to develop the mutually reinforcing actions needed to increase productivity.⁸ For Cook County’s economic growth agenda, the following four aspects of the new global economy are of particular importance.

THE NEW ECONOMY IS KNOWLEDGE-BASED, INNOVATION-DRIVEN, DYNAMIC AND GLOBAL

Economic growth increasingly relies on knowledge, embedded in people and technologies.⁹ Knowledge-based service sectors (for example, Scientific and Technical Services, and Finance, Professional and Business Services) now comprise nearly 75 percent of developed economies’ output.¹⁰ Knowledge-based products and processes are proliferating across all industries, and entirely new sectors are emerging.¹¹

This shift to a knowledge-based economy places a premium on innovation. The pace of innovation and adaptation is accelerating, and firms and industries now emerge, develop, and redefine themselves to meet changing market conditions much faster than they did in the past. Deliberate, systematic, continuous innovation, in products, processes, and business models, is now the key to economic growth.¹²

As a result, a new dynamism characterizes the economy. Flexible, responsive production and institutional networks support an array of customized products and processes. Economies, industries, and firms all redeploy their assets continually to take advantage of new products and markets. Firms operate and compete in a global marketplace, looking to emerging international markets for demand and inputs.

METRO REGIONS DRIVE THE GLOBAL ECONOMY

This emphasis on rich, dynamic interactions of knowledge assets favors metropolitan economies. The world’s economic assets and actors are concentrated in its metropolitan regions, where their geographic proximity reduces transaction costs and increases innovation-producing interactions.¹³ This makes metropolitan economies disproportionately productive.¹⁴ As a result, metropolitan regions are now the global economy’s primary competitive units.¹⁵

Regional economies are specialized and complex. Each has its own unique combination of assets, market dynamics, and institutional framework that determines its economic performance. Their whole is greater than the sum of the parts: each of the pieces (for example, business development, workforce training, and infrastructure) succeeds or fails in the context of the others. Strategies need to be highly tailored to place, and mutually reinforcing (rather than fragmented). There are no “one-size-fits-all” solutions for promoting economic growth.

INCLUSIVENESS IS GOOD FOR GROWTH

All parts of the region’s economy are inextricably linked. Regions that develop and deploy more of their human, real estate, and business assets do better in the long run, because they experience greater efficiency and productivity, and reduce the cost of poverty.

THE GROWTH TRAJECTORIES OF REGIONAL ECONOMIES ARE DIVERGING

In the past, underperforming regions tended to “catch up” with their higher-performing peers over time. This dynamic has changed. Concentrated knowledge assets drive a self-reinforcing growth cycle and, as a result, high-performing regions tend to continue pulling ahead of their competitors, while lagging regions tend to fall further behind. In this economic context, small changes in growth strategy can make a big long-term difference.¹⁶



...REQUIRES A NEW KIND OF ECONOMIC DEVELOPMENT

In the transformed global economy, regions must take a new approach to economic development, moving away from consumption-driven growth (for example, retail and housing) and from deal-by-deal, haphazard firm attraction based on low costs. Instead, their focus should be on creating production-driven economies that compete by adding value and by building on their specialized assets and unique opportunities.

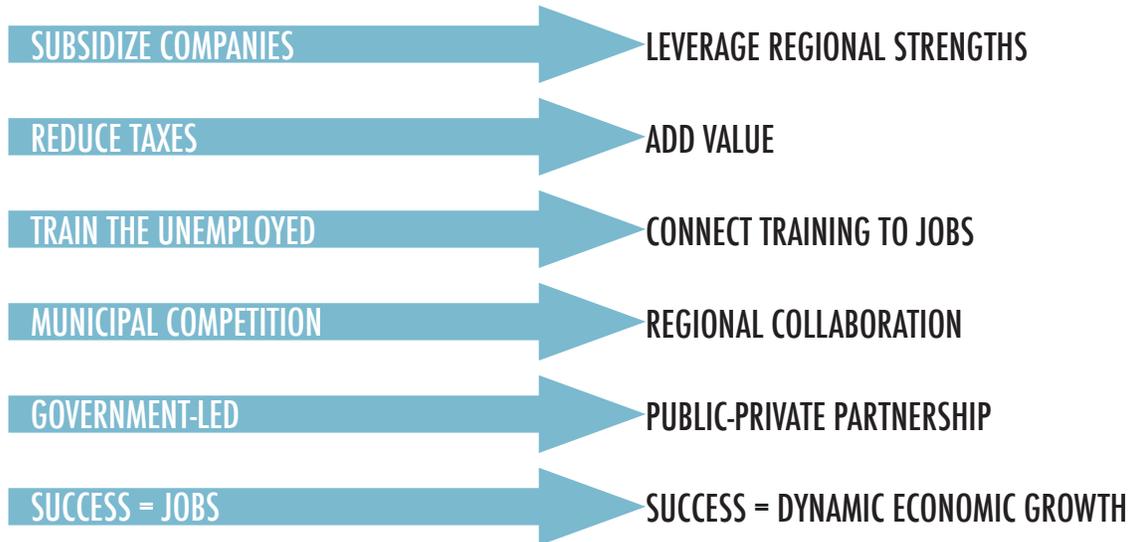
To do this, regions must concentrate on increasing the productivity of their people and assets. Successful regions develop comprehensive, integrated, inclusive strategies and create new institutional capacity that can work across the public, private, and civic sectors, and across political boundaries. The table below summarizes this shift in economic development practice.

In this economic context, Cook County is setting a new course for itself, seeking out more effective ways to prosper as part of a vital region. It has developed this Economic Growth Action Agenda as a way to participate in regional growth planning; to expand its strategic partnerships with other institutions; and to focus its economic development resources by identifying appropriate, high-impact economic strategies.

To help ground itself in the fundamentals of a new kind of economic growth planning, the County is also adopting a set of growth principles (see following page) and promoting them across all its departments and elected offices. The principles will help guide the strategic alignment of County policies, actions, and programs, creating catalysts for economic growth.

TRADITIONAL ECONOMIC DEVELOPMENT

NEW ECONOMIC GROWTH PLANNING



FUTURE STEPS

The Economic Growth Action Agenda is a work in progress—a platform for further engagement, refinement, and exploration of partnerships. The County will adapt and expand its strategies as new information and opportunities become available. In this sense, this document is not the end of a project but a new beginning.

PRINCIPLES FOR PROMOTING ECONOMIC GROWTH



BUILD ON THE COUNTY'S EXISTING STRENGTHS

Cook has enormous assets in people, businesses, educational and research institutions, infrastructure, and location. These should be the focus of its attention and investments in promoting economic growth.

THINK AND ACT REGIONALLY

The region's economy is a single system—haphazardly luring a business from one part of it to another does nothing to expand outputs or increase productivity. The region's public and private sectors need to align their growth programs in the context of the regional economy. Cook County should be a lead participant in this effort. This focus on regional economic development does not replace a focus on neighborhood or subject-area development (for example, human capital development or small business development). Each of these components needs to be addressed and coordinated in the context of their relevant economic geography—most often the region.

TARGET INDUSTRIES, NOT INDIVIDUAL FIRMS

Traditional economic development tries to attract and retain businesses by offering firm-specific incentives and subsidies. The main engine of economic growth, however, is the expansion of existing companies and the birth of new ones. Cook County should support the region's most promising industries, improving the productivity of every firm involved. Targeted firm attraction would then become one tactic in an overarching industrial growth strategy.

PURSUE INCLUSIVE GROWTH

The region's economy links all of its communities together. Barriers that limit participation within certain areas or populations are equally barriers to overall growth. To enhance the region's economic health, Cook County should develop its under-employed people and under-utilized places, and connect them to regional economic opportunity.

CREATE 21st-CENTURY GOVERNMENT THAT SUPPORTS GROWTH

To carry out its obligations, Cook County provides public goods, regulates, and collects taxes. All of these activities can support or hinder economic growth. Building an open, efficient, and entrepreneurial government will make the County more attractive to investors.

CHAPTER 2

Identifying opportunities for Cook County

To identify appropriate, high-impact strategies for Cook County, the Economic Growth Action Agenda focuses on three essential factors, described below. The County's best opportunities for influencing economic growth, in its own jurisdiction and throughout the region, occur where these three factors intersect.

REGIONAL ECONOMIC GROWTH OPPORTUNITIES

Since metropolitan regions are now the global economy's primary competitive units (see Chapter 1), economic growth strategies must be grounded in the unique characteristics of metropolitan Chicago.

COUNTY-SPECIFIC ASSETS AND CHALLENGES

Not all regional opportunities are equally centered in Cook County or relevant to its people, firms, and communities. The County's specific assets and challenges define which opportunities are most relevant and most susceptible to its influence.

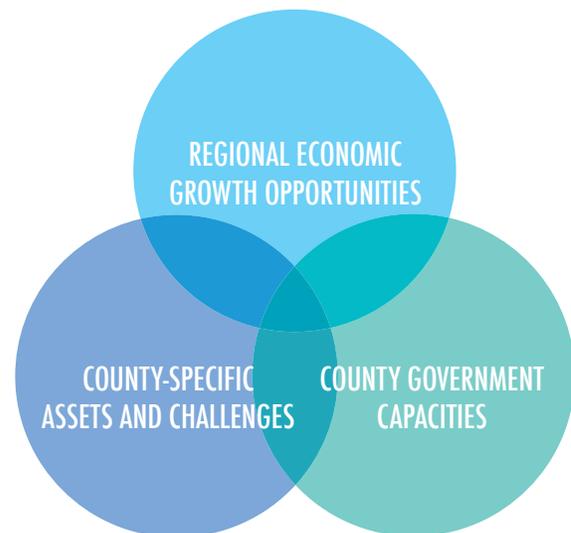
COUNTY GOVERNMENT CAPACITIES

Cook County government's particular economic growth capacities and core competencies determine which County-centered regional opportunities it can best impact.

REGIONAL OPPORTUNITIES

The Economic Growth Action Agenda draws extensively on three recent examinations¹⁷ of the metropolitan Chicago economy and its opportunities for growth: Chicago Metropolitan Agency for Planning (CMAP)'s GO TO 2040; World Business Chicago (WBC)'s Plan for Economic Growth and Jobs; and the OECD (Organization for Economic Cooperation and Development) Territorial Review of the Chicago Tri-State Metropolitan Area, commissioned by the Chicagoland Chamber of Commerce. These reports highlight the size and diversity

THE COUNTY'S BEST OPPORTUNITIES FOR INFLUENCING ECONOMIC GROWTH OCCUR WHERE THESE THREE FACTORS INTERSECT



of the regional economy and its rich economic assets. They also acknowledge that it has underperformed in the past decade, and that action must be taken to reverse this trend. Based on detailed market analysis, the reports recommend a range of mutually reinforcing, targeted strategies.

In short, a great deal is already known about regional opportunities in metropolitan Chicago and the best strategies for acting on them. These are discussed throughout the Economic Growth Action Agenda.

COUNTY-SPECIFIC ASSETS AND CHALLENGES

The County contains a disproportionate share of the region's assets (see charts at right), more or less evenly split between the City of Chicago and its surrounding suburbs.

The County is also home to major drivers of the metropolitan economy, including both of the region's major airports, the bulk of its rail and road infrastructure, and many of its colleges and universities—in addition to a multitude of amenities (for example, cultural, recreational, and entertainment assets) that provide indirect support for economic growth.

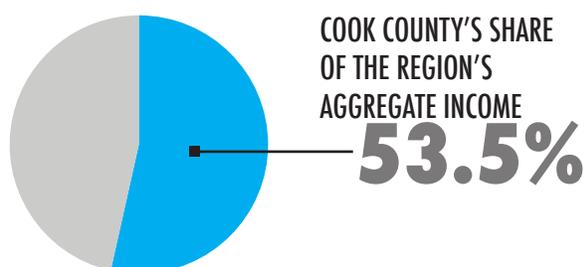
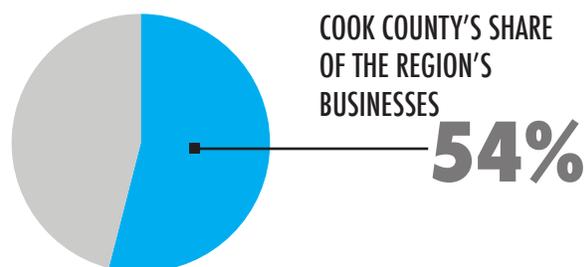
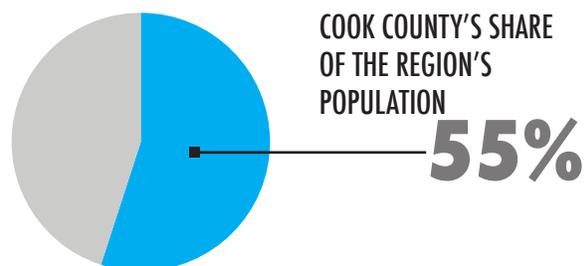
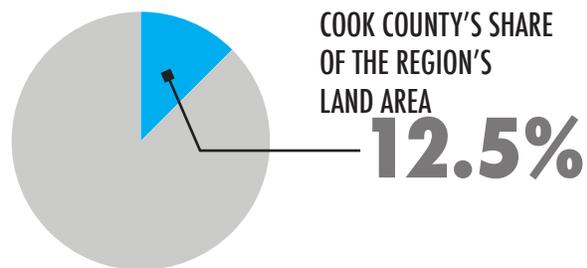
The County's assets currently exert outsized influence on the regional economy and, as global economic trends continue to favor dense, connected areas, they are likely to become an even more significant driver of the regional economy over time.

Cook County also has a disproportionate share of certain economic challenges. The County's unemployment rate, for example, is one point higher than the rest of the region's¹⁸ and its poverty rate is nearly double that of its neighbors.¹⁹

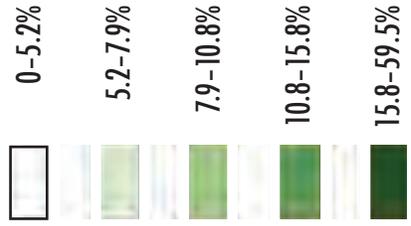
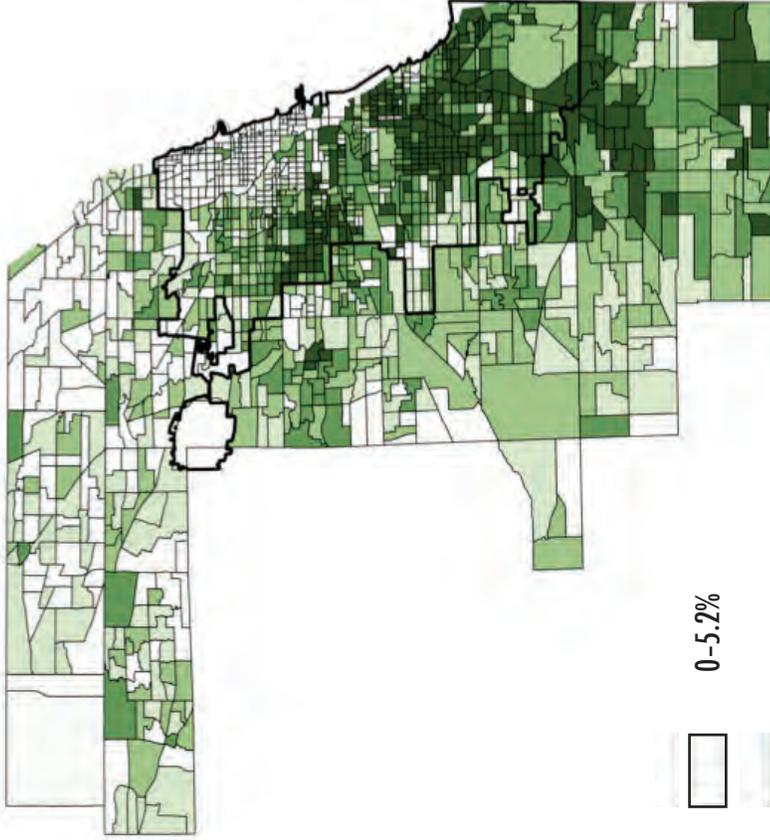
Further, the County's economic assets and challenges are not evenly distributed across its sub-geographies. Areas with low income and high unemployment are primarily concentrated within the City of Chicago and parts of southern Cook, while throughout northern and northwestern Cook, average incomes are higher and unemployment is lower (see maps on facing page).

Like the region, Cook County has underperformed economically. The increase in its average wage between 2001 and 2011, for example, matched the region's at 28 percent—but this was 5 percent less than the average gain across the nation. In some cases, the County's underperformance has been more severe: during the same period, as national employment held steady and regional employment declined by 5 percent, County employment dropped 10 percent.²⁰

The County's assets and challenges are examined in greater detail in Chapter 3 of this report, which summarizes the results of a rigorous, County-specific market analysis.

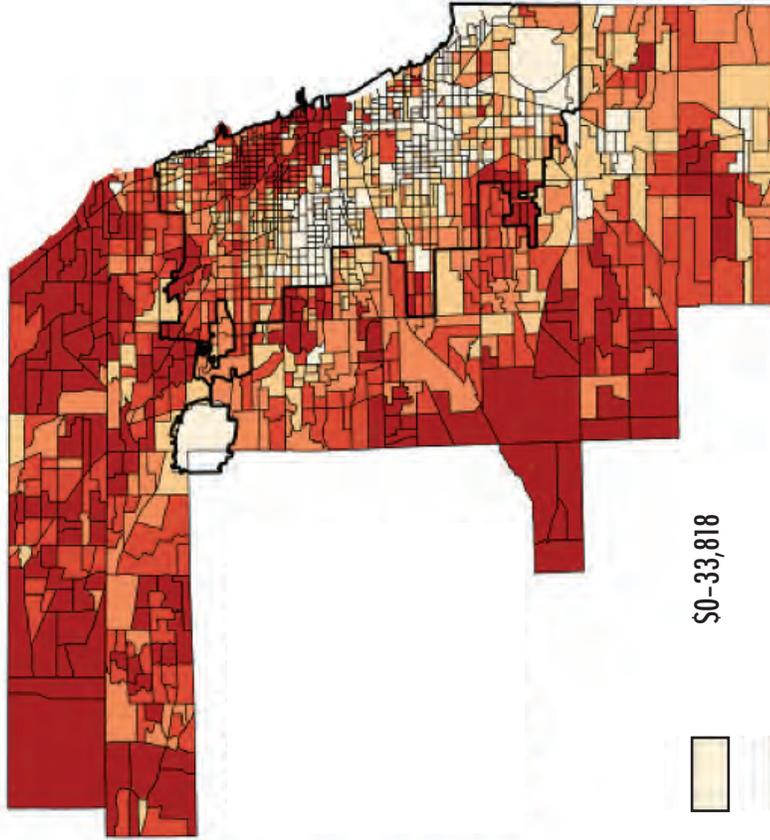


**COOK COUNTY
UNEMPLOYMENT RATE**



American Community Survey, 2006-2010
5-year estimates

**COOK COUNTY
MEDIAN HOUSEHOLD INCOME**



COUNTY GOVERNMENT CAPACITIES

The County has three types of capacities that influence economic growth within its jurisdiction and throughout the region:

ENABLING MARKET ACTIVITY

Cook County's inherent governmental capacities shape and enable market activity. These capacities include:

Taxation

As a home rule government, Cook County sets independent sales tax rates, as well as automobile, gasoline, cigarette, and amusement taxes. County government also collects property taxes and distributes them to municipal governments and other taxing bodies.²¹ The County's ability to tax, in conjunction with its role in providing public goods (see below), impacts the attractiveness of the region's "tax-value proposition"—the perceived value for or "return" on firms' and residents' tax dollars.

Regulation

Outside of unincorporated areas, which hold less than 2 percent of Cook's population, the County's regulation activities focus primarily on environmental controls, which it monitors and enforces. The relatively narrow scope of Cook County's regulatory powers limits their ability to enable or shape market activity.

Provision of public goods

Though known for its two largest public services (the healthcare and justice systems), County government also provides public goods that more directly support economic growth, such as highway and broadband infrastructure, and public data.

The County's Department of Transportation and Highways maintains just over 2,000 lane-miles of mostly non-contiguous pavement and offers technical assistance to municipalities for specific highway projects.

Cook County's Bureau of Technology has expanded broadband service in Chicago's South Suburbs and is working with the CTA to expand high-speed Internet to the Stroger Hospital campus. In partnership with the City of Chicago, Cook County also maintains an online data depository where the public can access important data. This increases transparency

around certain aspects of the economic environment (for example, housing permit trends or land-use patterns), and helps businesses make more informed decisions.

Through its power of appointment to a number of regional Boards of Directors (including the Regional Transportation Authority, Metra, Pace, CMAP, the Illinois International Port District, and CREATE), County government also participates in the provision of other public goods, primarily transit and other transportation infrastructure.

DELIVERING SPECIFIC ECONOMIC DEVELOPMENT FUNDS AND TOOLS

Various offices, bureaus, and departments of County government administer economic development funds or tools. These resources include:

Property tax abatements

The County makes several types of tax abatement available to businesses that revitalize vacant/abandoned property or property in areas "experiencing severe economic stagnation." Three classifications (6b, 7a/7b, and 8)²² aim to encourage industrial and commercial development of various sizes. Qualifying properties are taxed at a reduced rate for 12 years, and term draws to a close.

Most applications for corporate property tax abatements are reviewed by the County Assessor, though a small number of special cases are also reviewed by the Bureau of Economic Development. Incentives are approved for most businesses that apply and are not currently attached to any criteria related to the industry, location, or number or type of jobs to be created, although a task force has been convened to suggest possible jobs-based criteria.

County government has the capacity to use tax abatements as a tool for targeting high-potential industry clusters and underutilized geographies. It is currently in the process of assessing the use of these abatement programs.

Workforce Investment Act (WIA) funding

Cook County receives workforce development funding from the federal government to train adult workers. In 2012, the County's workforce boards merged with the City of Chicago's to form an independent 501(c)(3) organization

called the Chicago Cook Workforce Partnership. Cook County WIA funding now goes directly to the Partnership. The Partnership's 2012 budget for workforce programs was approximately \$30 million.²³ It has recently committed to increasing the strategic nature of its investments by focusing on cluster-specific, employer-driven training.

The Cook County Board President and the Mayor of the City of Chicago appoint the 28-member Workforce Investment Board that oversees the Partnership. They also maintain oversight of its budget and performance, providing Cook County with an avenue for influencing the quality of the region's workforce.

*Other federal grant funding:
CDBG, NSP and HOME*

In addition to WIA funding, the County administers several other federal programs related to economic growth, including Community Development Block Grants (CDBG), Neighborhood Stabilization Program grants (NSP), and HOME Investment Partnership Program grants.

CDBG funds are relatively flexible, designed to support quality affordable housing, services for vulnerable communities, and job creation through the expansion and retention of businesses. In 2011, Cook County used \$9.4 million in CDBG funding to support 97 different initiatives, ranging from facilities and infrastructure improvements to neighborhood planning to blight removal.

NSP funds (a subset of CDBG) allow for the purchase and redevelopment of foreclosed and abandoned residential properties. The HOME program is designed to create affordable housing for low-income households by building, buying, or rehabilitating housing, or by providing direct rental assistance.

Section 108 Loan Fund

With recent approval from the U.S. Department of Housing and Urban Development (HUD), Cook County intends to create a new Section 108 Loan Fund. The Fund will provide \$30 million in financing for job-creating economic development proposals, with an emphasis on: transit-oriented development; cargo-oriented development; advanced or green manufacturing; hospitality or service-sector projects; and/or business start-up or expansion deals.

Once established, the loan program will allow the County to finance developments on



REGIONAL LEADERSHIP

As a major regional institution with increasing competencies and credibility, Cook County government is equipped to be a leader in advocating, organizing, and partnering across the region to promote economic growth. It has the positioning and the intergovernmental relationships needed to foster collaborative economic growth initiatives with leaders of municipalities within the County and of other counties.



a scale that its annual CDBG entitlement is too small to handle, and permit it to finance multiple projects at once.

Cook County Land Bank

In January 2013, Cook County passed an ordinance to create the “Cook County Land Bank Authority.” Based on the recommendations of an earlier advisory committee, the new ordinance gives the County the capacity to acquire, hold, and sell land for development purposes.²⁴

The Land Bank is designed to address Cook County’s accumulation of vacant, abandoned, foreclosed, or tax-delinquent properties. The Authority will focus on properties whose attractiveness can be increased by clearing title or by removing back taxes. As the Land Bank matures and its portfolio expands, the County can use it as a tool to target high-potential industry clusters and underutilized geographies.

OPERATING “LINES OF BUSINESS”

Cook County government is effectively one of the largest “businesses” in the region, hiring employees, purchasing goods and services, and owning and managing real estate.

The County is the fourth-largest employer in the Chicago metropolitan area,²⁵ with 23,000 employees. Approximately 90 percent of these work in the healthcare and hospital or public safety and justice systems. Cook County spends approximately \$1 billion annually (not counting payroll), with much of this used to purchase medical supplies and equipment, food services, building management services, energy, and many other goods and services from vendors within and outside the region. The County also owns approximately 17 million square feet of real estate, managed through the Bureau of Economic Development’s Capital Planning Office.

The County has the capacity to leverage its status as an employer, purchaser, and property owner to improve the quality of the region’s workforce, support the growth of local businesses, and shape efficient urban development.

CHAPTER 3

Cook County market analysis

Developing an economic growth agenda that is tailored to a particular region requires an understanding of its current stage of (and path toward) economic restructuring. This in turn requires a market analysis focused on the changing drivers of economic prosperity.

Organized around the five market levers that drive economic growth (outlined below), this chapter focuses on Cook County's economic performance in the context of the regional economy. It provides a summary analysis only; much further detail is available upon request.

By analyzing the local assets and dynamics related to each of these market levers, as well as their interactions with one another, Cook County government can begin to identify the strategies that will best transform the regional economy and help the County to lead growth in the new global economy.



The five market levers driving economic growth

Five “market levers” account for the efficiency and productivity of regional economies, and so provide the framework for understanding economic challenges and opportunities.²⁶ Each lever is described briefly below and in more detail later in this chapter.

PERFORMANCE OF REGIONAL CLUSTERS

Firms are more productive when interacting in “clusters” with related firms, functions, and institutions.

DEVELOPMENT AND DEPLOYMENT OF HUMAN CAPITAL

The knowledge economy places a premium on higher levels of human capital. It also favors labor markets with continuous, targeted, and efficient training, retraining, and deployment of human capital, well-aligned with changing job requirements.

SUPPORT FOR INNOVATION AND ENTREPRENEURSHIP

Deliberate, continuous innovation across all sectors is the core driver of increased economic productivity.

SPATIAL EFFICIENCY

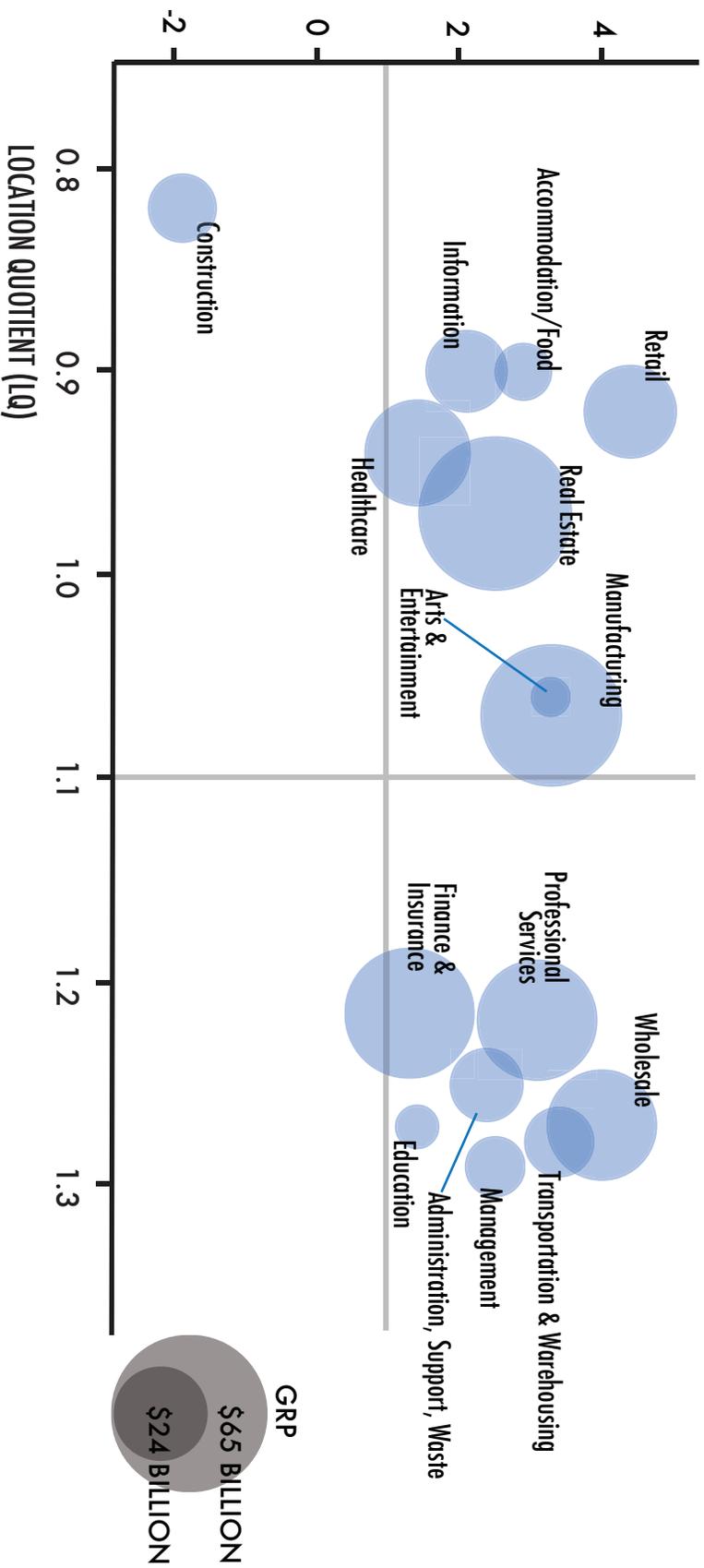
The economic benefits of concentrating assets in regions—reduced transportation costs for goods, people, and ideas; shared labor pools; and knowledge spillovers—flow from creating dense, mixed-use, well-connected nodes of businesses, suppliers, workers, and consumers.

EFFECTIVE, EFFICIENT INSTITUTIONAL ENVIRONMENT

Government shapes and enables market activity; provides critical public goods that enhance firms’ productivity and efficiency; and, along with civic, private-sector, and cross-sector institutions, creates the networks and environment that support dynamic, flexible economies.

ECONOMIC SECTORS IN THE CHICAGO REGION³⁰

% GROWTH RATE
(CAGR 2010-2020)



Location quotient (LQ) is an indicator of how concentrated the industry is in the location. An LQ of 1.0 matches the average level of specialization for the nation, and an LQ of greater than 1.1 is considered a significant concentration.

PERFORMANCE OF REGIONAL CLUSTERS

WHAT IS A CLUSTER?

A “cluster” is a group of firms and related economic actors and institutions that are located near each other,²⁷ and “draw productive advantage from their mutual proximity and connections.”²⁸

Clusters drive regional economic growth by enhancing firm productivity, which they do by: reducing transportation and infrastructure costs due to firms’ close proximity to one another; enabling the development and sharing of specialized labor pools and other inputs common across the cluster firms; providing cluster firms more efficient access to customers, who may also be geographically concentrated (either as a cause or an effect of firm clustering); and facilitating innovation through “knowledge spillovers”—the informal learning and knowledge exchange that results from in-person interactions among employees of cluster firms and the movement of employees from one firm to another.

In addition to making existing firms more productive, clusters grow the local economy by attracting firms and workers from outside the region. These firms and workers seek the greater productivity (reflected in profits and wages)

that flows from being part of a cluster. Clusters also foster the creation of new firms through spin-offs and enhanced entrepreneurship.

The Chicago metropolitan region’s economy is very diverse, with strengths in sectors²⁹ ranging from manufacturing to transportation to finance and business services. The bubble chart on Page 20 shows the size, concentration, and growth projections of 15 high-level economic sectors in the region.

ANALYZING COOK COUNTY’S CLUSTERS

The Economic Growth Action Agenda builds on the analysis of regional opportunities contained in WBC’s “Plan for Economic Growth and Jobs.” Specifically, it undertakes further analysis to identify opportunities that are concentrated in Cook County or well-matched to its assets, and also suited to the capacities of County government.

This analysis reveals priority economic growth opportunities in two manufacturing clusters (Fabricated Metals, and Food Processing and Packaging); in aspects of the Transportation and Logistics cluster; and in Health (including health services, health manufacturing, and health supply and support services).



Manufacturing

Each of the recent reports examining the regional economy³¹ has highlighted manufacturing as one of its vital components. In particular, WBC’s “Plan for Economic Growth and Jobs” includes “become a leading hub of advanced manufacturing” among its ten strategies. An assessment of the region’s manufacturing subsectors, and their relative strength in Cook County, helps define where County government should focus in promoting manufacturing growth.

The table on Page 23 contains information on manufacturing subsectors within the Chicago Metropolitan Statistical Area (MSA) and within Cook County. For each subsector, it provides three measures for evaluating its strength. The first two are establishments and employment, calculated for the region, for the County, and for the County as a percentage of the region. The second is location quotient (LQ), an indicator of how concentrated the industry is in the location. An LQ of 1.0 matches the average level of specialization for the nation, and an LQ of greater than 1.1 is considered a significant concentration.

Based on Cook’s high employment, location quotient, and share of regional employment, two clusters emerge as particularly promising manufacturing growth prospects for the County: Fabricated Metals, and Food Processing and Packaging (made up of two related subsectors).³²

Fabricated Metals Manufacturing

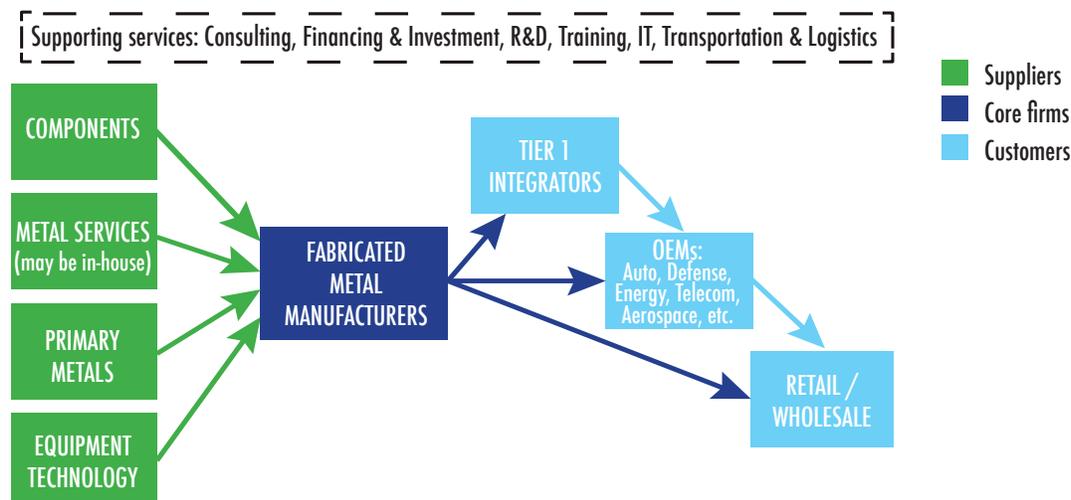
Fabricated Metals manufacturing is a cluster in which the core firms are small and medium-sized manufacturers that transform metal into intermediate (or occasionally end) products, and join separate parts together.³³

Major suppliers within the cluster are firms selling primary metals;³⁴ electrical and other components;³⁵ metalworking technology and equipment;³⁶ and metal services (for example, coating, heat treating, or plating).³⁷ Fabricated Metals firms serve a wide variety of industries,³⁸ and primarily sell to other higher-level suppliers rather than directly to original equipment manufacturers (OEMs) or retailers. (These business models exist but are less common.) The metropolitan region, and Cook County in particular, has a higher proportion than the nation of office functions related to Fabricated Metals manufacturing.³⁹

Cook County should consider focusing on the Fabricated Metals cluster, not only because of its large size and strong concentration in the County, but because of its positive future outlook. Though Fabricated Metals, like most manufacturing industries, declined in the first decade of this century (in terms of both employment and gross product), the cluster is projected to perform considerably better over the next decade.⁴¹

Interviews with local Fabricated Metals firms revealed positive revenue growth over the last several years, and most firms expect to see a continued upward revenue trajectory.

FABRICATED METALS CLUSTER MAP



SUBSECTORS IN COOK COUNTY MANUFACTURING

MANUFACTURING SEGMENT	ESTABLISHMENTS			EMPLOYMENT			LOCATION QUOTIENT	
	MSA (2010)	COOK (2010)	COOK AS % OF MSA	MSA (2009)	COOK (2009)	COOK AS % OF MSA	MSA	COOK
Vehicle	278	133	47.8%	18,756	12,295	65.6%	0.4	0.5
Food Processing	824	557	67.6%	47,078	30,822	65.5%	1.0	1.2
Packaged Foods	653	445	68.1%	30,209	22,048	73.0%	1.5	1.9
Primary Foods	171	112	65.5%	16,869	8,774	51.8%	0.6	0.6
Misc. Mfg.	280	174	62.1%	10,930	6,853	62.7%	1.7	1.9
Food Packages	168	83	49.4%	14,484	8,274	57.1%	1.9	1.9
Rubber	50	22	44.0%	1,631	890	54.6%	0.9	0.8
Electrical	299	139	46.5%	14,628	7,945	54.3%	1.2	1.1
Fabricated Metal	2,365	1,158	49.0%	62,818	32,358	51.5%	1.3	1.2
Computer/Electronic	395	161	40.8%	23,859	11,719	49.1%	1.0	0.8
Chemicals	472	220	46.6%	20,263	8,766	43.3%	0.7	0.4
Plastics	505	182	36.0%	29,611	11,900	40.2%	0.4	0.4
Nonmetallic	383	152	39.7%	8,529	3,208	37.6%	1.5	1.1
Machinery	1214	488	40.2%	40,296	12,967	32.2%	1.2	0.7
Primary Metal	226	115	50.9%	27,174	6,919	25.5%	2.1	1.0

TRENDS IN FABRICATED METALS

Several trends support this positive outlook for the Fabricated Metals cluster, presenting growth opportunities and challenges for Cook County and the region.

Global market demand

Manufacturers recognize that major customer bases are growing in developing countries, and are fostering relationships around the world to capture business in these markets.

While some manufacturers are shifting production designed for foreign customers abroad, most of the firms interviewed indicated that they will be operating sales offices abroad, either in partnership with foreign firms or on their own, and they expect their domestic production to grow to meet these expanding global markets.

Reshoring

The recent resurgence of Fabricated Metals in the Chicago region is part of a broader national trend toward “reshoring,” in which manufacturers who moved facilities abroad in recent decades are now bringing production back to the U.S. and looking for domestic suppliers.

The U.S. has reemerged as an attractive location for manufacturing, in part because of a changing cost equation in developing countries. While manufacturing in the U.S. may still cost slightly more, the difference is less substantial than it used to be,⁴² and firms are finding other benefits from re-establishing closer connections between R&D and production. Domestic production is also typically able to support

higher-quality products, and to produce and deliver them more quickly.

Flexibility

OEMs and other customers of Fabricated Metals manufacturers are managing their inventories more tightly and counting on their suppliers to deliver inventory on much shorter lead times than in the past. For example, the once-typical six- to eight-week advance notice period has shortened to just one to three weeks. Customers increasingly demand product customization, as well, and are willing to pay more for it.

In order to be flexible enough to provide both standard and customized products on short notice, manufacturers are relying on more sophisticated technology and processes. These ensure reliably higher quality and increased productivity (particularly through the latest automation technologies).

In short, Fabricated Metals manufacturers need the most cutting-edge equipment in order to be competitive. Having the staff capacity to operate the machinery is also imperative and requires an increasingly skilled labor force.

INNOVATION IN FABRICATED METALS

Over half of Cook County’s Fabricated Metals firms have fewer than ten employees, and 30 percent have fewer than five. Such small staffs make it difficult for firms to do the level of strategic and business planning required to keep up with—let alone be on the cutting edge of—industry trends like those described above. Even among slightly larger firms, the “leaning” of manufacturing over the past two decades has often left firms with limited R&D, engineering, and product development capacity, making it difficult for them to take advantage of new opportunities at home and in foreign markets.

In addition, uncertainty arising from Illinois’ political environment (for example, pensions, health care costs, and workers’ compensation) makes the region’s Fabricated Metals firms hesitant to invest capital in new technologies, R&D, and greater workforce capacity. Chicago-area Fabricated Metals firms recognize the importance of continuously adopting more advanced technologies and processes, but have been constrained in doing so. Opportunities to grow the cluster may emerge if these constraints can be addressed.

Some firms that are confident in their own ability to adapt and innovate raise concerns about their suppliers’ inferior productivity. This





is particularly true of metal services suppliers, a significant part of the cluster. Productivity analysis confirms that, while core Fabricated Metals firms in the region outperform national firms in output per worker, metal services firms underperform.⁴³ Further engagement with firms in the Fabricated Metals cluster, particularly with those in metal services, is likely to reveal promising opportunities for supporting technology upgrades that enhance performance and growth.

FABRICATED METALS WORKFORCE

Complementing the cluster's positive global and local prospects, the existing and potential workforce capabilities of Cook County are well aligned with Fabricated Metals manufacturing. Cook County has many unemployed residents with a background in production occupations (see "Human Capital," below). With some re-training, these individuals may be able to fill positions in the cluster, nearly half of which are production-based.⁴⁴ While some jobs require sophisticated engineering and math skills or an advanced degree, the cluster also offers opportunities for workers without a college education—a significant population in Cook County.

At every level, manufacturers struggle to find workers with the skills their businesses need, including skills that can be learned in training programs or on the job, such as welding or machine operation. Many manufacturers express a willingness to train their own workers, but find it difficult to locate work-ready candidates that are trainable and willing to work in manufacturing.

The "skills gap" problem in manufacturing is not yet significantly impacting output, and may ease as wages adjust to increased demand. Many manufacturing workers, however, are close to (or have already delayed) retirement, and their departure will exacerbate manufacturing firms' hiring difficulties.⁴⁵ This provides an opportunity for a younger generation to access well-paying jobs, contingent on acquiring the right skills.

Determining the specific skills that are most in demand by Fabricated Metals firms, and the most effective ways to up-skill the local workforce, will require deep engagement with the County's cluster firms, and with local workforce development organizations during the initiative development phase.

Food Processing and Packaging

The Food Processing and Packaging cluster encompasses everything from agriculture to restaurants and grocery stores. The Chicago region's strengths lie in the middle of this overarching and diverse cluster: in the processing and packaging of food—and especially packaged foods. These include cereals, baked goods, specialty foods, confectionary, pasta, frozen foods, prepared foods, snack foods, condiments, dried foods, and more.⁴⁶ The cluster's core packaged foods portion is supported by primary food and ingredient manufacturers;⁴⁷ packages manufacturers;⁴⁸ equipment suppliers;⁴⁹ and distributors and wholesalers.⁵⁰

TRENDS IN FOOD PROCESSING AND PACKAGING

Once known as a world center for meatpacking and candy-making, the metropolitan area has a rich legacy in food processing. The cluster still has over 100,000 employees, over three-fifths of whom work in Cook County.⁵¹ Packaged Foods is especially concentrated in Cook County, with an LQ of 1.9.⁵²

While recent growth trends for Packaged Foods as a whole are negative, several segments in which Cook County specializes are expected to grow. For example, frozen foods and perishable prepared foods make up 25 percent of Cook County's Packaged Foods employment and are growing⁵³ as a result of consumer trends favoring convenience products.⁵⁴

INNOVATION IN FOOD PROCESSING AND PACKAGING

Demand for convenience is also a major driver of innovation in the portion of the cluster that makes food packages out of paper, plastic, and to a lesser extent, glass. The food packages subcluster accounts for over 14,000 jobs region-wide, and 57 percent of these are in Cook County.⁵⁵

Innovations include advanced packaging that can replicate a grilled or broiled taste in the microwave; cans that can heat or cool them-

selves at the touch of a button; and smart packaging that can indicate when food is ripe, when it is fully cooked, or when it has spoiled.

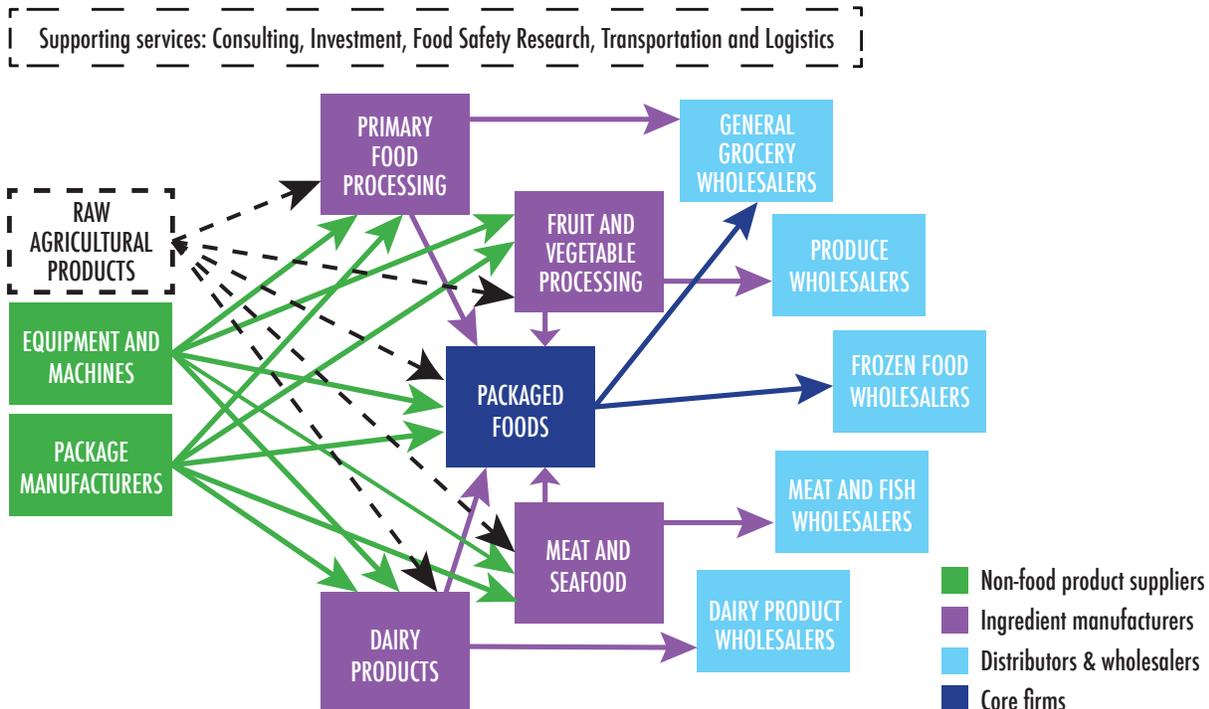
Despite obvious opportunities for innovation through collaboration between manufacturers of packaged foods and food packages, on convenience and other issues, the two groups reportedly do not yet work together closely on these issues.⁵⁶

The increasing popularity of healthy foods also offers promising opportunities. In particular, the emerging field of Functional Foods offers great potential in the region. "Functional" foods have been manipulated to provide additional health benefits when consumed (for example, yogurt with added probiotics, or vitamin-enhanced waters).⁵⁷ Though a Functional Foods cluster has not yet visibly emerged in the region, the combined assets of Lake County's pharmaceutical industry and Cook County's abundant food processing firms give it a natural advantage as a competitive center for developing and producing functional foods.

FOOD PROCESSING AND PACKAGING WORKFORCE

Food Processing and Packaging, like Fabricated Metals, offers employment opportunities for workers without a college education. The

FOOD PROCESSING AND PACKAGING CLUSTER MAP



most common occupations in the cluster are those related to production and transportation, which require primarily low- to mid-range levels of skill.⁵⁸

However, interviews and industry research suggest that, as technology advances, Food Processing and Packaging jobs increasingly require higher skills. Most critically, food processors are seeking employees with the ability to operate and maintain machines.

For this reason, employers in Food Processing value experience in other manufacturing industries, and worker training programs for Food Processing may overlap with those for other manufacturing industries.

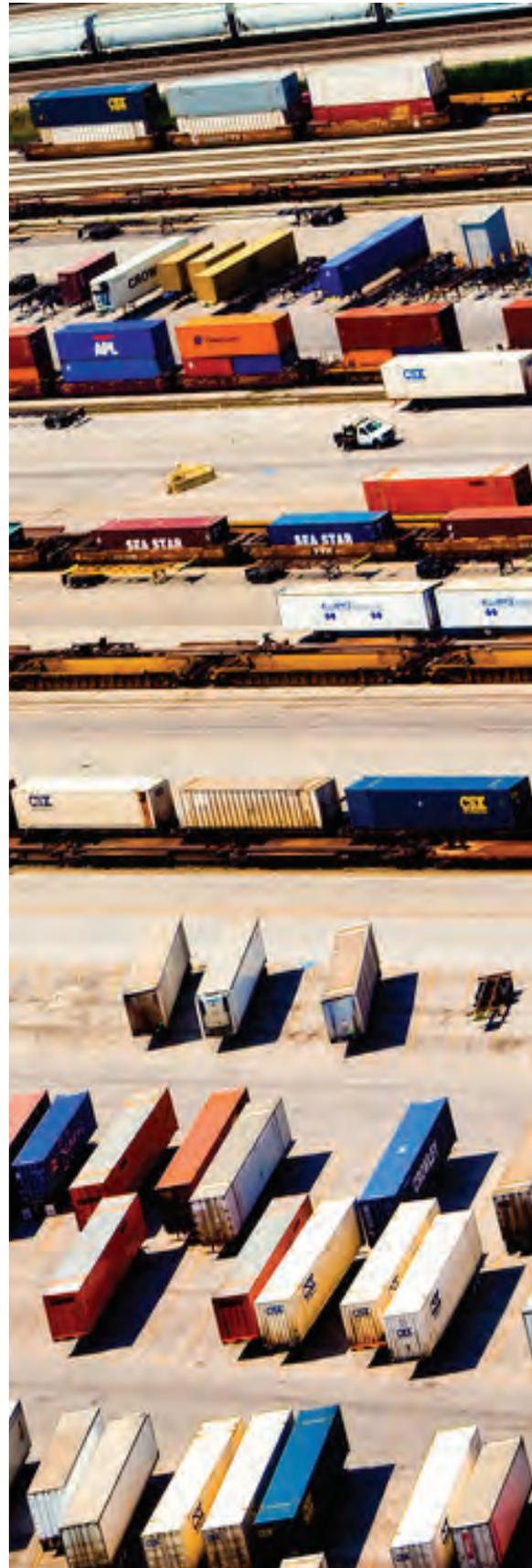
Transportation and logistics

Transportation and Logistics is a critical cluster in the region's economy because of its large size and outsized impact on other industries. Several organizations have recently highlighted Transportation and Logistics as part of their regional plans. In particular, one of the ten strategies in World Business Chicago's "Plan for Economic Growth and Jobs" is to "become more competitive as a leading transportation and logistics hub."

The Transportation and Logistics cluster is made up of several subparts that interact with each other in different ways. The largest subpart includes freight carriers—the trains, planes, trucks, and boats that physically move goods from one place to another, and the companies that manage them.⁵⁹ Freight carriers account for one-third of the cluster's employment.

Logistics management is the next largest segment, and is made up of firms that work with shippers, receivers, carriers, and other intermediaries to coordinate and assure efficient, prompt transport of goods.⁶⁰

Suppliers are a less sizable segment of the cluster, but they play an important role as its supporting "backbone." They include firms that make packing materials and other inputs (for example, IT systems, tractors, trailers, and industrial equipment), as well as standalone warehouses and packing/labeling firms. The segment also includes support firms, which provide services



such as the management of terminals, air and seaport operations, and the inspection and maintenance of equipment.

TRENDS IN TRANSPORTATION AND LOGISTICS

Cook County accounts for over half of all Transportation and Logistics employment within the region. While growth in the cluster has been mixed over the last ten years, high growth is expected in the coming decade through at least 2020. Logistics, rail, and trucking are especially important parts of the cluster in the County (see table on Page 29), while air and water are smaller in terms of both employment and shipping volume.

“Just in time” delivery

A global trend is changing delivery and warehousing methods and presenting a critical challenge to the region’s Transportation and Logistics cluster. Uncertain about the economy and demand for their products, companies are keeping inventories low and ordering products only shortly before they need them (see Page 24). This puts pressure on logistics managers and freight carriers to make sure they can deliver products quickly—or “just in time.” To do so, they are relying more heavily on sophisticated technology.

Congestion presents significant obstacles to just-in-time delivery, and the region is considered the third-most congested in the nation. Rail and road congestion are heaviest in Cook County, the densest part of the region.

Mitigating congestion is partially an infrastructure issue, but it can also be approached by making trucking firms more efficient, and by implementing policies for both road and rail that allow easier traffic flow. New York, for example, is creating incentives for off-peak delivery by trucking companies.

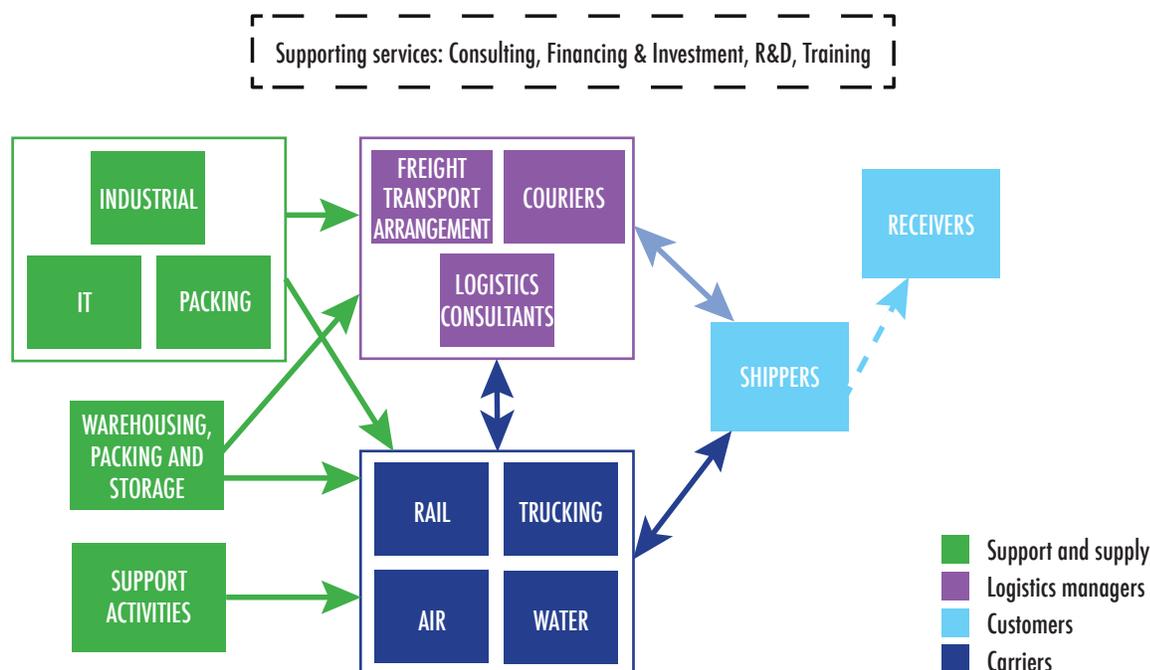
Trucking firms

Trucking tonnage is expected to increase by 70 percent by 2040, heightening pressure on road systems and firms to become more efficient. This offers an opportunity for trucking companies, but in order to benefit from it, these firms need the kinds of efficiencies that can be realized by adopting new technologies and innovative business practices and policies.

INNOVATION IN TRANSPORTATION AND LOGISTICS

Cook County’s trucking companies—like those in the region and nation—consist primarily of small firms. In fact, 88 percent of Cook County’s more than 2,600 trucking firms have fewer than ten employees, and 81 percent have fewer

TRANSPORTATION AND LOGISTICS CLUSTER MAP



SUBSECTORS IN COOK COUNTY TRANSPORTATION AND LOGISTICS

TRANSPORTATION AND LOGISTICS SEGMENT	ESTABLISHMENTS			EMPLOYMENT			LOCATION QUOTIENT	
	MSA (2010)	COOK (2010)	MSA (2009)	COOK (2009)	COOK AS % OF MSA	MSA (2009)	COOK (2009)	
Freight Carriers	5,511	2,793	53,441	29,156	54.6%	1.1	1.1	
Rail ⁽⁶⁾	8	8	9,809	6,632	67.6%	1.6	1.7	
Trucking	5,259	2,631	41,485	21,035	50.7%	0.9	0.8	
Air	36	34	351	322	91.7%	0.6	1.0	
Water	24	9	508	459	90.2%	0.3	0.5	
Logistics Management	1,596	757	38,995	23,389	60.0%	1.4	1.5	
Freight Transportation Arrangement	1,101	507	18,113	8,334	46.0%	2.3	1.9	
Couriers	195	99	18,195	13,539	74.4%	1.0	1.4	
Logistics Consultants	300	151	2,687	1,516	56.4%	1.1	1.1	
Freight Suppliers	900	398	39,282	16,022	40.8%	1.2	0.9	
Freight Support	216	170	8,309	6,454	77.7%	0.8	1.1	
Total	8,323	4,118	140,027	75,021	53.6%	1.2	1.1	

than five. Lack of capital and limited access to information make it hard for these smaller firms to adopt the technologies that are simultaneously advancing firm growth and mitigating congestion nationally.

For example, empty trucks returning from a delivery waste a significant amount of energy, money, and time. Larger trucking companies and third-party logistics firms (3PLs) are reducing the number of these empty backhauls, maximizing carrying capacity by combining multiple less-than-truckload deliveries into one and optimizing truck routes using on-board GPS systems. Smaller trucking and logistics firms are often unable to invest in the technologies that make these efficiencies possible.

Logistics

In the logistics portion of the Transportation and Logistics cluster, Cook County is mirroring the national trend toward the use of 3PLs. Due in part to the rising importance and cost of technology, firms that once handled their logistics operations internally are now more likely to outsource that work to larger, specialized logistics firms. In order to be more attractive to shippers, 3PLs are offering integrated services (such as warehouse management) and advanced analytics that can identify problems and their effects on the supply chain.

Logistics firms are able to assist both manufacturers and trucking companies to be more efficient. By creating connections between its smaller trucking firms and its 3PLs, Cook County may create new opportunities to promote efficiency and firm growth.



Intermodal transportation

Growth in intermodal transportation is a major national and regional trend, and can be observed in Cook County, as well. But while other parts of the region have successfully expanded their intermodal capacities, Cook typically does not have land available at the scale required for major new facilities.

Business organizations in the South Suburbs are looking to a new Cook County Land Bank, and other tools for remediating and assembling land, as possible opportunities to support intermodal growth. The County has provided funding assistance for improving Center Street, a critical road for access to a potential “Logistics Park Calumet” proposed by the Chicago Southland Economic Development Corporation.

The Illinois Port District, which is well-supported by water, rail, and roads, is in the process of developing a new strategic plan which may address new opportunities for intermodal growth in Chicago and Cook County around the port.

TRANSPORTATION AND LOGISTICS WORKFORCE

Across all of the cluster’s sub-parts, firms in Transportation and Logistics—like those in manufacturing—report that they have difficulty filling vacant positions. Employee retirement, both in rail and trucking, is expected to create many more job openings.

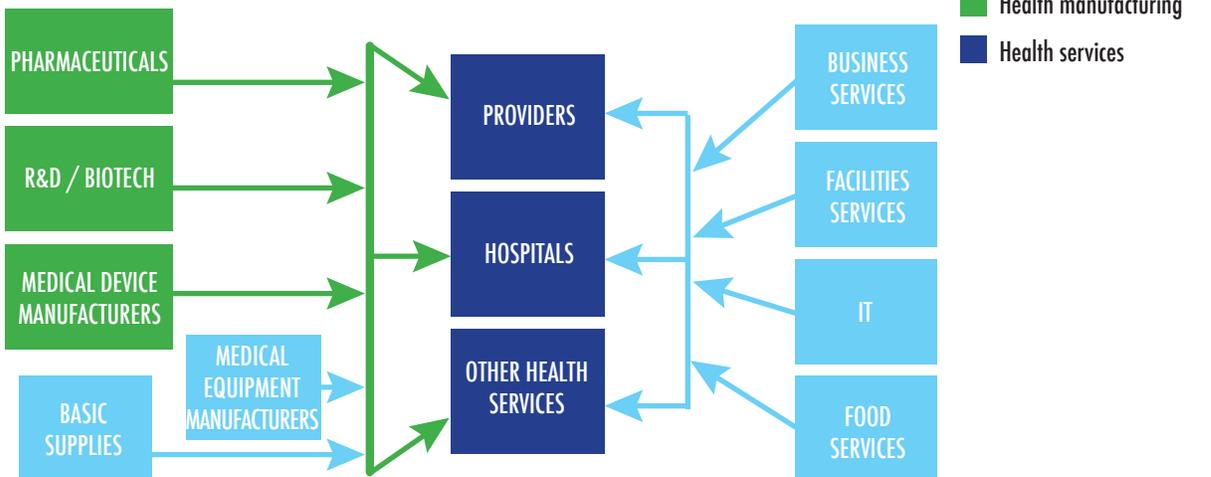
At lower skill levels, reported workforce issues include English proficiency, timeliness, and ability to follow instructions. Technical skills are also an issue in all parts of the spectrum, including the availability of high-skilled individuals who can help logistics firms innovate.⁶²

Health

The Health cluster encompasses several distinct sub-clusters, ranging from patient services to medical manufacturing to health supply and support services. The three regional plans for Chicago each acknowledge the importance of the Health cluster (or one of its subparts) to the regional economy, but none have identified it as a key area of focus.

Health services is one of the region’s largest clusters, with nearly 500,000 employees, but it is no bigger than would be expected given the

HEALTH CLUSTER MAP



region’s population.⁶³ It is primarily a local-serving cluster and, while medical tourism and telemedicine⁶⁴ present some opportunity for exports, the region is unlikely to be a major beneficiary of these trends.⁶⁵

Still, as the manager of a hospital and other health services, Cook County is an active player in the patient services subcluster. Moreover, this subcluster is naturally growing (with the population as it ages) and creating good jobs, including many for workers without college degrees.⁶⁶

Medical manufacturing (including pharmaceuticals, medical devices, and bio-tech/life sciences)⁶⁷ has considerably more export potential and is somewhat concentrated (particularly pharmaceuticals) within the region. This concentration, however, primarily lies outside Cook County.⁶⁸ Furthermore, despite promising research by local universities, life sciences and biotech are challenging and competitive industries in which Cook County has limited assets.

In specific specializations within the health services subcluster, a combination of promising research with demand conditions and patient population may offer opportunities for commercialization and industry development. The production base, however, is not yet sufficiently developed or understood in Cook County. More exploration is required to determine whether such high-potential specializations exist, and if so, what their specific development opportunities and challenges might be.

Health supply and support firms range from laundry services to IT providers to cleaning product manufacturers and distributors. Despite

wide differences in types of firm, there may be common needs among some subset of these businesses, and opportunities for customer-driven innovation and productivity improvements. These opportunities are particularly relevant in light of Cook County’s role as a sizable healthcare services provider in the region and the fact that many of these firms are located within it.



Suppliers to anchor institutions and headquarters

A set of firms⁶⁹ that supply goods and services to business headquarters, governments, universities, hospitals, and other anchor institutions is also concentrated in the region. Distinct from a “cluster” in the traditional sense of the word, what defines this set of firms is not their industry, but common customers and their place in the “procurement supply chain.”

The extent to which different suppliers overlap across different types of institution varies. For example, all institutions use messengers and building services, but only some require laundry and food services.⁶⁹ Further analysis of suppliers will allow for a better understanding of these overlaps, both at the level of the types of businesses and the specific companies that serve the anchor institutions.

As one of the region’s largest institutions, the County has an added incentive to pay particular attention to these firms, since improving their capacity would benefit County government as a major customer. Moreover, the procurement



supply chain offers opportunities for minority- and women-owned firms, which account for a relatively large percentage of County businesses in “Other Services” (including drycleaning and laundry services, equipment and machinery repairs, administrative and support services, and accommodation and food services).⁷⁰

The different industries serving headquarters and anchor institutions each have high employment in the region and in Cook County. Their concentration in the County equals or exceeds the national average,⁷¹ and often includes under-invested neighborhoods. Each of the sectors is projected to grow through 2020.⁷² However, many of the firms within the procurement supply chain—particularly the small and medium-sized firms—tend to be locally serving rather than export-oriented.

Like all businesses, those in the procurement supply chain face many challenges, from workforce to cash-flow to capital investments. Business consulting, specialized financing, shared business services, and (for some subsets) technology and product development assistance could help a cross-section of these firms to increase their productivity, making them and the institutions they serve more competitive.

More research is required concerning the specific barriers and needs of companies in procurement supply chains, and how these vary across different types of suppliers.

Other clusters

Existing regional economic plans⁷³ identify several emerging clusters that have promise for the region and the County. These include clean tech—growing due to global trends favoring sustainability—and digital tech, among others.

These clusters are already receiving strong institutional support from local organizations and initiatives such as 1871, TechNexus, the Clean Energy Trust, and others. These emerging clusters deserve further attention in order to identify specific opportunities for Cook County.

DEVELOPMENT AND DEPLOYMENT OF HUMAN CAPITAL

“Human capital” refers to the knowledge and skills embedded in the labor force. It is often measured by educational attainment, but also encompasses skills and experience obtained through less formal means. Human capital plays a large role in economic growth and includes: production, attraction, and retention of highly skilled labor; effective deployment of workers’ skills into jobs that make full use of their capabilities; and provision of ample workforce opportunities for entrance and upward mobility, across all segments of the region’s population.

LEVELS OF HUMAN CAPITAL

The region has a bifurcated supply of human capital. Though a higher than average proportion of the population has at least a Bachelor’s degree (compared to the nation), a significant proportion—particularly within Cook County—lack any education beyond high school.⁷⁴ This is especially troubling because individuals with a high school diploma or less are nearly twice as likely to experience unemployment.⁷⁵ Cook County also has a higher share of the region’s immigrant population, and higher proportions

COOK COUNTY’S IMMIGRANT POPULATION

	COOK COUNTY	REGION (COOK EXCLUDED)	UNITED STATES
Foreign-born population, age 25 and over	947,887	487,579	33,625,525
Foreign-born population, Bachelor's or higher	26.2%	31.5%	27.0%
Speaks English less than very well	58.8%	50.4%	51.6%

of immigrants who face language barriers and do not have college degrees (see table above).

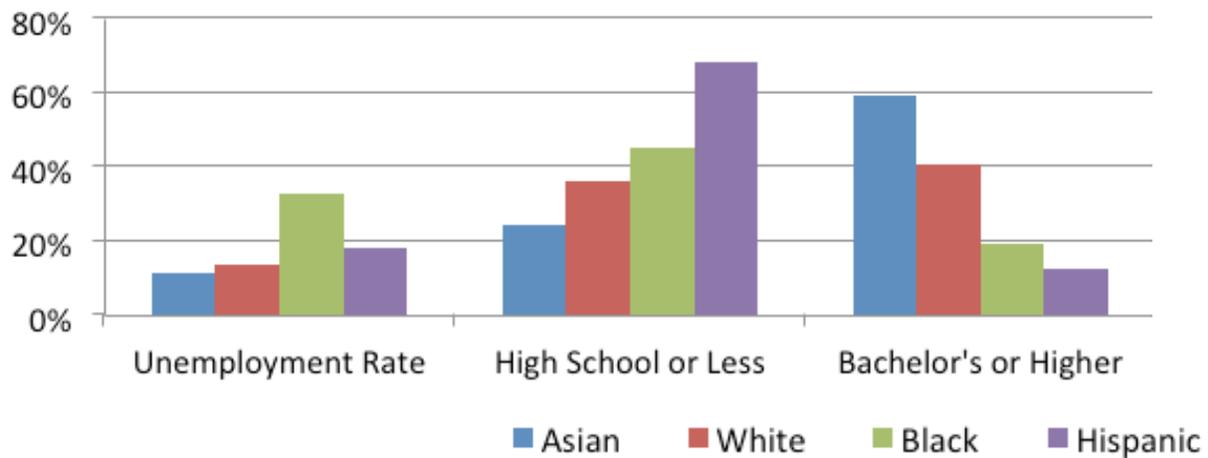
FIRM-WORKER MATCHING

The County’s most common occupations are those in the following occupational categories: Professional and Related; Service; and Management,

COOK COUNTY’S OCCUPATIONAL MIX

OCCUPATION	% OF TOTAL OCCUPATIONS (COOK 2011) ⁷⁶	% UNEMPLOYMENT (2011) ⁷⁷	% EMPLOYMENT CHANGE (COOK 2008–2018) ⁷⁸	MEAN SKILL LEVEL: 1 = LOWEST 5 = HIGHEST ⁷⁹
Professional and Related	22.1	6.0	29.6	4.09
Service	18.6	9.4	12.1	2.11
Management, Business, and Financial	15.2	5.4	6.0	3.87
Office and Administrative Support	14.1	10.9	0.2	2.35
Sales and Related Occupations	10.7	7.7	0.9	2.61
Transportation and Material Moving	6.9	12.4	1.5	2.12
Production	6.2	13.8	-5.4	2.12
Construction and Extraction	3.9	24.3	1.72	2.04
Installation, Maintenance and Repair	2.4	7.1	3.89	2.62

COOK COUNTY UNEMPLOYMENT AND EDUCATION BY RACE (2011)



Business and Financial (see table on Page 32). These occupations are also projected to be the County's fastest-growing, suggesting that they will continue to dominate Cook's occupational mix in the future.

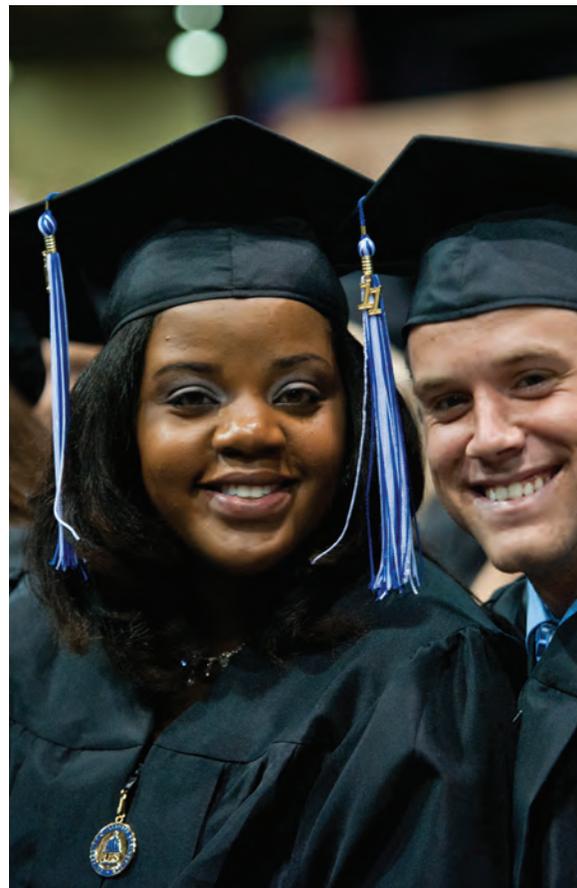
Compared to slow-growing or shrinking occupations like production, construction and extraction, and transportation and material moving, the fastest-growing occupations currently have lower rates of unemployment. This suggests a mismatch in worker supply and demand: demand for workers is expected to expand in occupational categories where there is already a labor shortage, and it is expected to shrink or grow slowly where there is already a labor surplus.

Two of the County's largest and fastest-growing occupational categories (Professional and Related, and Management, Business and Financial) require higher skill levels than many of the smaller and slower-growth occupations. Even among occupations traditionally considered low- to mid-skill, like production, employers increasingly seek workers with the additional education, experience, and certifications needed to succeed in a more technologically advanced environment. In short, it is becoming increasingly important to upgrade skills in the labor force significantly, preparing new and existing workers for careers in faster-growing, higher-skilled occupations.

INCLUSIVENESS

In general, African-American and Latino residents of Cook County have lower levels of education than their White and Asian peers, and

higher unemployment rates.⁸⁰ A contributing factor to the under-inclusiveness of the region's economy for African-Americans and Latinos in Cook County is segregation and concentrated poverty, which make it more difficult for these populations to access jobs and quality education (see Page 36).



SUPPORT FOR INNOVATION AND ENTREPRENEURSHIP

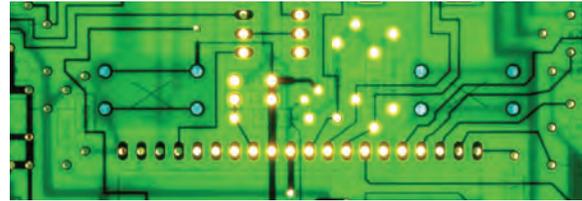
Innovation is ultimately the source of all long-term economic growth.⁸¹ The term “innovation” is used here very broadly, encompassing new ideas, technologies, products, processes, markets, and business models. This definition also spans all stages of the often-iterative innovation spectrum, from basic research through concept testing, to business creation (i.e., entrepreneurship) and growth.⁸² The new knowledge-based economy, heightened competition in globalized markets, and the quickening pace of change make continuous innovation imperative.

Innovation broadly occurs through three overlapping mechanisms: commercialization of R&D; cluster- and firm-based innovation; and entrepreneurship. Levels of innovation through these routes, in turn, depend upon having: an innovative culture (risk-taking, open, flexible, and adaptive); a strong ecosystem (cross-sector, multi-disciplinary networks that facilitate knowledge exchange and collaborative problem-solving, and connect ideas, entrepreneurs, investors, and support services); and deep grounding in the economic and industrial base (innovative clusters and firms, and strong connections between academic R&D and industry).

INNOVATION

The innovation ecosystem, like the economy itself, is regional in scale. While most of the region’s major innovation assets are located in Cook County—including six major research universities⁸³ and 70 percent of the region’s 66 top R&D centers⁸⁴—Cook County government’s capacities are not well-suited to influence many aspects of the innovation ecosystem. Given the government’s capacities, cluster-based innovation and some aspects of the entrepreneurship environment are the most relevant areas of focus for Cook County.

Innovation in Cook County’s existing firms varies from one cluster to another, and even within clusters. In Fabricated Metals (see Pages 22 and 23), for example, the core of the cluster exhibits above-average productivity levels, suggesting innovative activities, while the productivity of some types of suppliers (for example, metal services) lags national peers. Ample opportunity exists to enhance innovation in Cook County’s highest-potential clusters. Macro trends suggest significant opportunities



for innovation in the Food Processing and Packaging cluster, though it is not clear (from quantitative and anecdotal evidence) that local firms are currently taking full advantage of these opportunities. In addition, while many medium and large Transportation and Logistics firms already utilize sophisticated new technologies, the small trucking firms that dominate this cluster face barriers to the adoption of new technologies, offering opportunities to expand innovation in this area.

ENTREPRENEURSHIP

One important avenue by which new products and services to enter the marketplace is the creation of new businesses (entrepreneurship). This is a particular area of focus and opportunity in the new global economy; many technology-enabled fields offer low barriers to entry, and the agility of small enterprises makes them more able to adapt and redeploy their assets to keep pace with changing market dynamics.

Cook County fares roughly on par with the region and the nation in terms of business starts and business churn,⁸⁵ and performs particularly well in its share of women and minority entrepreneurs. Within Cook County, 30 percent of businesses are minority-owned and 32 percent are owned by women, while within the region as a whole, only 16 percent of businesses are minority-owned and 28 percent are owned by women.⁸⁶

While Cook County’s businesses are somewhat more inclusive than the rest of the region’s, women and minorities are not yet achieving entrepreneurship levels on par with their representation in the general population,⁸⁷ and they are generally over-represented in lower-growth industries. Strengthened support for minority and women entrepreneurs, particularly within industries and clusters with high growth potential, would contribute to a stronger innovation ecosystem both in Cook County and in the region overall.

SPATIAL EFFICIENCY

“Spatial efficiency” refers to the arrangement of economic activity across the region, including the spatial arrangement of firms, workers, consumers, and relevant institutions; and the physical and virtual connections among them.

The region’s economy is most likely to grow when its assets can locate near each other, reducing transaction costs and enhancing clustering benefits. Connecting assets to each other via strong physical and virtual infrastructure also promotes growth by assisting the efficient movement of goods, people, and ideas.

COMPACT, WELL-CONNECTED URBAN FORM

The new global economy favors compact, well-connected, mixed-use areas that serve as nodes of economic activity. Cook County is denser than the rest of the region, giving it a competitive advantage in this regard.⁸⁸ The current trend of people and firms moving back toward density, including closer proximity to downtown, also offers the County opportunities to redevelop land and neighborhoods.

Connectivity, however, is a challenge in the region and in Cook County. With 71 annual hours of traffic delay per auto commuter, the region is the third-most congested in the nation (see “Transportation and Logistics,” above).⁸⁹ Transit access in Cook County is superior to that in the rest of the region, but Cook’s congestion and commute times are worse, particularly within the City of Chicago. Suburban Cook and the rest of the region have relatively similar performance in this respect.⁹⁰



SEGREGATION AND ISOLATION

Physical disconnection (geographic isolation and segregation) and social disengagement act as barriers between disadvantaged populations and economic opportunities. Cook County includes several areas of concentrated poverty that are largely disconnected from the region’s job centers. The maps on Page 37 demonstrate that the places with the highest commute times are also those with the highest poverty rates,⁹¹ and that the most isolated areas are on the south and west sides of the City of Chicago.

JOBS-HOUSING MISMATCH

Segregation and isolation contribute to the region’s jobs-housing mismatch, making it more difficult to find housing near employment and vice versa. Strong connections and ease of access, on the other hand, boost worker and firm productivity and reduce the costs of turnover. This places a premium on proximity of jobs and housing (achievable through the compact, mixed-use urban form discussed above), but also on good connections between the two when they are more widely separated.

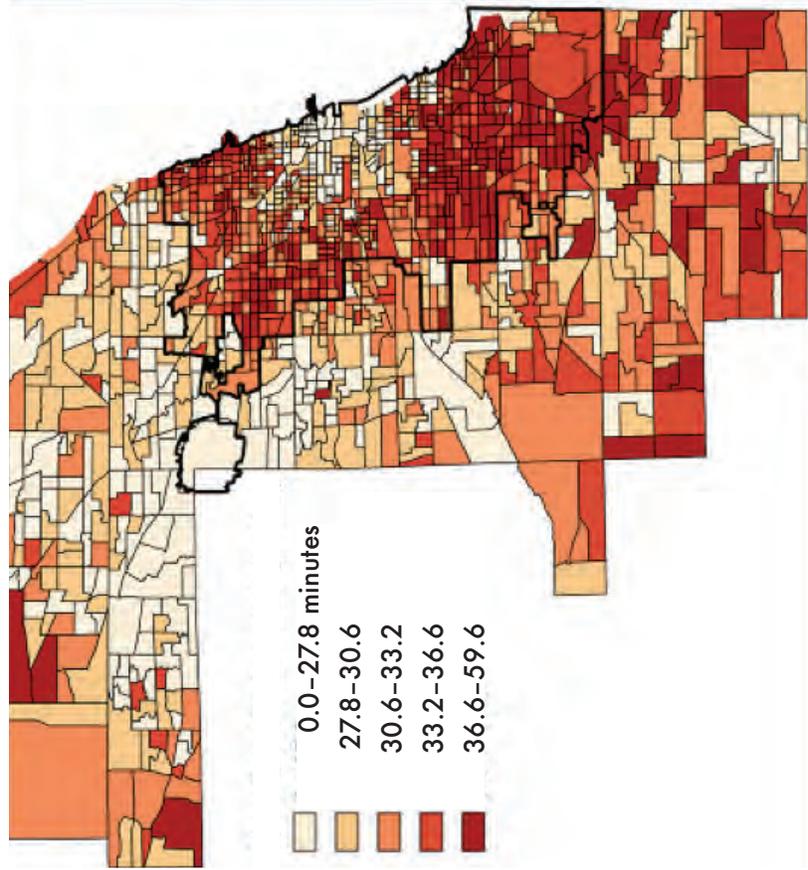
Workers in many parts of the region have trouble accessing job centers due to a lack of affordable housing near employment opportunities, combined with insufficient transit. The region’s high levels of congestion increase these challenges. Job access is often most difficult for workers with low or moderate incomes. Between 2002 and 2008, for example, the region added over 110,000 jobs, but the total number of jobs within a half-mile of public transit actually declined, with lower-paying jobs seeing the sharpest drop.⁹²

Affordable housing and transit access also need to be well-aligned with residents’ skill levels. Lower-skilled workers, in particular, need better access to the lower-skilled jobs available in the County’s suburban job corridors (for example, along I-90).⁹³

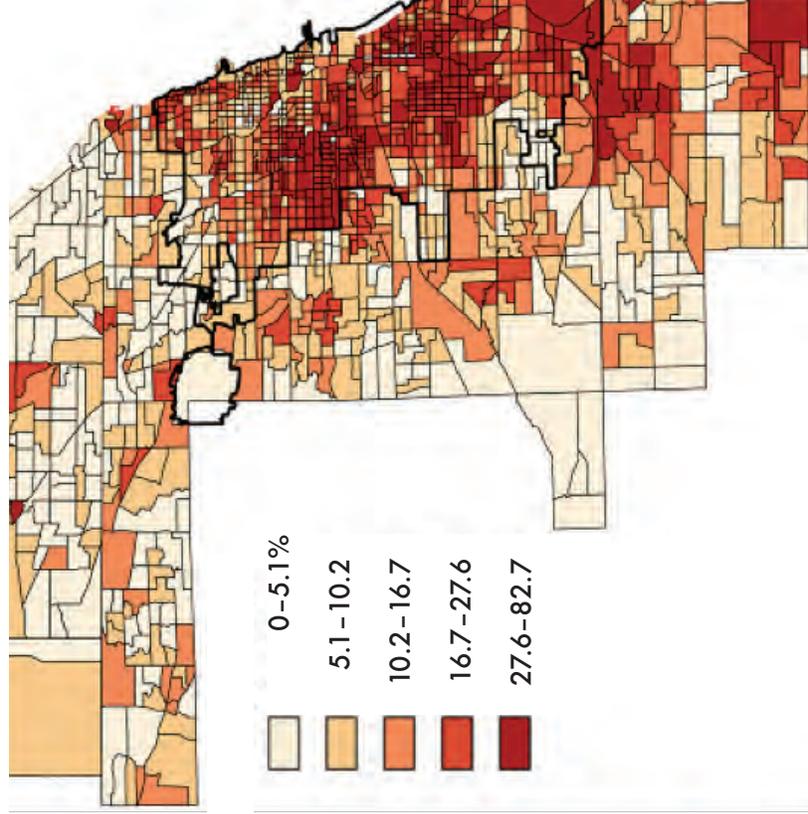
The Center for Neighborhood Technology (CNT) and others have identified promising transit-oriented development opportunities that could support better job access for the County’s residents. Local and regional policy and funding could be better-aligned to advance these existing projects.⁹⁴

COOK COUNTY

MEAN TRAVEL TIME TO WORK



COOK COUNTY POVERTY RATE





NEXT-GENERATION INFRASTRUCTURE

Investments in transformative infrastructure increase the productivity and efficiency of businesses and households. Investments may include: upgraded, technology-enabled transportation networks; high-speed transit; expanded access to high-speed Internet; energy efficiency, generation, and transmission; specialized industrial and innovation parks; and many others. Strong broadband networks for high-speed Internet are an especially critical component for competing in the digital economy and gaining access to global markets.

The metropolitan region and Cook County have a strong foundation of physical and virtual infrastructure from which to build. Nearly all of Cook County (and the region) has broadband access of at least 10 Mbps, with some areas closer to 100 Mbps.⁹⁵ However, neither Cook County nor the rest of the region have infrastructure in place for the fastest connections.

Several initiatives are underway in Cook County to improve broadband access, such as its partnership with the CTA, which will provide a connection to Stroger Campus using existing CTA cable, and efforts by South Suburban Mayors and Managers Association (SSMMA), Broadband Illinois, and others. These programs represent critical steps toward creating and maintaining the next-generation infrastructure necessary to foster economic growth.

EFFECTIVE AND EFFICIENT INSTITUTIONAL ENVIRONMENT

The new global economy places a premium on coordination and collaboration. For institutions, this means ensuring that programs and policies are designed to maximize flexibility; efficiency and streamlined processes; information sharing; and engagement with citizens, businesses, and the civic sector. To promote economic growth in this new environment, institutions also need capacity for developing deliberate, targeted economic growth strategies and for engaging across the public, private, and civic sectors to implement them.

The region is making progress toward these goals, but much work still remains to be done. Illinois has particular challenges due to its current fiscal crisis, and this puts still more pressure on local governments to demonstrate that the public sector can be efficient and responsive. The following three aspects of governance are particularly important in this regard.

GOVERNMENT FRAGMENTATION

There are 1,723 units of government in the Chicago metro area and 543 within Cook County.⁹⁶ This results in costly and often duplicative service provision, imposing bureaucratic costs on businesses. In addition, these governments often engage in zero-sum competition with each other for firms.

The WBC “Plan for Economic Growth and Jobs” includes a strategy to improve governance, and substantial and encouraging steps are underway in the region and in Cook County. The County and the City of Chicago formed the City-County Joint Committee on Collaboration to identify opportunities for coordinated service provision and procurement, with a focus on cost savings for both entities.

The Joint Committee has since identified 19 opportunities for collaboration, including a merger of three workforce boards (saving \$2.2 million annually), an online data sharing portal, and a shared application process for certifying MWBEs. It set a goal of saving as much as \$140 million by 2014 and has saved nearly \$40 million to date.⁹⁷ The Metropolitan Mayors’ Caucus and the Chicago Metropolitan Agency for Planning (CMAP) have also taken initial steps to address suburban collaboration opportunities.⁹⁸

Cook County government faces challenges with internal, as well as external, fragmentation. For example, there are opportunities for greater programmatic alignment within the Offices under the President. In addition, the County faces some unique challenges because, unlike a typical executive branch in which the Chief Executive has authority over the budget and operations of all departments, Cook County has several quasi-independent offices run by elected officials, including (for example) the Assessor’s Office, the County Clerk, and the Sheriff’s Office. The Cook County Board approves these offices’ budgets, giving it some leverage, but does not control their operations. Alignment and coordination of strategies and programs across these offices could be substantially enhanced.

TAX-VALUE PROPOSITION

Residents and firms are not attracted to a location based solely on low taxes. They seek sites that offer the highest value (to them) in public goods and services—for example, schools, infrastructure, and public safety—for the amount of taxes paid.

Cook County’s tax-value proposition varies by municipality, but County government does contribute to the equation. For example, unlike other Illinois counties, which assess all properties at a constant rate of 33.33 percent of market value, Cook assesses commercial and industrial properties at higher rates than residential





properties. This is called “classification,” and it results in a typically lower effective residential property tax rate and a typically higher effective industrial/commercial property tax rate than in other counties. However, the impact varies by municipality.⁹⁹

Both CMAP and the Civic Federation recommend abolishing Cook County’s property tax classification system. Recognizing the imbalance of this tax policy and its negative consequences on economic development, the Cook County Board of Commissioners reduced the assessment rates of non-residential property classes in 2009, but the classification system still remains in force.

On the other hand, Cook County government provides value in the form of healthcare, safety services, infrastructure assets, and other public goods, as well as through targeted economic development programs. As Cook County government becomes more strategic and efficient, and as it implements this Action Agenda, its tax-value proposition for the businesses and residents it seeks to retain and attract should substantially improve.

CROSS-SECTOR GOVERNANCE

Since 2011, Cook County has been active in seeking partnerships with the City of Chicago, suburban Cook municipalities, collar counties, and civic-sector groups. The County contains, for example, four housing collaboratives: partnerships of local governments and non-profit organizations that organize around a joint redevelopment strategy. The two most developed of these (West Cook County Housing Collaborative and Chicago Southland Housing and Community Development Collaborative) have succeeded in attracting nearly \$35 million in capital to their member communities.¹⁰⁰

SUMMARY

The regional economy is large, diverse, and dynamic, spanning more than a dozen counties and encompassing parts of three states. The counties, municipalities, and neighborhoods that comprise the region are highly dependent on each other's economic resources, including workers, firms, institutions, and infrastructure. For example, workers access job opportunities and firms interact with customers, suppliers, and partners throughout the region, without regard for political boundaries. These linkages inextricably tie together the economic fates of the region's constituent parts.

Cook County is the hub of this large, integrated economy, accounting for more than half of the region's population, jobs, labor force, and output. Like the region, however, Cook County is bifurcated with respect to many economic characteristics: it is home to some of the region's most valuable economic assets and some of its most significant challenges.

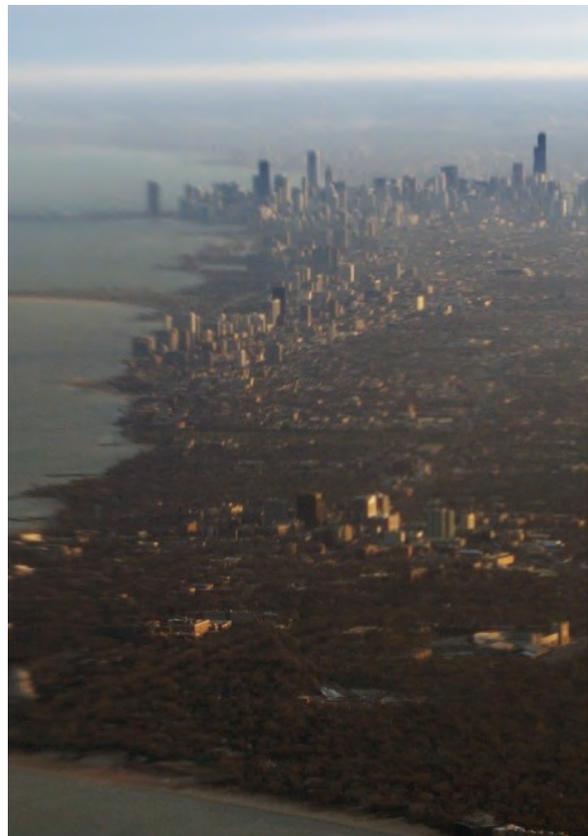
Examined in the context of over-arching regional growth opportunities, Cook County's assets reveal significant economic potential. In close alignment with regional strengths in advanced manufacturing and transportation and logistics, the County demonstrates growth potential in its sizable concentrations of firms related to Fabricated Metals, Food Processing and Packaging, and trucking, rail, and logistics. Cook County boasts the region's most substantial concentration of transportation infrastructure, and its most plentiful opportunities for creating the dense, well-connected communities that can increase critical interaction and clustering benefits.

The County also houses, however, a disproportionate number of the region's most underutilized assets. These, over time, must be developed and productively deployed in order to produce successful, overall regional economic growth. The County possesses an outsized share of residents without post-high school education or training, many of whom will require up-skilling in order to participate fully in the knowledge economy. The region's minority and low-income populations are also most concentrated in Cook County, and are often geographically and socially isolated from mainstream economic opportunities, both inside and beyond County borders. Cook's small businesses and

minority- and women-owned firms offer similar opportunities to drive growth by means of better integration into the economy. The County also holds land ripe for redevelopment and neighborhoods ripe for revitalization, as people and firms move back towards density.

Cook County needs to adopt a new agenda for economic growth in order to build from and fully utilize its plentiful assets, and to mitigate the challenges that threaten regional prosperity. Its agenda needs to address all five of the global economy's market levers, and the strategies comprising the agenda must be integrated so that, as each one is implemented, it reinforces the others.

Cook County government should take an active leadership role in specifying and advancing this agenda. As it does so, the County should focus on the economic aspects and tools that offer it the greatest scope for influence, and should seek out opportunities to partner with other jurisdictions and organizations, whenever and wherever such collaborations are the best drivers for inclusive regional economic growth.



STRATEGIES FOR PROMOTING ECONOMIC GROWTH

GOVERNANCE

1. Increase County government's transparency, efficiency, and accountability
2. Increase suburban government efficiency through shared services and centralized capacities
3. Increase the region's capacity for strategic, coordinated economic growth initiatives

PRODUCTION

4. Increase the productivity of Cook County's manufacturing clusters:
 - (a) Increase productivity in the Fabricated Metals cluster
 - (b) Increase productivity in Food Processing and Packaging cluster and promote the development of a Functional Foods cluster
5. Increase competitiveness of anchor institution suppliers
6. Promote productivity and efficiency to grow Cook County's Transportation and Logistics cluster

SUPPORT

7. Improve the quality and efficiency of the region's transportation infrastructure
8. Support the emergence of dense, mixed-use, well-connected communities
9. Improve the alignment of Cook County residents' skills with employer demand

CHAPTER 4

Cook County's economic growth strategies

The economic analysis summarized in Chapter 3, considered along with the particular capacities of County government, suggests nine priority strategies as effective, realizable ways that County government can promote growth.

The proposed strategies fall into three general categories. The first is a set of governance strategies premised on the fact that businesses will invest in regions with effective institutions, and that regional collaboration is a necessary ingredient of successful economic growth strategies. The second group focuses on production sectors of the economy, because these—rather than retail or real estate—are the primary drivers of economic growth. The third group targets key areas that “support” economic growth and enable markets by providing high-quality infrastructure and human capital, and strong communities with efficient connections to job centers. The individual strategies are described in more detail below.



INCREASE COUNTY GOVERNMENT'S TRANSPARENCY, EFFICIENCY, AND ACCOUNTABILITY

Good government is attractive to investors. The State currently faces important fiscal and political challenges, and this puts additional pressure on local governments to demonstrate transparency, efficiency, and accountability.

Cook County government is making great strides in improving both the reality and the perception of its efficiency and effectiveness. Continuing progress on this front will increase trust and create the preconditions for successfully taking on new economic growth initiatives.

To be a well-run, effective government, the County must be open and transparent, making it possible for businesses and residents to understand and influence its decision-making. The County's collaborative Open Data initiative, for example, is a significant advance in this regard.

Cook County government must also be flexible, adapting swiftly to new challenges and opportunities—and efficient, able to process requests, make payments, and execute other tasks quickly and accurately. This is especial-

ly important when the County interacts with businesses. Sustained efforts to improve these dealings (recent County legislation requiring prompt payment for sub-contractors offers a good example) will have a long-term positive impact on Cook County's economic environment.

Finally, Cook County must engage the private and civic sectors, drawing on their expertise to create additional capacity. The President's new Council of Economic Advisors, which brings together business leaders from across the County, is an important step in this direction.



2 INCREASE SUBURBAN GOVERNMENT EFFICIENCY THROUGH SHARED SERVICES AND CENTRALIZED CAPACITIES

Government efficiency fosters economic activity by improving the tax-value proposition for firms (i.e., more value for their tax dollars). Cook County's 121 municipalities span a wide range of sizes and capacity levels, resulting in provision of some services at very small—and consequently costly—geographic scales and duplication of others. Both of these outcomes impose unnecessary costs on businesses and residents.

The efforts of the City-County Joint Committee on Collaboration begin to address this issue, identifying ways to create new efficiencies and reduce costs by collaborating on a variety of programs. But many smaller jurisdictions within the County are also interested in finding ways to better coordinate and share services, and do not have the staff capacity or other resources needed to explore or implement such arrangements.

To support efficiency improvements among these smaller governments, Cook County should create a resource center. The center would work with interested suburbs to locate opportunities for service-sharing with the County or with each other. The Metropolitan Mayors Caucus and the Chicago Metropolitan Agency for Planning (CMAP) have both explored this issue, and recognize an opportunity to save money and make regional governance more efficient.

An existing initiative offers the County a possible starting point: the South Suburban Mayors and Managers Association (SSMMA)'s South Suburban GIS Consortium. Created in close collaboration with the County, the Consortium offers subscription mapping and data assistance to smaller communities that lack GIS capacity.¹⁰¹ Working with the Mayors Caucus, CMAP, SSMMA, and other partners, Cook County can help suburban Cook governments voluntarily come together to find the most effective, efficient ways to deliver key services.

3 INCREASE THE REGION'S CAPACITY FOR STRATEGIC, COORDINATED ECONOMIC GROWTH INITIATIVES

The region's extensive fragmentation extends to its landscape of economic development offices and organizations. Many of Cook County's 121 municipalities have their own development agencies, each with very limited staff capacity and financial resources. Their focus is on attracting and retaining businesses, and their main activities are processing applications and administering incentives to support specific deals. As a result, Cook's suburbs often compete with one another, pursuing projects that will, at best, provide short-term benefits for a single jurisdiction.

If these agencies had access to more significant and sophisticated resources, they could coordinate on bigger, cross-jurisdictional projects that would produce larger (and less costly) economic growth benefits. Using its wider resources and its leadership, Cook County should develop capacity to support collaborative projects among its municipalities, helping them identify and develop better-targeted, mutually beneficial economic growth opportunities.

To implement this strategy, County government should make the creation of an Economic Growth Institute one of its high-priority initiatives. This institution would provide analytic, business-planning, and implementation expertise to voluntarily participating municipalities.

With this support, local governments could pinpoint and pursue collaborative projects to drive regional economic growth—for example, a shared manufacturing innovation center to target production improvements in subsectors of advanced manufacturing. In its initial stages, the institution would engage only suburban Cook County jurisdictions, expanding to regional scale as the initiative matures.



4 INCREASE THE PRODUCTIVITY OF COOK COUNTY'S MANUFACTURING CLUSTERS, ESPECIALLY FABRICATED METALS AND FOOD PROCESSING AND PACKAGING

4a INCREASE PRODUCTIVITY IN THE COUNTY'S FABRICATED METALS CLUSTER

The region has an important concentration in manufacturing, with an especially promising Fabricated Metals cluster based in Cook County. To compete successfully in the new global economy, Fabricated Metals firms need to have access to cutting-edge production technology and to skilled workers who can operate and maintain it. They will also need to be strategic as they attempt to diversify their markets and capture new business.

To meet the cluster's growth needs in technology, workforce, and planning, the County should partner with World Business Chicago's Advanced Manufacturing strategy team, collaborating most actively on initiatives that will benefit Fabricated Metals. Wherever possible, its own initiatives should coordinate with those being developed by the strategy team.

Cook County should also exercise its regional leadership to convene stakeholders in this high-priority cluster, articulating and promoting the strategy's goals and the initiatives that will flow from it. Finally, the County should align its existing economic development programs (including tax incentives, grants, and workforce dollars) to assist growth in Fabricated Metals.

4b INCREASE PRODUCTIVITY IN THE COUNTY'S FOOD PROCESSING AND PACKAGING CLUSTER AND PROMOTE THE DEVELOPMENT OF A FUNCTIONAL FOODS CLUSTER

The Food Processing and Packaging cluster holds significant promise as an engine for economic growth in Cook County and the region. Most of the region's economic development organizations, however, have not demonstrated interest in food-related clusters, in part because their underlying dynamics are not well understood. Producing a more nuanced assessment of the opportunities and challenges facing this prominent cluster would be a valuable step toward engaging firms and institutional partners in a cluster-targeted initiative.



Given the Food Processing and Packaging cluster's importance to the County's economy, County government should encourage its partners to consider investing in the cluster more actively. The County could partner with World Business Chicago's Advanced Manufacturing strategy team, for example, to lay the necessary analytical groundwork for creating cluster-support initiatives. Once these were developed, the County could then align its programmatic resources (including tax incentives, grants, and workforce funding) to support them.

Within this cluster, County government should also investigate opportunities to support the development of a regional Functional Foods subcluster, by positioning Cook County's Health and Hospitals programs—where appropriate—as early customers for its products. For example, healthcare providers might benefit from early access to new foods that support nutrition in particular patient populations (such as diabetics or the elderly).

5

INCREASE THE COMPETITIVENESS OF ANCHOR INSTITUTION SUPPLIERS

As a government and as the operator of large hospital and jail systems, County government purchases a significant quantity of goods and services from a wide range of companies. Many other large organizations and firms within the County buy similar arrays of goods and services, and may share common local suppliers.

County government and other County anchor institutions (including local governments, hospitals, universities, and business headquarters) would benefit from increased innovation, efficiency, and productivity among common suppliers. Increasing the competitiveness of these firms and enabling their growth would particularly benefit Cook's high concentration of SWMBEs, as well as its neighborhoods (where these firms are disproportionately located).

This is not a "buy local" or SWMBE set-aside strategy. It is more akin to a supply-chain enhancement or cluster strategy: its primary purpose is not to reallocate purchasing dollars (except to the extent that local suppliers in fact

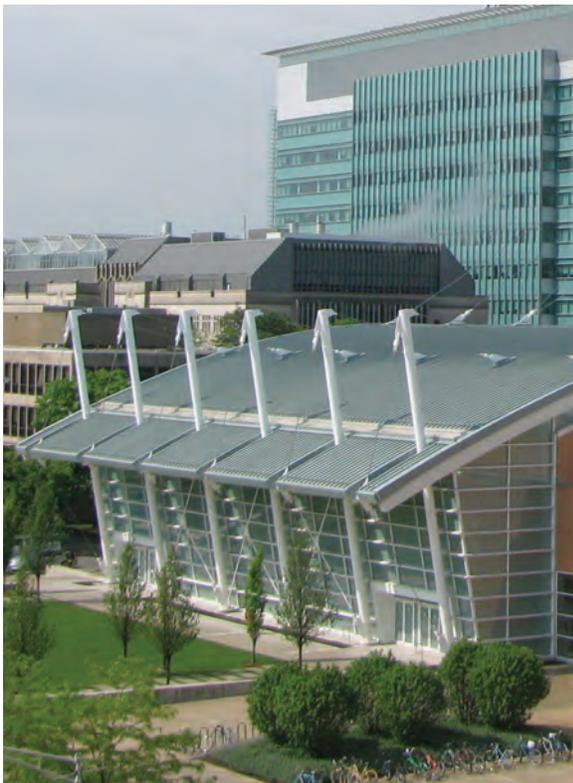
become more competitive), but to enhance the competitiveness of Chicago-region firms that have—or could have—County anchor institutions as their customers.

Effectively implemented, this strategy will create economic growth by increasing productivity among the region's service and supply businesses, in turn improving the performance of, and the competitiveness of the region for, anchor institutions and business headquarters. Similar strategies are already common among large OEMs (such as automakers), who improve their own productivity by assisting their suppliers with quality control, process improvement, and so forth.

To implement its strategy for assisting anchor-institution and headquarters suppliers, Cook County should work with the Neighborhood Assets strategy team at World Business Chicago, which is exploring ways to encourage growth among Chicago-area SWMBEs; and with the University of Chicago, which is designing a heavily overlapping strategy among its many suppliers.

With these and other partners, County government should identify subsets of firms that provide goods and services to Cook County and to other anchor institutions. The partners should then investigate the barriers impeding growth among these suppliers—who represent a very diverse set of products and services—to see if there are common opportunities for increased productivity that can be addressed. Based on these findings, Cook County and its partners can then develop specific products and services, ranging from shared back office services to business consulting to finance, to increase the competitiveness of the region's institutional suppliers, especially among SWMBEs.

Other resources in the region could also provide insight and important services related to this strategy. The County should also research relevant national models, such as NextStreet's related programming.



6

PROMOTE PRODUCTIVITY AND EFFICIENCY TO GROW COOK COUNTY'S TRANSPORTATION AND LOGISTICS CLUSTER

The region's longstanding advantages in Transportation and Logistics are being tested. Global trends require more efficient movement of people and goods and, at the same time, the region is increasingly congested. To encourage growth in its Transportation and Logistics cluster, Cook County should promote and assist the initiatives being developed by World Business Chicago's Transportation and Logistics strategy team. Promising initiatives include a Center of Excellence, which would advance the adoption of innovative technologies and processes in the freight sector, and an Urban Logistics Leadership Council that would be a regional advocate for the cluster's growth needs.

Cook County could also partner with the World Business Chicago strategy team and others to explore whether initiatives to support the efficiency of small trucking companies can have a positive impact. One example to research further as a possible model is Cascade Sierra Solutions, in Oregon. This non-profit provides financing and technical assistance to truckers who want to upgrade their fleets to be more energy-efficient.

County government should also identify further opportunities to improve the cluster's access to a skilled workforce, through the Chicago Cook Workforce Partnership and the agencies it funds, and through partnerships with community colleges and other workforce development providers.

The Partnership's Business Relations & Economic Development Unit, for example, aims to provide integrated, innovative business services and targeted workforce development programs for key regional industries, including Transportation, Distribution and Logistics.¹⁰² Olive Harvey College is creating a new Transportation, Distribution and Logistics campus, and several south suburban community colleges are forging a partnership to address the needs of this sector. Cook County should seek out opportunities to expand and multiply efforts like these, making strategic use of its existing workforce development resources (including incentives, grants, and workforce dollars).



In addition, Cook County has already started to use its resources to support intermodal development in the south suburbs by devoting transportation funds to improving Center Street. New tools, like its Land Bank and proposed Section 108 Loan Fund, could help with land assembly necessary to make older industrial properties more available for intermodal and/or manufacturing facilities. The proposed criteria for the Section 108 loan program can be a model for focusing Cook County economic development tools on key sectors, including Transportation and Logistics.

7

IMPROVE THE QUALITY AND EFFICIENCY OF THE REGION'S TRANSPORTATION INFRASTRUCTURE

The metropolitan region is a transportation hub and its workers and businesses rely heavily on road, rail, air, and water networks as resources for success. Improving the quality and efficiency of the region's transportation infrastructure will bolster the region's economy by expanding these resources and strengthening one of its key competitive advantages. These improvements should be focused on reducing congestion, improving transit access, and promoting efficient, effective management of the Chicago region's freight system.

Cook County should partner with the Chicago Metropolitan Agency for Planning (CMAP), which has deep expertise in the region's transportation issues, and should align its economic growth activities with CMAP's GOTO 2040 regional plan. For example, the County should add its voice to regional support for GOTO 2040's congestion pricing proposal, which outlines a cost-effective way to improve traffic flow.

Given Cook County's significant jobs-housing mismatch and the negative impact this has on underserved residents and neighborhoods, the County should take a leadership role in promoting better regional public transit. The County and its partners should cooperate as advocates for more effective transit management, focusing on issues including (but not limited to): improving system integration; replacing rigid funding formulas with strategic planning and resource allocation; and developing permanent capital funding sources for maintaining and expanding the existing system.

Cook County should also become more engaged with freight-related infrastructure issues, since these have an impact on Transportation and Logistics and the County's various manufacturing clusters. As a first step, the County should appoint a Director of Freight Services to coordinate its freight-related programs. Currently, these programs (such as Complete Streets, the Section 108 loan guarantee program, and freight-related infrastructure development programs) are spread among a number of County agencies. Initial projects for the Director should include development and implementation of a County-wide freight mobility and land use plan, and collaborations with municipalities to optimize the County's truck routes.

8

SUPPORT THE EMERGENCE OF DENSE, MIXED-USE, WELL-CONNECTED COMMUNITIES

Cook County contains many underutilized human capital, real estate, and business assets, as well as untapped business market opportunities, and all of these are essential to long-term, sustainable economic growth. The County should create the conditions that will allow it to take advantage of two natural market tendencies in the emerging economy: a trend favoring dense, mixed-use, well-connected environments; and increasing demand for skilled labor and strong local supply chains. This means revitalizing neighborhoods, and developing and deploying their assets into the regional economy. It requires addressing concentrated poverty and segregation, particularly Cook County's jobs-housing mismatch (see Chapter 3). Many job centers are inaccessible to residents who have no access to a car or adequate public transit, or to affordable housing in areas where the region's jobs are concentrated.

Cook County should work with World Business Chicago's Neighborhood Assets strategy team, collaborating on initiatives to revitalize and connect neighborhoods, to create innovation districts that combine entrepreneurship and industry cluster development with place-based development, and to enhance competitiveness and market share of SMWBEs. The County should also continue its collaboration with other related WBC initiatives, such as the delivery of targeted workforce training.

Cook County should make strategic use of its community development resources (including CDBG, NSP, and HOME funding) to support mixed-use, high-density development. The new global trends mentioned above are generating important opportunities to transform struggling neighborhoods into vibrant, well-connected communities that create local jobs for residents. County government should make the most of this moment's potential. It should also target its community development resources to the creation of affordable housing near public transit and job centers, making it easier for workers to reach employment opportunities. Its new transit-oriented Section 108 Loan Guarantee, for example, is a step in this direction.

Finally, Cook County should continue its broadband expansion efforts in under-served

communities, including the pilot project it is carrying out in partnership with the South Suburban Mayors and Managers Association (SSMMA). Increased access to broadband will make these neighborhoods more attractive places to do business, and will help residents connect virtually to the region's economic opportunities.



9 BETTER ALIGN COOK COUNTY RESIDENTS' SKILLS WITH EMPLOYER DEMAND

The mismatch between the skills of Cook County residents and the jobs employers are seeking to fill will worsen in coming years, as its jobs increasingly require higher levels of education and skills. Cook County has already begun the process of making its workforce development programs more employer-driven by creating the combined Chicago-Cook Workforce Partnership, and by working with Skills for Chicagoland's Future. To continue along these lines, the County should target its workforce training toward priority clusters (such as Fabricated Metals, Food Processing and Packaging, and Transportation and Logistics) and to other opportunities particularly well-suited to Cook County (for example, healthcare services).

Finally, due to the large presence of immigrants in Cook County and immigrants' importance to economic growth, the County should partner with others to better understand the needs of this community. CMAP and the Metropolitan Mayors Caucus, for example, recently received a grant for a regional project involving immigrant integration in suburban communities. The County could align its workforce development resources to support this effort.

OTHER REGIONAL ECONOMIC GROWTH STRATEGIES

The Economic Growth Action Agenda is a living document, and will need updating as the economic environment changes over time and new information becomes available. Cook County government should continually update its strategies and create new ones, to reflect developments in the region and its economy.

Emerging industries

Cook County should monitor emerging industries for new strategic opportunities. The region's economy shows promise in sectors other than those mentioned in the Economic Growth Action Agenda's current strategies. These include "clean tech" and energy efficiency; digital technology; and medical manufacturing.

The County should watch the progress of these business clusters, looking for opportunities to promote their growth. As an important purchaser of medical equipment and digital technology, for example, the County could accelerate innovation by making itself an early adopter of new technologies or, as it continues implementing its energy-efficiency retrofit programs, by hosting "green" technology pilot projects. Cook County's scope for impact will increase as its understanding of the regional economy grows.

Other agencies promoting regional growth

As it sets its economic growth strategies in motion, Cook County will need to collaborate closely with the City of Chicago, suburban municipalities, the collar counties, and numerous civic and private partners throughout the region. Cook County should especially keep other, complementary regional strategies in view—these may offer Cook County opportunities to align its resources with those of other agencies.

The Economic Growth Action Agenda makes particular mention of three well-designed plans for promoting regional growth: World Business Chicago's Plan for Economic Growth and Jobs, the Chicago Metropolitan Planning Agency's GO TO 2040, and the OECD Tri-State Territorial Review. The table on Pages 50 and 51 summarizes areas of overlap between Cook County's Economic Growth Action Agenda and these regional growth plans.

COOK COUNTY STRATEGY ALIGNMENTS

The table below uses the following abbreviations:

- PEGJ** In March 2012, World Business Chicago published its Plan for Economic Growth and Jobs. The Plan has ten strategies, and teams convened around each strategy are developing initiatives for implementation.
- GO TO 2040** In 2010, the Chicago Metropolitan Agency for Planning (CMAP) published its GO TO 2040 Comprehensive Regional Plan. While it is primarily focused on land use and transportation, GO TO 2040 also addresses human capital, innovation, and efficient governance.
- OECD** In 2012, the OECD published its Territorial Review of the Chicago Tri-State Metropolitan Area in collaboration with the Chicagoland Chamber of Commerce. A new Tri-State Alliance is investigating strategies based on this report.

COUNTY ECONOMIC GROWTH STRATEGY	ALIGNMENT WITH REGIONAL PLANS	
1. Increase County government’s transparency, efficiency, and accountability	PEGJ	Strategy 10: Create an environment and processes that allow businesses to flourish
	GO TO 2040	Efficient Governance: reform state and local tax policy; improve access to information
	OECD	“Effective institutional arrangements are required to address the tri-state region’s challenges”
2. Increase suburban government efficiency through shared services and centralized capacities	PEGJ	Strategy 10: Create an environment and processes that allow businesses to flourish
	GO TO 2040	Pursue Coordinated Investments
3. Increase the region’s capacity for strategic, coordinated economic growth initiatives	PEGJ	Implementation approach (next steps, initiatives)
	GO TO 2040	Pursue Coordinated Investments
	OECD	“Advance the region’s functional interests in innovation-driven economic development”
4. Increase the productivity of Cook County’s manufacturing clusters, especially Fabricated Metals, and Food Processing and Packaging	PEGJ	Strategy 1: Become a leading advanced manufacturing hub
	GO TO 2040	Support Economic Innovation: strategically organize around existing and emerging clusters of specialization
	OECD	“Develop and implement cluster-specific strategies to support innovation-driven growth”
5. Increase competitiveness among anchor institution suppliers	PEGJ	Strategy 2: Increase attractiveness as a center for business services and headquarters
		Strategy 9: Develop and deploy neighborhood assets to align with regional economic growth

6. Promote innovation to grow Cook County's Transportation and Logistics cluster	PEGJ GO TO 2040	Strategy 3: Become more competitive as a leading transportation and logistics hub
		Support Economic Innovation: strategically organize around existing and emerging clusters of specialization
7. Improve the quality and efficiency of the region's transportation infrastructure	PEGJ	Strategy 3: Become more competitive as a leading transportation and logistics hub
		Strategy 8: Invest to create next-generation infrastructure
	GO TO 2040	Regional Mobility: invest strategically in transportation; increase commitment to public transit; create a more efficient freight network; implement priority capital projects
	OECD	"Advance the tri-state region's functional interests in integrated tri-state intermodal transportation planning The public transit system is key to the metro- region's attractiveness, but inadequate"
8. Support the emergence of dense, mixed use, well connected communities	PEGJ	Strategy 9: Develop and deploy neighborhood assets to align with regional economic growth
	GO TO 2040	Achieve greater livability through land use and housing
	OECD	"The skills mismatch is exacerbated by significant underemployment, especially among visible minorities, and made worse by spatial segregation"
9. Improve the alignment of Cook County residents' skills with employer demand	PEGJ	Strategy 6: Create demand-driven and targeted workforce development.
	GO TO 2040	Improve Education and Workforce Development
	OECD	"The region's population is well-educated but there is a serious skills mismatch"



CHAPTER 5

Cook County's next steps

This Economic Growth Action Agenda sets the stage for new partnerships, policies, actions, and investments for Cook County. Implementation of the agenda will require the following:

1. FULLY ENGAGE COUNTY GOVERNMENT AND PARTNERS IN IMPLEMENTATION

Acting on these strategies requires the engagement of all levels of County government and multiple outside partners. The County must:

- Engage people throughout the County's departments, agencies, and elected offices (as well as municipalities, other governments, and civic groups) by informing them about the Action Agenda and its alignments with other regional economic growth plans.
- Align the County's day-to-day work and programs with the strategies. This will start with detailed review by County department and agency heads to determine how they can adjust guidelines, criteria, regulatory practices, investments, and priorities to support the strategies.
- Establish an implementation team with the skills, resources, and time needed to work across departments supporting alignment with the strategies. The team should also be able to measure and monitor progress, and work effectively with other governments and civic institutions leading initiatives that are part of the County's agenda.

2. IDENTIFY INITIATIVES THAT SUPPORT EACH OF THE STRATEGIES

The nine recommended strategies set a direction for the County. Each must be implemented through the adoption of specific initiatives. The range of possible initiatives is wide: some may be modest and require few resources, and others may be more ambitious and require time, resources, and the development of new partnerships.

A first step in this process is to identify existing initiatives and programs consistent with the recommended strategies, and determine what role the County government and the Council of Economic Advisers might play in supporting them. Where there is no existing initiative, the County and the Council will have to play a leadership role in defining a course of action to move the strategy forward.

3. SET PRIORITIES AND SELECT INITIATIVES FOR ACTION

The County and the Council will evaluate the inventory of initiatives and select those that they have the capacity to lead or support. A business plan will be required for those initiatives that the County will lead. For initiatives that others are leading, the County will develop specific work plans to identify the resources to be devoted to the activity, and the value that will be realized as a result of their commitments.

ENDNOTES

1. Bureau of Economic Analysis, 2011 (employment); Moody's Analytics, 2012 (nominal gross product).
2. U.S. Census Bureau, 2011.
3. The Chicago metropolitan area employs over 4.4 million people and has a gross product of \$532 billion (Bureau of Economic Analysis, 2010).
4. As discussed in Chapter 2, Cook County government is made up of several offices, run by different elected officials. This document focuses primarily on the Offices under the President, although it also considers the roles that other offices may play.
5. United States Census Bureau, 2007 Census of Governments.
6. See Chicago Metropolitan Agency for Planning, "GO TO 2040" (October 2011); World Business Chicago, "A Plan for Economic Growth and Jobs" (March 2012); and Organization for Economic Cooperation and Development, "OECD Territorial Review: The Chicago Tri-State Metropolitan Area" (September 2012).
7. See, for example, "A Plan for Economic Growth and Jobs," 14–17.
8. The discussions of the economics which inform the Economic Growth Action Agenda—both the description of the global economy here and of the market levers later—are very high-level summaries which excerpt and draw heavily from much more extensive reviews of the relevant research and practice. See Mark Muro and Robert Weissbourd, "Metropolitan Business Plans: A New Approach to Economic Growth" (Brookings Institution, 2011); Gretchen Kosarko and Robert Weissbourd, "Economic Impacts of GO TO 2040" (Chicago Community Trust, 2011); Gretchen Kosarko, Robert Weissbourd, Harold Wolman, Andrea Sarzynski, Alice Levy, and Diana Hincapie, "Implementing Regionalism: Connecting Emerging Theory and Practice to Inform Economic Development" (Surdna Foundation, November 2011); and "A Plan for Economic Growth and Jobs" (World Business Chicago, 2012).
9. These changes are often collectively referred to as the "knowledge economy," which encompasses the increasing importance of information and knowledge resources (a) as inputs to production; (b) in the production and market process; and (c) as products and services. See discussion in Robert Weissbourd and Christopher Berry, *The Changing Dynamics of Urban America* (Chicago: CEOs for Cities, 2004), 254–287; Matthew Drennan, *The Information Economy and American Cities* (Baltimore: Johns Hopkins University Press, 2002); and John Houghton and Peter Sheehan, *A Primer on the Knowledge Economy* (Melbourne City: Center for Strategic Economic Studies, Victoria University, 2000).
10. McKinsey Global Institute, analysis of Global Insight and Economist data. U.S. GNP quintupled in 50 years, while its physical weight barely increased ("Greenspan Weighs Evidence and Finds a Lighter Economy," *Wall Street Journal* <http://anasazi.umsl.edu/FIN455/NonLinear/GreenspanWeighs.htm>).
11. See "Big Data: The Next Frontier for Innovation, Competition, and Productivity" (McKinsey Global Institute, 2011).
12. Consider, for example, the fact that the companies that made up the S&P index in the 1920s would remain on the list for an average of 65 years while, by the late 1990s, the average firm spent only 10 years on the S&P 500. See James Manyika, Susan Lund, and Byron Auguste, "From the Ashes: The Most Dynamic Economies Rely on Creative Destruction to Grow" (*Newsweek* August 16, 2010).
13. From an economist's point of view, the reason for the very existence of cities and their surrounding economic regions is to reduce the transportation costs of goods, people, and ideas. See Edward L. Glaeser, "Are Cities Dying?" (*Journal of Economic Perspectives* 12.2 (Spring 1998), 139–160), 140. Skilled people and firms located in metropolitan areas have higher productivity and outputs than their non-metro peers. See Christopher Wheeler, "Cities and the Growth of Wages Among Young Workers: Evidence from the NLSY" (Working Paper 2005-055A, Federal Reserve Bank of St. Louis, 2005).

14. See Alan Berube, "MetroNation: How U.S. Metropolitan Areas Fuel American Prosperity" (Brookings Institution, 2007).
15. In the context of the global economy, regions are large enough to compete in international markets and small enough to provide the agglomeration benefits that flow from geographic proximity of human capital, firms, and related institutions. See Manuel Pastor Jr. et al., *Regions That Work: How Cities and Suburbs Can Grow Together* (Minneapolis: University of Minnesota Press, 2000); Pierre-Paul Proulx, "Cities, Regions, and Economic Integration in North America," in *North American Linkages: Opportunities and Challenges for Canada*, ed. Richard Harris (Calgary: University of Calgary Press, 2003, 211-252); and Peter Calthorpe and William Fulton, *The Regional City* (Washington, D.C.: Island Press, 2001).
16. New growth theory, in particular, holds that concentrations of knowledge factors—such as high human capital, information technologies, and information-sector firms—build upon themselves. This process results in increasing rather than diminishing returns, so that the places that get ahead tend to keep getting further ahead. See (generally) Joseph Cortright, "New Growth Theory, Technology and Learning: A Practitioner's Guide," (*Reviews of Economic Development Literature and Practice* 4 (2001), especially 10–12); and Weissbourd and Berry 2004, op. cit.
17. See Note 6, above.
18. As of September 2012, Cook County's unemployment rate was 8.5 percent, while unemployment for the rest of the MSA was 7.4 percent (Bureau of Labor Statistics).
19. Cook County's poverty rate in 2010 was 16.7 percent, compared to 9.8 percent for the rest of the MSA (American Community Survey, 2010 one-year estimates).
20. Bureau of Labor Statistics.
21. Based on an Illinois constitutional mandate, Cook County is the only county in the state in which residential property assessment rates differ from commercial and industrial assessment rates. As a result, residential property tax rates are lower and commercial/industrial rates are higher in Cook County, compared to the rest of the region.
22. Class 6b is the most common abatement and provides corporate property tax relief for industrial development. The Class 7a/7b abatement aims to encourage commercial development. The only discernible difference between these two classifications is that the 7a appears to be handled completely by the Assessor, and the 7b is authorized by the Economic Development Advisory Committee (EDAC) and the Board of Commissioners. The Class 8 abatement applies to commercial or industrial development involving larger areas (no less than ten contiguous acres and no more than one contiguous square mile).
23. The initial funding for the Partnership came entirely from federal WIA grants, although the organization hopes to raise additional funds in order to expand their reach and mission.
24. Maloof, Barbara. "President Preckwinkle lays out vision for Cook County Land Bank." Cook County. Jun 26, 2012. <http://blog.cookcountyil.gov/economicdevelopment/2012/06/26/president-preckwinkle-lays-out-vision-for-cook-county-land-bank/>.
25. Crain's Chicago Business, http://www.chicagobusiness.com/section/lists?djoPage=view_html&djoPid=43&djoPY=@pGKJyF3ZKUM.
26. See Note 8 for sources providing detailed derivation and explanation of these market levers.
27. The degree of geographic proximity exhibited by firms in clusters varies widely from one cluster to another, ranging from a few blocks (like Manhattan's garment district) to several states (for example, the Great Lakes' auto industry cluster). For the purposes of this document, the primary unit of geographic reference is the metropolitan area, though the question is an empirical one: any given cluster will have a specific geography of its members, which will often be sub-regional in scale. See Joseph Cortright, "Making Sense of Clusters: Regional Competitiveness and Economic Development" (Brookings Institution, 2006), 6.
28. Cortright, "Making Sense of Clusters" (op. cit.), 1. For further definition and discussion of the literature on clusters, see Edward Bergman and Edward Feser, "Industrial and Regional Clusters: Concepts and Comparative Applications" (Web Book of Regional Science, Regional Research Institute, West Virginia University. www.rri.wvu.edu/WebBook/Bergman-Feser/contents.htm).
29. "Sector" refers to all or part of an industry—generally, as defined by NAICs codes. "Cluster" refers to firms in one or more sectors (along with their related institutions) that are economically connected. The two can empirically coincide, but often do not. "Sector" is more often a categorization of firms by what they make or do, whereas cluster is a grouping based on economic co-dependency and the benefits of agglomeration.
30. The size of each bubble represents 2010 GRP. The x-axis represents concentration in Chicago as measured by the 2010 location quotient (LQ): industry share of regional employment divided by industry share of national employment. The

y-axis represents projected growth rate (CAGR) of GRP from 2010–2020. All figures are based on underlying data from the Bureau of Labor Statistics and moodyseconomy.com, as reported in World Business Chicago’s “Plan for Economic Growth and Jobs.”

31. See Note 6.
32. All figures in this table are based on ICIC, RW Ventures, and Brookings Institution analysis of U.S. Census Bureau ZIP Business Patterns, Bureau of Labor Statistics Employment Projections, and Moody’s Analytics data.
33. Though Miscellaneous Manufacturing also appears very strong in the data, its “miscellaneous” character makes it unlikely to operate as a single cluster. Electrical manufacturing and, to a lesser extent, Machinery and Primary Metals manufacturing also have relatively high employment and LQs in the region and Cook County. Based on these sectors’ relationship to the larger Fabricated Metals cluster, they are considered here in their role as suppliers and customers to that cluster. Firms in these industries face many trends and challenges similar to those facing core Fabricated Metal firms.
34. Core fabricated metal firms are represented by all of NAICS code 332, except 3328, which is covered as a supplier under “metal services.”
35. Represented primarily by NAICS code 331.
36. This portion of the cluster includes parts of NAICS 335, 326 and 313, among others.
37. Represented by NAICS code 3335.
38. Represented primarily by NAICS code 3328.
39. Not only do different Fabricated Metal firms serve many different industries, but even a single firm may serve several. Industries served by Fabricated Metal firms include auto, small bus and truck, aerospace and defense, telecom and Internet, energy, utilities, and many others.
40. Cook County Fabricated Metal workers and, to a lesser extent, those in the region overall are more likely than their national counterparts to work in office-oriented occupations (for example, management, professional, sales, and administrative occupations), suggesting that headquarters functions are especially concentrated locally (ICIC and RW Ventures analysis of ACS Public Use Microdata Sample (PUMS) occupational data).
41. In the MSA and Cook County, 7 percent employment growth and 52 to 53 percent GRP growth are projected through 2020 (ICIC, RW Ventures, and Brookings Institution analysis of U.S. Census Bureau ZIP Business Patterns, Bureau of Labor Statistics Employment Projections, and Moody’s Analytics data).
42. According to a study by Hackett Group, production in China was 31 percent cheaper than in advanced nations in 2005, but by 2013, that gap will be down to 16 percent. Moreover, a Boston Consulting Group report estimates that, by 2015, U.S.-based manufacturing will only cost 7 percent more than in China and between 8 and 22 percent less than in the United Kingdom, Germany, France, Japan, and Italy.
43. Machine Shops, Turned Product, and Screw, Nut and Bolt Manufacturing; Other Fabricated Metal Manufacturing; and Forging and Stamping—the three largest segments of the Fabricated Metals cluster core—had productivity levels in Chicago that were 6.9 percent, 2.7 percent, and 2.1 percent higher than national averages, respectively. Metal services were 5.2 percent less productive locally than nationally. (Brookings Institution analysis of Moody’s Analytics data, 2010.)
44. ICIC and RW Ventures analysis of ACS Public Use Microdata Sample (PUMS) occupational data, 2010.
45. Boston Consulting Group, “Skills Gap in U.S. Manufacturing is Less Pervasive than Many Believe,” October 15, 2012. <http://www.bcg.com/media/PressReleaseDetails.aspx?id=tcm:12-118945>.
46. The packaged foods portion of the food cluster is represented by NAICS codes 311225, 311230, 311320, 311330, 311340, 311412, 311422, 311423, 311811, 311812, 311813, 311821, 311822, 311823, 311830, 311911, 311919, 311920, 311930, 311941, 311942, 311991, and 311999.
47. Ingredient manufacturers include: grain and oilseed millers (NAICS 311211, 311212, 311213, 311221, 311222, and 311223); sugar refiners (NAICS 311311, 311312, and 311313); meat and seafood processors (NAICS 311611, 311612, 311613, 311615, 311711, and 311712); dairy product manufacturers (311511, 311512, 311513, 311514, and 311520); and fruit and vegetable product processors (311411 and 311421). Raw agricultural products may also be inputs to packaged foods, but they are not a focus of this report.
48. Food packaging is represented by NAICS codes 322211, 322212, 322215, 322224, 322225, 326111, 326160, and 327213. These NAICS codes are those most associated with food packaging, although they also include packaging not associated with food.

49. Represented by NAICS codes 332214, 333111, and 333294.
50. Represented by NAICS codes 424410, 424420, 424430, 424440, 424450, 424460, 424470, 424480, 424490, 424510, 424520, 424590, 424810, and 424820.
51. The Food Processing and Packaging cluster is defined more broadly here than it is in the table on Page 21, to reflect the role of agricultural and industrial inputs, and distribution and wholesale in the cluster. (ICIC and RW Ventures analysis of U.S. Census Bureau ZIP Business Patterns.)
52. ICIC and RW Ventures analysis of U.S. Census Bureau ZIP Business Patterns.
53. Perishable prepared foods grew at least 34 percent in Cook County and the region and is projected to increase its gross product by another 13 percent through 2020. Frozen foods' local and national gross product increased 1 percent from 2000 to 2010, but is expected to dip slightly (ICIC, RW Ventures, and Brookings Institution analysis of U.S. Census Bureau ZIP Business Patterns, Bureau of Labor Statistics Employment Projections, and Moody's Analytics data). However, other research shows greater promise for frozen foods, such as a 22 percent increase in sales between 2006 and 2010, for a total market size of \$56 billion (Caroline Scott-Thomas, "Frozen Food Trend on the Up, Says Packaged Facts," December 23, 2010, www.foodnavigator-usa.com/Business/Frozen-food-trend-on-the-up-says-Packaged-Facts).
54. Convenience is consistently reported as among the top dynamics driving consumer food purchases. See Diane Toops, "2012 Food Industry Outlook: A Taste of Things to Come" (FoodProcessing.com, <http://www.foodprocessing.com/articles/2012/food-industry-outlook.html>); and NPD Group, "A Look into The Future of Eating" (https://www.npd.com/wps/portal/npd/us/news/press-releases/pr_090831/).
55. ICIC and RW Ventures analysis of U.S. Census Bureau ZIP Business Patterns, 2009.
56. Chicago Booth Polsky Center and CEC, "From Farm to Fork," 2010, <http://www.chicagobooth.edu/entrepreneurship/docs/Farm-to-Fork.pdf>.
57. The size of the global functional foods market is estimated to be as high as \$167 billion annually, though most estimates fall in the \$30 to \$60 billion range, depending on the definition. See BCC Research, "Nutraceuticals: Global Markets and Processing Technologies" (July 2011, www.bccresearch.com/report/nutraceuticals-markets-processing-technologies-fod013d.html); Melissa Williams, Eija Pehu, and Catherine Ragasa, "Functional Foods: Opportunities and Challenges for Developing Countries" (*Worldbank Agricultural and Rural Development Notes 19* (September 2006), http://siteresources.worldbank.org/INTARD/Resources/Note19_FunctionalFoods_web.pdf); and "Consumer Trends: Functional Foods" (Agriculture and Agri-Food Canada Market Analysis Report, December 2009, www.gov.mb.ca/agriculture/statistics/agri-food/canada_functional_foods_en.pdf).
58. Skill levels are based on O*Net data and reflect assumptions at the national and occupational level, without regard to industry. Using data from U.S. Census Bureau Public Use Microdata Sample (PUMS), RW Ventures calculated the percent of employment by occupational category and used O*Net data to attribute skill level.
59. Represented by NAICS codes 481112, 481212, 482111, 482112, 483111, 483113, 483211, 484110, 484121, 484122, 484210, 484220, and 484230.
60. Represented by NAICS codes 492110, 488510, and 541614.
61. Rail data is from CMAP/EMSI; all other data reported in this table is from another source. Additionally, the regional figures for rail represent the 7-county CMAP region rather than the 14-county MSA.
62. "Metropolitan Chicago's Freight Cluster: A Drill-Down Report on Infrastructure, Innovation, and Workforce" (Chicago Metropolitan Agency for Planning, 2012), 41.
63. The LQ for health services is only 0.9, indicating a concentration below that of the nation (ICIC and RW Ventures analysis of U.S. Census Bureau ZIP Business Patterns data).
64. Telemedicine, also known as telehealth, is the transmission of healthcare services or information via telecommunications technology. It includes doctors seeing patients remotely via telephone or video-conference, remote monitoring of health conditions, and the transmission of medical data and images between medical offices.
65. Medical tourism is primarily taking place internationally, with Americans and others seeking less expensive procedures abroad. To the extent that foreigners are travelling to the U.S. for medical procedures, they are primarily going to institutions with existing international partnerships—a group that does not include Chicago medical institutions ("Medical Tourism: Consumers in Search of Value," Deloitte Center for Health Solutions, 2008. www.deloitte.com/assets/Dcom-unitedStates/Local%20Assets/Documents/

- us_chs_MedicalTourismStudy(3).pdf). In terms of telemedicine, while many Chicago area hospitals are adopting such technology, the Chicago region has few companies working directly in the creation of telemedicine technologies.
66. Health Services employment grew by 10 percent from 2003 to 2009, and is projected to increase an additional 29 percent through 2020 (ICIC, RW Ventures, and Brookings Institution analysis of U.S. Census Bureau ZIP Business Patterns, Bureau of Labor Statistics Employment Projections, and Moody's Analytics data). Of the ten health-related occupations projected to have the greatest employment growth in Cook County from 2008 to 2018, half have an O*Net Job Zone of 3 or less, indicating that the education/training required is typically a high school diploma, and possibly some vocational training or an associate's degree (RW Ventures analysis of Illinois Department of Employment Security and O*Net data).
 67. The pharmaceuticals portion is defined as NAICS codes 325411 and 325412. The medical devices portion consists of NAICS codes 325413, 325414, 334510, 334516, 334517, 339111, 339112, 339113, 339114, 339115, and 339116. The biotech segment includes NAICS codes 541380, 541710, 541711, and 541712.
 68. Overall, medical manufacturing has an LQ of 1.1 in the MSA and only 0.6 in Cook County. The high MSA LQ can be attributed primarily to a regional concentration of Pharmaceutical firms (LQ=2.8), located primarily in Lake County. Cook County's LQ for Pharmaceuticals is only 0.4. (ICIC, RW Ventures, and Brookings Institution analysis of U.S. Census Bureau ZIP Business Patterns, Bureau of Labor Statistics Employment Projections, and Moody's Analytics data.)
 69. Firms that supply anchor institutions and headquarters fall within in the following sectors: professional and business services (such as accounting, legal, and design services); communications and information technology; building and equipment rental, management, and maintenance; product suppliers (such as manufacturers and distributors of office supplies and toiletries); and food services and training providers.
 70. Women and minorities own 53 percent of Cook County firms in the other services sector, 35 percent of those in admin and support services, and 32 percent of those in accommodation and food services, compared to 31 percent of all firms
 71. ICIC and RW Ventures analysis of U.S. Census Bureau ZIP Business Patterns database, 2009.
 72. ICIC and RW Ventures analysis of U.S. Census Bureau ZIP Business Patterns database, 2009, and Bureau of Labor Statistics Employment Projections 2010-2020.
 73. See Note 6, above.
 74. 35 percent of all Chicago-area residents aged 25 or older, and 33 percent of Cook County residents aged 25 and older have a Bachelor's degree or higher, compared with 28 percent nationally. 42 percent of County residents lack any post-secondary education, compared with 38 percent in the rest of the MSA (American Community Survey, 2010 one-year estimates).
 75. The 2011 unemployment rate in Cook County among individuals with a high school education or less was 16.1 percent, compared with 8.7 percent for those with at least some post-secondary education.
 76. American Community Survey, 2010.
 77. Bureau of Labor Statistics, Geographic Profile of Employment and Unemployment, "Table 29: Unemployment Rates by Occupation," 2011.
 78. RW Ventures analysis of Illinois Department of Employment Security data, 2008-2018 projections.
 79. "Job zone" is a classification by O*Net, a product of the U.S. Department of Labor's Employment and Training Administration. It is used to describe the average skills and education levels required for an occupation. Job zones are based on a five-point scale, on which 5 indicates the need for extensive preparation (at least a Bachelor's degree, and often an advanced degree or work experience) and 1 indicates the need for little to no preparation (high school degree or less, little work experience). Job zones are reported by O*Net at the 6-digit SOC level. The "Mean Skill Level" reported here is the average job zone across all detailed occupations within the larger occupational categories listed here. Note that job zones are not weighted according to the presence of each occupation in the region.
 80. American Community Survey, 2011, 1-year estimates.
 81. Note that, in the shorter term, growth can also occur through increasing economic inputs or importing someone else's innovations. See Paul M. Romer, "Two Strategies for Economic Development: Using Ideas and Producing Ideas" (*Proceedings of the World Bank Annual Conference on Development Economics*, 1992). See (generally) Paul M. Romer, "Endogenous Technological Change" (*Journal of Political Economy* 98.5.2 (1990): S71-S101); Gene L. Grossman and Elhanan Helpman, *Innovation and Growth in the Global Economy* (Cambridge, MA: MIT Press,

- 1991); and Joseph A. Schumpeter, *Capitalism, Socialism, and Democracy*, 2d ed. (New York: Harper & Bros., 1947; rpt. New York: Harper & Row, 2010). For a review of empirical studies confirming the relationship between innovation and regional economic growth, see Jeremy Howells, "Innovation and Regional Economic Development: A Matter of Perspective?" (*Research Policy* 34.8 (2005): 1222-1223).
82. While a linear model of the innovation process offers conceptual clarity, there is evidence that it is more iterative and open in practice. For example, multiple new product and/or process ideas might be generated during the invention stage, leading to separate innovation paths for each; unsuccessful proof-of-concept testing may send innovators back to the idea-generation stage; or market introduction might bring to light a shortcoming of the technology that returns innovators back to the applied R&D stage for additional development. See, for example, *Between Invention and Innovation: An Analysis of Funding for Early-Stage Technology Development* (Gaithersburg, MD: Economic Assessment Office, Advanced Technology Program, National Institute of Standards and Technology, November 2002); and Philip Cook and Olga Memedovic, *Strategies for Regional Innovation Systems: Learning Transfer and Applications* (Vienna: United Nations Industrial Development Organization, 2003).
 83. The universities together spend nearly \$1.4 billion on R&D. In order of R&D expenditures, these are: Northwestern University; University of Chicago; University of Illinois-Chicago; Rush University; Loyola University; and Illinois Institute of Technology (National Science Foundation, FY 2009).
 84. For example, Gas Technology Institute in Des Plaines; Silliker, Inc. in Chicago Heights; and Underwriters Laboratories in Northbrook. In this case, the "region" includes Cook, DuPage, DeKalb, Grundy, Kane, Kendall, Lake, McHenry, and Will Counties, centers with more than 50 employees (World Business Chicago).
 85. Business churn (births + deaths / total establishments) is 21.3 percent in Cook County, 22.3 percent in the rest of the region, and 21.2 percent nationwide. Business starts account for 9.3 percent of all establishments in the Chicago MSA and the USA, and for 9.4 percent in Cook County (RW Ventures analysis of Statistics of U.S. Businesses 2008–2009 data).
 86. U.S. Economic Census, 2007.
 87. Minorities (non-whites) make up 43.3 percent of the general population and women make up 51.5 percent (American Community Survey 2011 1-year estimates).
 88. 61 percent of Cook County residents live in areas that have six or more households per residential acre, and less than 2 percent live in areas that have 1.8 or fewer households per acre. In the rest of the MSA, only 8 percent live in areas with the highest density residential pattern, and nearly 20 percent live in areas with the lowest (Center for Neighborhood Technology, H+T Affordability Index).
 89. Metropolis Strategies analysis of Texas Transportation Institute data.
 90. American Community Survey, 2010 1-year estimates.
 91. ACS 2011 5-year estimates. The correlation between time to work and poverty is 0.36, a statistically significant figure.
 92. "Prospering in Place: Linking Jobs, Development, and Transit to Spur Chicago's Economy" (Center for Neighborhood Technology, 2012), 3.
 93. "Jobs and Housing Balance: CMAP Regional Snapshot" (Chicago Metropolitan Agency for Planning, 2008), 11.
 94. "Prospering in Place: Linking Jobs, Development, and Transit to Spur Chicago's Economy" (Center for Neighborhood Technology, 2012), 3–4.
 95. Broadband Illinois, as of June 30, 2012.
 96. United States Census Bureau, Census of Governments, 2007.
 97. "Report of the City-County Joint Committee on Collaboration" (February 2012), and Committee report to the Steering Committee of the Plan for Economic Growth and Jobs (December 6, 2012).
 98. See, for example, "Service Delivery Task Force: First Report to the Full Caucus" (Metropolitan Mayors Caucus, 2009).
 99. The most recent analysis of the effects of the classification system was conducted for the CMAP Tax Policy Task force, and can be found at http://www.cmap.illinois.gov/c/document_library/get_file?uuid=3551db5f-880e-4822-a5b8-74b0ceeb46ca&groupId=20583.
 100. "Interjurisdictional Collaboration Fact Sheet," Metropolitan Planning Council, 2012.
 101. See <https://sites.google.com/a/chicagosouthlandedc.org/south-suburban-gis-consortium/>.
 102. "Business intermediary overview" (Business Intermediary Services WIA Pre-Submittal Conference: Chicago Cook Workforce Partnership, Chicago, October 11, 2012), www.workforceboard.org/Portals/0/WIARFP2012/Business_Intermediary_10-11-12.pdf.

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ACKNOWLEDGEMENTS

Cook County wishes to thank its Council of Economic Advisors for their leadership, and Metropolis Strategies and RW Ventures for their work in research, analysis, and document development for "Partnering for Prosperity." Thanks also go to the staff of the President's Office and the Bureau of Economic Development, and to The Chicago Community Trust. PDFs of "Partnering for Prosperity: An Economic Growth Action Agenda" and its accompanying Executive Summary can be downloaded at:

<http://blog.cookcountyil.gov/economicdevelopment/growth-strategies>



CMAP



Cook County
Department of Planning
and Development within
the Bureau of Economic
Development



Planning for Progress

Cook County's Consolidated Plan
and Comprehensive Economic
Development Strategy, 2015-19

January 2015

Appendix B



To: Cook County Bureau of Economic Development (BED) and Chicago Metropolitan Agency for Planning (CMAP)
From: Carrie Thomas, Chicago Jobs Council
Re: Workforce capacity and infrastructure analysis for Cook County *Planning for Progress*

September 27, 2014

I. Introduction

The Chicago Jobs Council (CJC) compiled the following information and analysis of workforce development training infrastructure in Cook County to inform CMAP's technical assistance to Cook County on *Planning for Progress* and the development of a new Consolidated Plan and Comprehensive Economic Development Strategy.

The following document contains an analysis of existing workforce development infrastructure and the extent to which there are programs and entities that meet the needs of the County's four target sectors: fabricated metals, food processing and packaging, transportation and logistics, and health care. To compile this summary CJC used available public data and information, leveraged reports and plans from related workforce planning documents, and conducted some individual interviews, as needed.

A couple of things to note about information and data included:

- In previous workforce existing conditions reports prepared for CMAP, CJC included supporting infrastructure from the human services system. Because of the larger geography of the County and the industry-specific focus of this report, we chose not to provide a detailed analysis of human services.
- We chose to categorize the workforce infrastructure into three categories: workforce services, public post-secondary institutions, and private post-secondary entities (including both for- and not-for-profit). Because there is not a single source of information about these organizations, we had to use several sources. Two important caveats: first, there is very limited information about the capacity of each entity, which meant we could not quantify "service gaps" in a meaningful way for resource allocation; and second, it is possible that we missed private entities that fill a training gap for the target industries, or that information about programs at public entities is not up-to-date.
- An important aspect of workforce resource planning is an understanding of jobs and job growth by industry. For this workforce infrastructure analysis, we relied on the jobs information in *Partnering for Prosperity* for the targeted industries. In addition, if it is possible to map business locations alongside workforce training providers this can give

an important picture for planning purposes. Lastly, as noted below, the County's workforce entity, the Chicago Cook Workforce Partnership's (CCWP) selection of forty high opportunity occupations for its Individual Training Account (ITA) program is based on job projections and an opportunity analysis. This selection is another good proxy for understanding demand.

- There is a significant amount of specific information on manufacturing in this report. This abundance reflects the confluence of: the sector's priority in several regional economic development planning efforts (CMAP, World Business Chicago (WBC), and the Alliance for Regional Development); its priority and related funding opportunities in the public workforce system (at local, state, and federal levels); and an investment from the Chicagoland Workforce Funder Alliance (CWFA) in the creation of a Manufacturing Industry Partnership.

The report concludes with some consideration about service gaps and specific workforce service needs of the targeted industries, as well as recommendations for future workforce investments to support those industries.

II. Analysis of existing workforce development infrastructure in Cook County

Workforce development refers to the services, programs, and activities that provide people with education, skill development, and improved access for employment and career advancement in the labor market. Workforce development programs assist a wide range of job seekers, current workers, and employers, by directly increasing the skill level of workers and, in turn, improving business performance. Since the skill level and suitability of the labor force is a major consideration for employers when choosing where to locate,¹ maintaining a strong system of workforce programs is an important contributor to economic growth in a given industry sector and region.

The customers of workforce development services and activities can be individuals or businesses, or both. Since *Planning for Progress* is focused on targeted industries, this analysis of the existing workforce infrastructure highlights the entities and initiatives that are focused on filling the skills gap in general, and for specific industries. Across Cook County, workforce development services are delivered by a variety of public and private entities and are funded through a number of public funding streams. There is a core "workforce development" system—funded primarily through the federal Workforce Investment Act (WIA)—but it is not the only source of publicly-funded education, training and workforce services.

¹ Natalie Cohen, *Business Location Decision-Making in the Cities: Bringing Business Back*, the Brookings Institution, April 2000.

Using the most expansive definition of workforce services, there are over four hundred entities that provide some kind of employment-related service at close to six hundred locations in Cook County. We noted more than seventy of these organizations that have multiple sites in the region. The types of services provided range from post-secondary education at colleges and universities to occupation-specific training at private, for- and not-for-profit entities, to job readiness and support services at a wide variety of community-based organizations. The overwhelming majority of these organizations have locations in Chicago, with the remainder distributed across suburban Cook County. Just by the numbers, there are more with locations in the North sub-region (over seventy) and the South and West sub-regions have about fifty and forty, respectively. Again, it is important to note that while most, if not all, of the organizations are part of the workforce development and training network in the region, the infrastructure that is focused on meeting specific skill needs and developing and implementing workforce development solutions for specific industries is narrower.

A. General public workforce services

In Cook County, the core of the workforce system is led by the CCWP, which, as the designated Local Workforce Investment Area (LWIA), receives the federal WIA funding that flows through the Illinois Department of Commerce and Economic Opportunity (DCEO). CCWP administers workforce services through the federally-required local one-stop system and affiliate (also known as “delegate”) organizations.

WIA-funded services include: core services (self-help services and services that require minimal staff assistance available to the general public); intensive services (individual career planning, resume preparation, job clubs, career counseling, internships, and comprehensive assessments); training services are available for forty occupations,² paid for through ITAs at approved training providers.³

Annually, over 100,000 individuals go through Cook County’s ten Workforce Centers (One-Stops), which are well-distributed across the County’s sub-regions:

- Daley Southwest Workforce Center, 7500 Pulaski Rd. [Chicago]
- Garfield Workforce Center, 10 S. Kedzie [Chicago]
- Mid-South Workforce Center, 4314 S. Cottage Grove [Chicago]
- Pilsen Workforce Center, 1700 W. 18th Street [Chicago]

² <http://www.workforceboard.org/reports/labor-market-data/target-occupation-profiles-%28tops%29/>

³ There is a list of WIA-certified training providers for Cook County provided by Chapin Hall and available here: <http://www.chicagolandwiatraining.com/>.

- Northside Workforce Center, 5060 N. Broadway [Chicago]
- Arlington Heights Workforce Center [North]
- Chicago Heights Workforce Center [South]
- Cicero Workforce Center [West]
- Maywood Workforce Center [West]
- Oak Forest Workforce Center [South]

It is important to note that CCWP funds and oversees these one-stops and contracts with private entities to operate them.

The Workforce Centers are supported by WIA-funded affiliates that provide services to jobseekers and businesses. There are over forty WIA-funded agencies that work with a range of adult and youth jobseekers; there are four “sector centers” that serve the manufacturing, IT, and service industries; and there is one organization that is a business intermediary.

A wide range of non-WIA funded workforce organizations exist across the regions, providing job readiness, literacy, job search assistance, support, and other employment services. These organizations receive funding from a range of public sources, including: the Illinois Department of Human Services for Temporary Assistance for Needy Families (TANF) and Supplemental Nutrition Assistance Program (SNAP) recipients; the Chicago Department of Family and Support Services for hard-to-serve jobseekers including those with criminal records; and the Chicago Housing Authority (CHA) for unemployed residents and voucher holders. For many, workforce services or training is only one service line that they deliver.

B. Workforce training capacity in Cook County

Below, the entities that deliver training programs for industry-specific skills are organized into two categories: public post-secondary entities and private post-secondary entities (both for- and not-for-profit). There is an overview of the capacity of each category with detail about specific target industries and sub-regions. Industry-specific initiatives augmenting the training capacity in individual entities are highlighted in the final section.

It is important to note that, while there are many entities poised to serve the skills needs of employers, there is not a robust funding source for skills training. The main sources to pay for training are: financial aid (only for credit-based programs and only at accredited institutions); WIA ITAs (fewer than 2,500 ITAs annually); competitive grant programs (Job Training and Economic Development grants such as Health Profession Opportunity Grants (HPOG), for example); employer-paid; or student-financed.

1. Public post-secondary institutions

The region's community colleges are the backbone of the infrastructure that trains individuals for industry and occupation credentials and degrees. Public four-year and graduate institutions also provide education and training relevant to the targeted industries. There are fourteen public community colleges in Cook County that deliver programming at over twenty locations. Seven are located in the City of Chicago,⁴ three in the south, two in the north and two in the west. The following is the programming by targeted industry with some limited information about capacity.

a. Manufacturing

This section highlights programs in manufacturing rather than just the targeted sub-industries of fabricated metals and food processing and packaging. This approach is necessary because the information for post-secondary programs is organized by occupation, rather than industry and the cross-walk between sub-industry and occupation appeared to leave out manufacturing training programs that would prepare people for both of these sub-industries. Since it is likely that occupations across manufacturing sub-industries require some similar skills, it is important to recognize the full manufacturing training program capacity at the colleges.

Based on college data reporting student completion in any manufacturing program, twelve of the public community colleges offer manufacturing training programs: Truman, Kennedy-King, Daley, Olive-Harvey, Oakton, Harper, Moraine Valley, Prairie State, Morton, Triton, South Suburban, and Wilbur Wright. There are five in the city (reporting a total of 121 completers of any manufacturing program in 2012) and two each in the North (110 total program completers), South (104 total completers⁵) and West (25 total completers) sub-regions. Based on data about completers, Harper and Moraine Valley report the greatest capacity in manufacturing training and Truman reports the lowest. Overall, there is a good distribution of offerings across the region.

Seven of the programs report having a focus on fabricated metals: Harper, Triton, South Suburban, Daley, Prairie State, Moraine Valley, and Kennedy King. It is also worth noting that CMAP's Manufacturing Drill-Down report showed that 70% of the jobs in the fabricated metal sub-industry would require mid or short term on-the-job training, rather than classroom training of any kind. Wholly 95% need experience or vocational training that is less than an associate's degree.

⁴ Richard J. Daley College; Harold Washington College; Harry S. Truman College; Kennedy-King College; Olive-Harvey; Wilbur Wright, and Malcolm X. There are also seven satellite sites.

⁵ No program data is available for South Suburban, so this total does not count their programs.

The following is a non-exhaustive list of manufacturing-related training features at community colleges in Cook County:

- Richard J. Daley College: Daley College is the lead institution for manufacturing in the College to Careers Initiative, a City Colleges of Chicago (CCC) program seeking to align curricula with the needs of growing fields. The Daley College program focuses on advanced manufacturing, a sub-industry estimated to have 14,000 new jobs available over the next decade. Daley College is also a key partner in the Calumet Green Manufacturing Project (CGMP) and is a leader in developing and delivering manufacturing “bridge” programs that deliver adult education (i.e. literacy and numeracy) contextualized to manufacturing.
- William Rainey Harper College: Harper College has a leadership role in the Illinois Network for Advanced Manufacturing (INAM), a statewide consortium of community colleges with the goal of improving the delivery of education and career training programs leading to industry-recognized certificates or degrees. Harper’s curriculum is in four areas: Mechatronics, Computer Numerical Control (CNC) Machining, Metal Fabrication (Welding), and Supply Chain & Logistics. Changes to Harper’s degree and certificate programs are currently pending Illinois Community College Board (ICCB) approval.
- Oakton Community College (OCC): Oakton’s satellite location is in Skokie at the High Tech Pavilion. It is the hub of the college’s manufacturing program and site of 90% of the OCC manufacturing classes. Programs include: CNC Operations and Programming Preparation; Computer-Aided Manufacturing (CAM) Programming; Manufacturing Technology; Mechanical Design/Computer-Aided Design (CAD); and Tool & Die Design and Engineering. There is also a machine technology apprenticeship program. The department offers customized training—they help businesses create a customized curriculum to train their workers for specific skill needs.
- Wilbur Wright College is located in the northwest part of Chicago and offers courses in engineering and industrial technology that introduce students to manufacturing design software, CNC machining and programming, and welding. The college also assists in placing individuals in internships at manufacturing companies.
- Triton College is located south and east of O’Hare Airport and is also a member of INAM. They offer degrees and certificates related to engineering technology, including design capabilities and mechatronics.

In addition to the community colleges, Northern Illinois University (NIU) and University of Illinois-Chicago (UIC) offer programs that prepare people to work in manufacturing. With a campus in Hoffman Estates, NIU offers a Master of Science degree in Industrial Management, preparing students to assume leadership positions in manufacturing industries. UIC reports over 160 student completers across programs in manufacturing.

b. Transportation, Distribution, and Logistics (TDL)

Olive-Harvey and Harold Washington are the only schools that report data for programs related to Transportation. The small number of programs is not surprising, since related research on TDL shows that the most common training needed is related to truck driving and licensing, and a significant amount of training is on-the-job and customized to employer-specific processes.

Olive-Harvey College is the designated TDL institution of the Colleges to Careers initiative. Located on the south side of Chicago, it is the state's first school to train people for jobs in transportation, freight, and logistics. A new facility is scheduled to be completed in 2015, where programming will prepare workers for various TDL fields. The facility will be designed to give students hands-on training. Current TDL programs at City Colleges include logistics (including warehousing and supply chain management), commercial driver training, forklift, automotive technology and public chauffeur courses (taxi and limousine). The Colleges' new TDL pathway includes an adult education bridge program, stackable basic and advanced certificates, and an associate degree.

c. Health Care

Health care is an industry that crosses a breadth of sub-industries and a wide variety of occupations. To most effectively use its limited funding for workforce training, CCWP has limited eligibility for use of its training funds to forty occupations, including thirteen health care occupations. All of the colleges located in Cook County have programs in the health care industry. The ability to meet employer needs will vary depending on the sub-sectors in health care where there is skill demand and the specific occupations for which training is needed.

2. Private post-secondary institutions and organizations (both for- and not-for-profit)

Private training providers offer industry-specific training programs outside of the traditional college model. Though training is also offered through industry associations and employers, the entities highlighted in this category are unique due to their special focus on training. These entities are both for-profit and not-for-profit organizations and are funded in a variety of ways, including government grants, training fees, and charges for customized training with businesses. Both for-profit and not-for-profit entities, including private post-secondary institutions, deliver training programs in the region, including in the targeted subsectors. Based on a review of institutions that report data to the U.S. Department of Education's Integrated

Postsecondary Education Data System (IPEDS) and CCWP’s list of WIA-certified training providers, we estimate that there at least ninety training organizations. The following is the breakdown of private post-secondary capacity by targeted industry with some information about capacity.

a. Manufacturing

Manufacturing programs are offered at a wide variety of entities: private, four year and graduate institutions; proprietary schools; and not-for-profit training organizations. Four private four-year/graduate institutions report offering programs in manufacturing; four proprietary schools report offering manufacturing programs (BIR Training; University of Phoenix; Robert Morris College; and Chicago ORT Technical Center); and several not-for-profits offer training opportunities. There is no detailed information on whether any are specific to fabricated metals.

Some examples of private sector manufacturing training available in the region—but not limited to fabricated metals:

- ManufacturingWorks (MW): MW is a Manufacturing Business Service Sector Center providing employers across the region with services including: candidate assessment, recruitment project management, production “shop floor” consulting, and customized incumbent worker training. It serves as one of the WIA-funded manufacturing sector centers and is a partner on the CWFA-funded manufacturing industry partnership project (described below).
- Symbol Job Training, Inc.: Symbol operates the other WIA-funded manufacturing sector centers. Its training program is accredited by the National Institute of Metalworking Skills (NIMS) and Symbol is certified by the Illinois Board of Higher Education (IBHE) and nationally accredited by the North Central Association Commission on Accreditation and School Improvement (NCA CASI).
- Jane Addams Resource Corporation (JARC): Located on the north side of Chicago,⁶ JARC is a job-training and workforce development organization focused on addressing skill gaps in the metal fabricating and manufacturing sectors. JARC has a rolling enrollment system, which allows an individual to begin training at any time. The flexibility is very beneficial to job seeker and employers, as potential employees can get into the program as soon as there is an opening in the class. In addition to on-site training, JARC’s Business Services department works with manufacturers across the Chicago region to

⁶ JARC recently opened a second location in DuPage County.

help develop customized training curriculum and other resources that can assist in business development.

- Fisher/Unitech: Fisher/Unitech is a reseller of SolidWorks, a common CAD software package, and offers SolidWorks training to companies that use the software. A nationwide company, Fisher/Unitech is headquartered in Schaumburg. The training division offers over 25 courses related to SolidWorks, 3D CAD, Enterprise PDM, and 3DVIA. Training methods include in-classroom training, online training, and on-site training at manufacturers. The company has strong ties to manufacturers in the tool making industry.
- Business Electronics Soldering Technology, Inc. (BEST): Located in Rolling Meadows, BEST provides a number of training courses, in addition to selling products and providing services to businesses in the electronics industry. BEST offers IPC-certified trainings (four to five days in length) as a core curriculum. IPC is an association for companies in the electronics industry, and their certification serves as an industry standard.

b. Transportation and Logistics

There are thirteen private trucking driving training entities in fifteen locations in Cook County. Seven locations are in Chicago, four are in the west sub-region, two in the south, and two in the north. All of them are certified as WIA training providers. There are no not-for-profit training programs in transportation and logistics.

c. Healthcare

There are approximately sixty-five private post-secondary institutions and organizations that offer training for healthcare occupations at over seventy different locations in Cook County. Over forty are offered by not-for-profit entities, most of which are institutions that award four-year degrees (ranging from the University of Chicago to Robert Morris College). Five are institutions that award credentials and associates degrees. Thirteen are private entities that are not necessarily part of accredited institutions but offer training for health careers. Another way to understand the capacity is to use the narrower focus on health care training used by CCWP, which has forty-six WIA-approved health care training providers at over fifty locations in Cook County (including public colleges). Given the range of occupations and educational pathways in the healthcare industry, it is not surprising to have a diversity of programs and providers.

3. Special industry-specific workforce initiatives

Augmenting the specific workforce training provider capacity are the efforts in the County to collaborate across systems and across providers to meet industry and employer needs. The most robust efforts are in manufacturing. Below is a list of those efforts by targeted industry.

Manufacturing

- The CWFA prioritized workforce industry partnerships in its initial round of funding. The Alliance made a grant to the Illinois Manufacturing Excellence Center (IMEC) to strategically position an industry partnership in manufacturing that would contribute to and enhance the well-developed and complex network of manufacturing initiatives in the region. One of the projects it engaged in was the development and testing of a model for engaging employers on their workforce challenges based on standard manufacturing process consultancy approaches such as Six Sigma and lean manufacturing.
- The Calumet Green Manufacturing Partnership (CGMP) is a collaboration between OAI Inc., South Suburban Mayors & Managers Association, Daley College, Prairie State College, South Suburban College and Moraine Valley College to enhance the manufacturing industry in the Millennium Reserve/Calumet Region by addressing the labor/skills mismatch and promoting careers in manufacturing to ensure a competitive workforce is a key asset for regional economic development.
- The Golden Corridor Advanced Manufacturing Partnership (GCAMP) is a diverse group of employers, education institutions, training providers, local government, and other stakeholders who share the goal of ensuring the “golden corridor” along I-90 is a manufacturing leader not just in the region but also nationally. The group, active since 2009, has been instrumental in making employment connections, marketing events, and raising awareness on the opportunities within advanced manufacturing.
- The Colleges to Careers Initiative, a CCC program, forges partnerships between City Colleges and industry leaders to better align City Colleges’ curricula with the demand in growing fields. Daley College (described above) is the designated college for manufacturing. The partnerships provide students access to real-world experience via teacher-practitioners, internships, top-notch facilities, and job opportunities.
- Manufacturing Industry Associations: Industry Associations are entities that offer a range of services to employers from networking opportunities to advocacy to training options. The following associations are active in the region:
 - The Tooling and Manufacturing Association (TMA), which offers lab-based training at the Fred W. Buhrke Training Facility in Arlington Heights;
 - Precision Metalforming Association (PMA) is headquartered in Ohio, but works with many employers in the region. The PMA’s Education Foundation’s mission is to develop the manufacturing workforce through the creation and support of training and education programs;
 - Illinois Manufacturing Association (IMA) - The IMA offers a range of training courses through the Manufacturing Institute for Training (MIT). Trainings provided through MIT are focused on general workplace skills (e.g.,

communication, safety, time management) as opposed to industry-specific skills related to machining, design software, electronics, etc.

- Illinois Manufacturing Excellence Center - IMEC works with small and mid-sized manufacturers across Illinois to help address business challenges. Workforce challenges are included, though IMEC tends to focus on leadership and supervisor development, as opposed to industry-specific skills training. As noted above, IMEC is leading the development of an industry partnership with support from CWFA.
- Chicago Manufacturing Renaissance Council (CMRC): The CMRC is a group of leaders from business, labor, government, and the community interested in the advanced manufacturing sector. They are committed to working to help Chicago lead in this sector. Specific goals include supporting education and training efforts that increase access to manufacturing careers, as well as improving the public's perception of the manufacturing industries.
- Manufacturing Careers Internship Program: Business & Career Services (BCS) helped create a ten-week program geared toward youth ages 18-21 and designed to offer employment and training opportunities in manufacturing. The training also helps manufacturing companies highlight the changing nature of the sector. Originally run out of the BCS location in Arlington Heights, the MCIP program is now also run through the CGMP in the southland, serving two sub-regions. It receives WIA funding and support from CCWP.
- The Advanced Training in Manufacturing (ATIM) initiative is funded by DCEO with a grant from the U.S. Department of Labor. The Metro Suburban Region has received funding to work with employers to train workers for high demand manufacturing jobs. Although based in the collar counties, residents from Cook County are eligible for training and will benefit Cook County employers.
- World Business Chicago's Plan for Economic Growth and Jobs includes ten transformative strategies for the Chicago region, including its first strategy: Becoming a Hub for Advanced Manufacturing. Most recently, WBC launched a project to fund personnel at six workforce organizations in the region to focus on placement in manufacturing jobs.

Transportation

- The Colleges to Careers Initiative (described above for manufacturing) also offers training in transportation and logistics. As noted above, Olive-Harvey College is poised to become the first college with a range of programming preparing workers for career pathways in TDL. Programs currently include: Commercial Driver's License (Class A and Class B); Forklift Operator Certificate (aligned with the Supply Chain Management

Certificate); Supply Chain Management (Basic and Advanced Certificates); and Adult Education TDL Bridge Program.

Health Care

- The Health Professions Grant Program (HPOG). The U.S. Department of Health and Human Services made two HPOG grants in the Chicago region (one to the Workforce Board of Will County on behalf of the Workforce Boards of Metropolitan Chicago; the other to the Southland Healthcare Forum). Both are delivering health care training to low-income jobseekers in Cook County for Certified Nursing Assistant, Medical Assistant, Nursing, and Pharmacy Technician positions, as well as preparing them for additional education and training. Three of the six sub-grantees in the project were located in Cook County: Jewish Vocational Services (North), Central States SER (Chicago and West), and Instituto del Progreso Latino (Chicago). The Southland Healthcare Forum trained individuals in the South part of the region. This is a unique partnership amongst the region's WIA system, community-based organizations and community colleges (all outside of Cook County).
- The Colleges to Careers Initiative has designated Malcolm X College as the lead on health care. All College to Careers-related programs align with CCC's "stackable" curricular paradigm that aims to produce credentials of economic value. Students can enter CCC's healthcare pathways at different points, accruing skills as they move in and out of the workforce and toward more advanced and marketable credentials. Courses incorporate feedback from Accretive Health, Advocate Healthcare Systems, University of Illinois Medical Center and Northwestern Memorial Hospital. Graduates of City Colleges' associate's degree in nursing program have the opportunity for guaranteed admission to the University of Illinois' premier online Bachelors of Science in Nursing (BSN) program through a transfer agreement. The Adult Education Healthcare Bridge Program is targeted for adult education students who want to enter the healthcare field but are not yet college-ready, and will create a fluid pathway to careers in health professions and nursing.
- Metropolitan Chicago Healthcare Council (MCHC): MCHC has had a longstanding leadership role in addressing the nursing workforce shortage, including: implementing the Illinois Clinical Scheduler to streamline the clinical placement process by using a database to catalog availability at participating facilities; and working with Instituto del Progreso Latino to develop the Instituto Health Sciences Career Academy (IHSCA), which is a Chicago high school preparing students for successful college careers and providing them with industry-recognized credentials.
- Carreras en Salud at Instituto del Progreso Latino is a nationally recognized bridge program model focused on building a bilingual health care workforce.

- Allied Health Care Career Network (AHCCN) is a coalition of community organizations in Chicago (Association House of Chicago, Chicago Commons, Erie Neighborhood House and Greater Humboldt Park Community of Wellness) that collaborates to provide a healthcare career pathway for people from Greater Humboldt Park, Little Village, and West Town communities to complete training for a variety of jobs in health care.

C. Workforce development service gaps in Cook County

The core workforce training infrastructure provided by the public systems—CCWP’s one-stops and affiliates and community colleges—is well-distributed across the region.

Every part of the region has community-college-based workforce training in all the targeted sub-industries, generally speaking. Transportation and logistics is less-well served by community colleges, but this gap is due to the employer-based nature of workforce training and preparation in this industry. In addition, there are both for-profit and not-for-profit education and training entities that augment the community college system across all targeted sectors. Again, the transportation sector is uniquely served—the majority of training entities are for the provision of truck driving training, representing the greatest demand for skills.

As noted above, there is very limited data to assess capacity of training organizations—either what their current capacity is (i.e. current enrollment and completion) or what their potential capacity could be (maximum enrollment). The majority of non-credit training (for industry-recognized credentials) is heavily related to demand by jobseekers and/or funding targeted to that kind of training.

Manufacturing and health care have the most program offerings. As noted above, the workforce needs of the manufacturing sector are getting a high level of attention by multiple public and private systems. In particular, there are strong intermediary organizations that are serving sub-regions and sub-sectors of manufacturing. The biggest service gaps for those efforts are likely to be: sustainable funding; real-time information about employer demand; and additional resources for short-term training when financial aid is not available.

III. Recommendations

Potential areas of workforce development investment to support four target sectors are outlined below with some general considerations for investment in any of the target sectors.

A. General considerations for investment

- Given the variety of training entities that serve the region, there is a need to balance the roles of the public “backbone” infrastructure in Cook County (CCWP and the community

colleges) and the roles of the private (both for- and non-for-profit) workforce training entities. CCWP is structured to provide the backbone for leadership, oversight, and leverage of federal resources. The colleges have the most training capacity in some training areas. Private entities can often be well positioned to: deliver training services in a sub-region (both its employers and jobseekers); be an intermediary on a sub-industry-specific project; or try out new or innovative strategies.

- Currently, public workforce funding for training is finite, and any new funding from the County can be used to be flexible and leverage other investments, whether federal, state, or private. Specific examples of upcoming opportunities might be the reauthorization of the federal workforce law and potential investments at the federal level in apprenticeship models.
- New investments should build on existing industry partnerships that are targeting the sub-industries, rather than starting something new.
- Training investments should connect to both jobseeker-serving organizations and economic development strategies:
 - Strong jobseeker-serving organizations or collaborative efforts amongst organizations can be relied on regardless of industry. At a minimum, they can screen and support applicants and host job fairs, and some can mediate finding training solutions.
 - Development initiatives that have potential for job creation in the region can be leveraged to connect to entities that are providing training. The most obvious are investments to implement the Millennium Reserve initiative and public infrastructure improvements (Chicago Transit Authority, Forest Preserves)
- To most effectively use limited funding for workforce training, CCWP restricted use of its ITAs to forty occupations, including thirteen health care occupations, seven in TDL, and six in manufacturing. This arrangement is a good place to start to understand demand, since CCWP considered growth projections, wage levels, and advancement opportunities to determine where public funding can make the most difference.

B. Specific investment opportunities

1. Manufacturing

- Sustainability and expansion of sub-regional manufacturing intermediary approaches: between the WIA-funded manufacturing sector centers, CGMP and the GCAMP, there is an opportunity to help those initiatives grow to meet the demand of employers with whom they work.
- Increased use of on-the-job training and other paid work experience models. The needs of manufacturing employers—including the finding that 70% of fabricated metals jobs require on the job training— call for the expansion of strategies that are currently

limited by resources. CCWP and the MCIP have internship and on-the-job training models that can be expanded.

2. Transportation and logistics

- There is not a clear direction for new training strategies for the TDL industry. While the expansion of programs at Olive-Harvey is promising, there may be additional capacity in other parts of the region or sub-regional strategies related to specific development projects.
- Given the high level of employer-based training, exploration of strategies that leverage the state's Employer Training Investment Program for TDL employers, and/or expanding an on-the-job training or apprenticeship model in this industry.

3. Healthcare

- The career pathways programs within community colleges can be further enhanced by supporting on-ramps from the public workforce system and the network of community providers. CCWP and adult education funding support career bridge programs for health care, but new capacity that has developed through HPOG and at community providers like Carreras en Salud and the AHCCN do not have sustained funding.

4. Workforce Support Services

- Colleges, workforce training providers and community-based organizations regularly report the transportation challenges of the students and jobseekers in their programs. Lack of stable, predictable transportation is a barrier to completing training and education programs and limits job opportunities. Flexible funding for these organizations could help them:
 - Pay for transit passes or gas cards for job seekers to go on interviews, attend training, and sometimes for the first few weeks on a job. This is the assistance strategy that is most frequently used by workforce organizations.
 - Help jobseekers solve situations that prevent them from driving a car—paying a fine; paying for car insurance; or getting their driver's license renewed.
 - Set up vanpool-type services—purchasing, maintaining and insuring a vehicle to use for program participants to get to trainings, job interviews, internships, etc. While this is not a cost-effective strategy for most organizations, it should be considered where there are obvious gaps in transit or remote job sites.

CMAP



Cook County
Department of Planning
and Development within
the Bureau of Economic
Development



Planning for Progress

Cook County's Consolidated Plan
and Comprehensive Economic
Development Strategy, 2015-19

January 2015

Appendix C

Appendix C – Public Comment Summary

Planning for Progress was released for public comment between November 6, 2014 and December 5, 2014. The draft plan was available on both the CMAP and the Cook County project webpages. The comment period was publicized through the CMAP weekly email update and direct emails to previous participants. Comment was also solicited through four public open houses: November 12th in Elmwood Park, November 13th in Mount Prospect, November 19th in East Hazel Crest, and November 20th in the City of Chicago. The remainder of this appendix lists public comment received on the plan and the county's responses.

Name	Organization	Comment	Response
Arnold Randall	Forest Preserves of Cook County	<p>Thank you for the opportunity to comment on the draft plan Planning for Progress in Cook County. We appreciate the effort that your department and CMAP have invested in engaging other county agencies and partners in developing this important strategic plan. As you may know, the Forest Preserves recently completed our own vision plan (which you can find at http://www.nextcenturyconservationplan.org) which includes the economy as one of its four main goals. In keeping with the spirit of that plan, I am writing to encourage you to broaden the scope of your draft plan to recognize natural and cultural resources as essential community and economic development assets. The Vision paragraph in the introduction seems more limited to administrative efficiency than a true vision for the County's economy. Cook County has some truly unique assets, not limited to forest preserves. Rather than summarizing the planning process and stakeholder input, the Existing Conditions chapter and maps could recognize important and unique assets. Cook County also has some unique challenges. For example, the draft plan acknowledges there are important related plans for stormwater management and transportation and there are significant opportunities to leverage and coordinate funding. These important related plans and strategies would seem to merit a bit more explanation on how they align closely with this plan. Embedding more about the unique assets and challenges in the policy statements and strategies would also help in making a stronger connection to the list of key economic development projects in the appendix. The draft Plan is strong on pragmatic strategies but could be stronger with true vision statements and background that will inspire partnership and participation going forward. Please let me know if you'd like to meet or talk about this further, or if there is anything else I can do to help.</p>	<p>Thank you for your comment. The Department of Planning and Development values the continued partnership of and coordination with the Forest Preserves of Cook County. While the Department recognizes the significance of natural and cultural resources, these were not components heavily emphasized in the feedback received on funding priorities. However, the Department will ensure that the plan takes these resources and any linkages with community and economic development into appropriate account in the implementation phase. The plan references other county and regional strategies. However, as the development and/or implementation of these various interrelated planning efforts are pending or in process, the related language in the plan will likely remain general. However, coordination with these initiatives will continue and expand in the implementation phase. Language to this affect has been added to strategy 1.6 and under Geography of Investment.</p>

Name	Organization	Full Comment	Response
Ben Spies	Industrial Council of Nearwest Chicago	Would love to see Cook County Land Bank Authority involved in cataloging vacant industrial sites and preparing them for reuse/redevelopment. Local economic development organizations like ICNC are prepared to provide "on the ground" support for these projects.	Thank you for your comment. As Planning for Progress does not govern the Cook County Land Bank Authority, this comment has been forwarded to them for consideration.
Brian A. Bernardoni	Illinois Association of Realtors	The Illinois Association of Realtors, representing nearly 20,000 Realtors in Cook County, has serious concerns about a number of the goals in <i>Planning for Progress</i> , specifically but not limited to #3 Strategy 3.8. While we will submit a more lengthy response, we are prepared to discuss these concerns as well. We look forward to any opportunity to share our experience with the County and CMAP.	Thank you for your comment. The Department will coordinate with the Illinois Association of Realtors and other key stakeholders early on before any related ordinances are developed, proposed, or implemented.
Chris Donovan	--	Rethink scope of the Cook County Land Bank. Don't replicate efforts of development corporations by acquiring properties in those areas served by devcorps. Reexamine problems being experienced by Genesee County (MI) land bank; funding, property management & maintenance. Consider limiting initial acquisitions to derelict & tax delinquent properties located in "inner ring" suburbs along commercial corridors, and locations that exist in non-incorporated Cook County.	Thank you for your comment. As Planning for Progress does not govern the Cook County Land Bank Authority, this comment has been forwarded to them for consideration.

Name	Organization	Full Comment	Response
Christine Klepper	Housing Choice Partners (HCP)	<p>I represent Housing Choice Partners of Illinois Inc. (HCP), a non-profit service provider. Our mission is to reduce inter-generational poverty by promoting racial integration and poverty de-concentration. HCP works with low income people, primarily those with a housing choice voucher, who have the financial ability to move to opportunity areas—communities where schools are better, crime is lower, and jobs are more plentiful close to home. Over the past nearly 20 years, HCP has assisted thousands of low income households to move to opportunity areas. Mobility programs involve providing pre and post move housing counseling and include outreach to landlords with available units in opportunity areas. Mobility has its history here in Chicago (the Gautreaux Assisted Housing Program that operated between 1974 and 2001). While there are a number of strategies that can affirmatively further fair housing, I will focus on mobility, the kind of program HCP implements for eight public housing authorities in the Chicagoland region including the Housing Authority of Cook County (HACC). HCP has also done some consulting in others parts of the state and country to help others develop and implement mobility programs. Recent research has shown the detrimental effects, especially on children, of living in high poverty areas (most often racially segregated African American neighborhoods) where toxic stress can take its toll. In the Adverse Childhood Experiences (ACE) study (CDC and Kaiser Permanente), health researchers found that 90% of brain development occurs before age 5 and that toxic stress can disrupt brain development and lead to cognitive impairment, unhealthy behaviors, disease and early death.</p> <p>On the other hand, the Gautreaux Assisted Housing Program demonstrated that more children who moved to opportunity areas in the suburbs graduated from high school, went onto college, had better jobs with benefits and higher incomes. It also found that 75% of the moving families were still in these opportunity areas 20 years later (Crossing the Class and Color Lines, Northwestern University Press, 2001).</p>	<p>Thank you for your comment. As you may be aware, the Department of Planning and Development updated its Analysis of Impediments to Fair Housing (AI) in 2012 in recognition of many of these issues. Similarly, the Chicago Metropolitan Agency for Planning (CMAP) completed a Fair Housing and Equity Assessment (FHEA) in for the seven county northeastern Illinois region in 2013 in conjunction with the Chicago Area Fair Housing Alliance (CAFHA) and also identified these issues. As a result, Planning for Progress includes a robust discussion of both the AI and the FHEA. Moreover, the findings of these plans directly influence the County's housing strategies and geographic targeting efforts. The County has already begun implementing its AI with the CAFHA and will continue to do so under Planning for Progress.</p>

Name	Organization	Full Comment	Response
Christine Klepper (cont.)	Housing Choice Partners (HCP) (cont.)	<p>Further, HUD’s own Moving to Opportunity Program, found very significant health benefits when studied up to 15 years later. Though MTO families didn’t move far, didn’t stay long and often children didn’t change schools, a closer look at MTO results finds that those who lived longer in lower poverty areas, did achieve better outcomes in school and work (Margery Austin Turner,2012). Adults had higher household earnings, less anxiety/depression, diabetes and obesity, and better mental health overall. Boys and girls both had higher English and math scores, higher rates of college enrollment, less depression and for girls, less risky behavior.</p> <p>Educational achievements were recently documented by Heather Schwartz of the RAND Corporation, who completed a study in 2011, Housing Policy is School Policy, looking at Montgomery County, MD. schools. She found that children in public housing who attended the school district’s most-advantaged schools far outperformed in math and reading those children in public housing who attended the district’s least-advantaged elementary schools. The study looked at a seven year period of time.</p> <p>HCP has been collecting information on the schools attended by the participants of one of its programs and we find that children, pre move, are going to schools that average a rating of 4 (using greatschools.org rating system from 1-10 with 10 being the best). These are considered under-performing schools.</p> <p>Post move the children of participants are moving to areas where schools average a 7 on our greatschools.org rating system. These schools are performing at a much higher level. Reading and math scores are higher and other educational factors are considered as well in the rating system. While it’s intuitive that participant children would go to better schools in lower poverty and more racially diverse areas, the actual numbers haven’t been collected before to show the reality. Now those numbers are available.</p> <p>The aforementioned findings should be included in any Analysis of Impediments to Fair Housing Choice and any Consolidated Plan.</p>	Comment continued from previous page. See response on previous page.

Name	Organization	Full Comment	Response
Christine Klepper (cont.)	Housing Choice Partners (HCP) (cont.)	<p>These mandatory HUD plans should also include a summary of how the Chicago housing market got the way it is: one market for whites and the other for blacks, which is inherently unequal. The current effects of past discrimination, institutional racism, disinvestment, restrictive covenants, FHA policies, intimidation and on-going practices have contributed to these entrenched and damaging housing patterns.</p> <p>These plans should also clearly spell out affirmative actions to change the current situation. Even if everyone obeyed the fair housing laws (which of course doesn't happen), we would still need affirmative strategies to mend a severely divided market. Affirmatively furthering fair housing means that the racial group least likely to apply for the housing will be identified and special steps will be taken to make that group aware of the housing and welcome to apply for it. These kinds of actions should be taken by any jurisdiction filing a plan with HUD.</p> <p>Measurement of success shouldn't be just the number and kind of outreach that is conducted, but should be an improvement in the housing patterns: for example, census tract Y was 5% African American and now its 7%; or 100 families moved and the poverty rate pre and post move declined by 50%.</p> <p>One especially effective strategy to affirmatively further fair housing is to develop and implement a mobility program. The voucher program is designed to promote racial and economic diversity as is the fair housing law and the voucher subsidy provides the vehicle to make such a move affordable.</p> <p>Mobility is affirmatively furthering fair housing and it's a proven strategy. HACC currently has a small mobility program that is implemented in house but much more is needed.</p>	Comment continued from previous page. See response on previous page.

Name	Organization	Full Comment	Response
Christine Klepper (cont.)	Housing Choice Partners (HCP) (cont.)	<p>A strategy using project based units can be affirmative as well. Units that participate can be located in opportunity areas instead of in racially segregated, high poverty areas. Mixed income developments are another way to increase racial and economic diversity and these strategies have been tried and have worked. More political will and better planning that includes all our citizens can make the region better for everyone. Fair housing can't be a separate strategy or an "add on" or separate document, it must be integrated into the whole Consolidated Plan if it is to be meaningful. As the New York Times noted about a year ago when it published the results of a study on economic mobility, the regions in the US that did the best overall in terms of income and success, had the highest rates of upward mobility for its most disadvantaged residents. Cook County can do better and we're hoping to see the best Consolidated Plan that the County has filed with HUD because it includes a very strong fair housing element.</p>	<p>Comment continued from previous page. See response on previous page.</p>

Name	Organization	Full Comment	Response
Keith Baubkus	--	<p>It was a pleasure meeting and talking last night about Connecting Cook County and electric vehicles. As I mentioned to Maria Choca Urban and Jennifer Killen, so much to do and but many opportunities too!</p> <p>Electric vehicles offer a rare opportunity to transform and enhance the economic development of the region. If we go all in with EVs and fuel the EVs by renewable energy... the vitality of the region will dramatically improve with petroleum money staying in the communities and not Dubai. Jobs, jobs, jobs...transportation fueled by local renewable energy would provide good economic development. Jobs would be abundant building infrastructure to fuel transportation.... then the fuel is free....sunlight!</p> <p>As in Field of Dreams ..'build it they will come'. Let's get the electric vehicle infrastructure started and watch what happens. Let's talk more.</p>	<p>Thank you for your comment. The Department of Planning and Development recognizes the importance of energy efficiency and sustainability. However, the submitted comment advocates for the funding of a specific project. Specific projects for funding through County entitlement funds are considered annually. The commenter should consider submitting the proposed project through the County's annual application process as eligible.</p>

Name	Organization	Full Comment	Response
Christine Klepper	Housing Choice Partners (HCP)	<p>HCP is writing to comment on the Cook County Consolidated Plan. We submitted a previous comment on affirmatively furthering fair housing and this comment refers to the requirement in the draft Plan that all housing counseling agencies that receive CDBG funds be HUD certified.</p> <p>Housing Choice Partners is a twenty year old non-profit that provides mobility counseling, a specialized and important effort to assist low income voucher holders to move to opportunity areas. HCP has received funds directly from HUD, public housing authorities, the State of Illinois, private foundations and others to do its work. It has a national reputation for performance and is a recognized leader in the field, contributing to public policy discussions and appearing at educational events and conferences around the country. HCP has received CDBG funding every year since its inception in 1995 to provide mobility counseling. Two of the members of the Board of Directors of HCP are also long time Cook County CDBG funding recipients (South Suburban Housing Center, Village of South Holland). HCP is not a HUD certified housing counseling agency however, and given the current draft requirement would not be eligible to receive further CDBG funding.</p> <p>HCP was a HUD certified agency for nine years, from 2003-2011. We requested to be excluded in 2012 because HUD funding for housing counseling was declining while the reporting burden was increasing. As a result, it just wasn't fiscally or programmatically responsible for HCP to continue. HUD required use of one of their database software programs (we used CounselorMax) to record all counseling activity, not just of the client population that was funded by HUD, but of all counseling participants for the entire agency no matter who funded the activity. HCP had (and has) several other funders who require different electronic reporting systems plus we have our own internal system so the duplication of effort was not efficient.</p>	<p>Thank you for your comment. While the County will prioritize housing counseling that is provided by HUD-certified agencies, the County may consider support for non-HUD certified counseling activities where eligible on a case by case basis when deemed necessary to further the plan's objectives. The plan has been updated to reflect this nuance.</p>

Name	Organization	Full Comment	Response
Christine Klepper (cont.)	Housing Choice Partners (HCP) (cont.)	<p>In addition, the HUD housing counseling office and program aren't organized for the kind of counseling HCP does (mobility). The data system and the reports HUD required didn't really make sense for our agency, our purpose and our program participants although we sent in the reports on time each quarter. While mobility is an approved use of HUD counseling funds, and HCP did receive those funds each year it applied, again the system really isn't geared for the kind of work we do. Finally, HUD reporting originally provided for confidentiality of participants whose services weren't funded by HUD (client numbers were reported not names on their reporting form), but HUD was moving to a system where everything is entered on line and activity is reported directly to HUD which we felt compromised our confidentiality agreements with local housing authorities. HCP then requested to be put in inactive status. Since inactive status still required reporting on all clients, HCP asked to be excluded from the program. HCP also gets HUD and IHDA funding independently of the HUD certified counseling program. We administer the Rental Housing Support Program (RHSP) for IHDA. HCP acts as a PHA and runs a rent subsidy program in suburban Cook County with 70 units and 200 people participating. We receive about \$700,000 for that program per year though most funding is for landlord rent subsidy payments (we only get a small administrative fee). We also receive funding from HUD for regional mobility counseling (including suburban Cook County). We've received funding over three years from that program and expect to be funded again in 2015. While HCP doesn't want to be a HUD approved counseling agency, we also don't want to lose our CDBG funding.</p> <p>Our recommendation to the County is that some method for an exemption to this rule should be included in the County's language for agencies and counseling services that don't fit HUD criteria or to allow for the kind of conflicts HCP encountered.</p>	Comment continued from previous page. See response on previous page.

Name	Organization	Full Comment	Response
Christine Klepper (cont.)	Housing Choice Partners (HCP) (cont.)	<p>HCP is required to describe its capacity and performance in almost every grant it secures so doing so for the County CDBG program would be a much better option than being excluded altogether because we aren't a HUD approved counseling agency. We hope we've given you enough information for you to consider making a policy and language change to allow for funding for agencies like HCP that contribute significantly to the County's performance, in this case in affirmatively furthering fair housing.</p> <p>We thank the County for its support over the past years as well.</p>	<p>Comment continued from previous page. See response on previous page.</p>

Name	Organization	Full Comment	Response
Kindy Kruller	Forest Preserves of Cook County	<p>I think including a section on Arts, Culture, Open Space & Recreation, even tourism, could be a good additional category for the plan to include. There are many opportunities for jobs, visitor attraction and connecting with a wide variety of community assets that would be good complements to many parts of the plan.</p>	<p>Thank you for your comment. The Department of Planning and Development values the continued partnership of and coordination with the Forest Preserves of Cook County. While the Department recognizes the significance of natural and cultural resources, these were not components heavily emphasized in the feedback received during plan outreach. However, the Department will ensure that the plan takes these resources and any linkages with community and economic development into appropriate account in the implementation phase. Language to this affect has been added to strategy 1.6 and under Geography of Investment.</p>

Name	Organization	Full Comment	Response
Marisa Novara	Metropolitan Planning Council	<p>MPC applauds and supports the plan in its entirety, and salutes Cook County for such a well-coordinated, strategic plan. We specifically appreciate the following points outlined in the draft plan:</p> <ul style="list-style-type: none"> • Housing Development & Services, Section 3.1, pp. 71-72: we support the County’s commitment to new affordable housing developments in areas of the County with higher incomes, good job access, and transit infrastructure, coupled with rehabilitation in disinvested areas. For too long we have lacked a policy that distinguishes what is needed in different geographies and markets. This is a great step forward. • Section 3.8, p. 76: the proposed inclusionary housing ordinance is a vital step in institutionalizing the creation of affordable units throughout the County. MPC is happy to assist with thinking through ramifications of onsite vs. fee-in-lieu provisions and other aspects (see recent MPC blog series on this topic). • The Geography of Investment, p. 82: recognizing that particular types of investment are preferred for certain geographies, and that infrastructure investment is needed in both, is an incredibly important direction. 	Thank you for your comment.
Marisa Novara	Metropolitan Planning Council	<p>P. 21: “There is an insufficient supply of affordable housing in the County. The conversion of many rental units to homeownership and redevelopment has decreased housing options. The remaining units are often located in communities with high concentrations of lower-income, minority residents.” While the impacts of condo conversion have a particular impact on displacing low- and moderate-income residents, there has been tremendous growth in the number of single-family homes that are being rented. In South Cook County, the share of single-family homes purchased by business buyers jumped from 10 percent in 2005 to 36 percent in 2013. While this growth is helping supply rental properties, the single-family rental homes are highly concentrated in distressed communities and often contribute to deteriorating housing conditions. We appreciate the mention of MPC’s 2013 paper Managing Single-Family Rental on p. 31 and would like the opportunities and challenges presented by single-family rental housing to be incorporated widely.</p>	Thank you for your comment.

Name	Organization	Full Comment	Response
Marisa Novara	Metropolitan Planning Council	P. 20: Currently, the Analysis of Impediments recommends that CCDPD assess the level of municipal funding based on fair housing regulations and compliance. How will CCDPD tailor its funding or resources to incentivize fair housing across the County?	The County is currently working with the Chicago Area Fair Housing Alliance (CAFHA) on a methodology for incorporating fair housing compliance in funding decisions to enhance related performance and further incentivize compliance.
Marisa Novara	Metropolitan Planning Council	P. 22: Under “There is a lack of a regional or countywide approach to fair housing planning,” it would be helpful to spell out what collaborating with CMAP on regional housing planning actually looks like. What opportunities are there to do so?	Thank you for your comment. The County believes that engaging with CMAP's Local Technical Assistance program to develop Planning for Progress is an example of how to start such collaboration. The County believes that there are further opportunities for collaboration with the Local Technical Assistance Program in the future.
Marisa Novara	Metropolitan Planning Council	Similarly, between pp. 20-24, both CCDPD's Analysis of Impediments to Fair Housing Choice and CMAP's Fair Housing and Equity Assessment suggest the need for expanding regional fair housing efforts yet expanding fair housing opportunities often occurs at the local, municipal level. CCDPD and CMAP should specify how municipalities will be assisted with drafting Fair Housing Ordinances that are proactive and encourage community acceptance. A model ordinance, best practices, and effective training for municipal staff and elected officials is required to continue working towards a more equitable, accessible Cook County.	Thank you for your comment. The County agrees that technical assistance will be needed to support implementation, inclusive of a model ordinance, best practices, and effective training for municipal staff and elected officials. The language for strategy 3.4 has been revised to highlight the central role played by these efforts in supporting other housing strategies.

Name	Organization	Full Comment	Response
Marisa Novara	Metropolitan Planning Council	P. 24: Under the CMAP Fair Housing and Equity Assessment goal of “Diversity in Opportunity Areas,” and “Invest in Racially Concentrated Areas of Poverty and Other Disinvestment Communities,” it would be helpful to understand how CMAP and CCDPD hope municipalities might encourage accessible and supportive housing, implement affirmative rental regulation, and increase transit-oriented development. More specific direction on funding sources and incentives are needed.	Thank you for your comment. The cited section is a summary of past plans. Discussions of how the County will fund accessible and supportive housing, transit oriented development, and seek assistance with rental regulations can be found in the Housing Development and Services section.
Marisa Novara	Metropolitan Planning Council	P. 42: Lengthy commutes are a function of lack of public transportation service, but they are also a result of infrequent and slow transit services. The jobs-housing mismatch is made worse by the fact that jobs are frequently not located near transit services, even where they exist. For the finding entitled “Cook County suffers from a jobs-housing mismatch,” MPC recommends that the text be rephrased to: “The lack of public transportation service to many regional employment centers in the suburbs; the decision to locate employment and housing clusters away from existing transit services; inadequate service frequencies on existing lines; and slow bus and train routes result in lengthy commutes throughout the region.”	Thank you for your comment. The text has been revised.
Marisa Novara	Metropolitan Planning Council	P. 45: The note that “higher concentrations of jobs existing in the City of Chicago and in north Cook” is questionable, considering that there are significant concentrations of jobs in west Cook and few jobs in many parts of the City of Chicago. MPC recommends eliminating this sentence.	Thank you for your comment. The text has been revised.
Marisa Novara	Metropolitan Planning Council	P. 47: Comparing the share of jobs accessible by transit or cars with the median commuting time by that mode of transport is not the most effective comparison; just because transit riders commute for longer periods on average does not mean they should or that they want to. A more appropriate comparison would be to map out how many jobs are accessible by transit and car within 30 minutes, 45 minutes, and 1 hour.	Thank you for your comment.

Name	Organization	Full Comment	Response
Marisa Novara	Metropolitan Planning Council	P. 48: While the discussion on TOD is important to Cook County’s future growth, the focus on TOD as reducing transportation cost burden does not accurately reflect the trend in many areas near transit that experience rapid growth in home values and rent levels. The statement: “Such (TOD) development could also increase the number of places low-income households can live affordably,” should clearly stipulate that effective regulation and development incentives are needed to ensure that neighborhoods near transit are accessible to a range of household incomes.	Thank you for your comment. The text has been revised.
Marisa Novara	Metropolitan Planning Council	P. 70 and 75, Section 3.6: Under Section 3. Housing Development and Services on p. 70 there is a note that CCDPD will partner with Public Housing Authorities regarding housing goals, priorities and strategies. MPC recommends that Cook County utilize and work through the Regional Housing Initiative (RHI), a collaborative of nine regional housing authorities, to implement joint housing development and to ensure priorities are aligned. RHI provides development subsidies via the rental assistance to affordable and mixed-income developments across the region and should be considered an important funding source under the “Potential Resources” section on p. 70. Similarly, under the Strategy 3.6 on p. 75, there is mention of expanding Cook County’s supply of tenant-based rental assistance through CDBG-DR. RHI has experience implementing a regional mobility counseling and tenant-based interventions to ensure that households using subsidies are encouraged and assisted with moving to opportunity communities. As mentioned throughout Planning for Progress, Cook County is struggling with extreme concentrations of poverty and racial segregation that will only be made worse if tenant-based rental assistance is deployed without other supportive and mobility services. MPC, along with the RHI partners, are committed to partnering with CCDPD on such strategies.	Thank you for your comment. The County agrees that existing collaborations such as RHI are a natural forum for such efforts.
Melvin Thompson	The Endealeo Institute	As a recent recipient of an LTA with CMAP, it is critical that the priority planning be in sync with revitalizing the West 95th Street Corridor (State Street to Ashland Ave). It is wonderful to potentially have additional resources because all of the four key areas are needed in the Washington Heights community. The hope is to really draw from the \$240M 95th Street Terminal Station Project for it will truly have perhaps the greatest impact for our region.	Thank you for your comment. Strategy 2.11 calls out the importance of implementing major capital projects included in GO TO 2040, which includes the Red Line Extension.

Name	Organization	Full Comment	Response
<p>John Ramirez</p> <p>Lindsay Broughel</p>	<p>World Business Chicago</p>	<p>World Business Chicago currently supports the Green Calumet Manufacturing Partnership through OAI's involvement in 1000 Jobs (1000 jobs is a manufacturing/workforce development initiative within the Plan for Economic Growth and Jobs)</p> <p>GCAMP is a 1000 Jobs partner</p> <p>How can we connect the County's resources to Capital Access Centers (initiative under Strategy 9 – neighborhoods of the Plan for Economic Growth and Jobs)? Perhaps we could form a link and ensuring referral resources to section 108, BUILT, etc loans are available at Capital Access Centers?</p> <p>Will the sub-regional manufacturing intermediary approach be leveraged to address issues outside the immediate scope of business and workforce development, like transportation? Advanced manufacturing is a great example. How can we better connect dense pockets of suburban jobs with a workforce from the city?</p> <p>Supportive services in workforce development could include the scaling and reach of cross-training across WIA delegate agencies; employer engagement more broadly and roll out of 1,000 Jobs across multiple industries</p> <p>Redeveloping Union Station may want to get called out as a key project (the redevelopment will address capacity and safety issues on both Amtrak and Metra which serves multi-jurisdictions in the Cook County region)</p> <p>Another opportunity for economic development around water / wastewater is the remediation of the Calumet region (around the Calumet Water Reclamation Plant) ~ 160 acres</p> <p>Support the expansion of Chicago Anchors for a Stronger Economy (CASE) program; enhance linkages between local suppliers and anchor institutions</p> <p>World Business Chicago is also working to address supporting small business creation in areas of need. WBC and Cook County should ensure efforts in this area are aligned and complimentary.</p>	<p>Thank you for your comment. The Department of Planning and Development values the continued partnership of and coordination with World Business Chicago. County staff will continue to coordinate with World Business Chicago to ensure that appropriate linkages between our respective programs, projects, and special initiatives continue throughout plan implementation. As noted, efforts around small businesses and capital access centers are good opportunities for collaboration. Strategy 2.11 has been updated to reflect the County's flexibility in supporting EDA resources for any project or program that advances Planning for Progress. Finally, strategy 2.5 is included specifically to highlight that Departmental support for workforce development must move beyond training to address transportation issues.</p>

Name	Organization	Full Comment	Response
--	--	Prioritize funding for programs that link housing with employment. Possibly incorporate increased tax on commercial properties as a source of funding.	Thank you for your comment. The draft plan includes a discussion of the importance of the housing/employment linkage.
--	--	Raise the minimum wage in Cook County to \$15/hr to help residents currently in poverty to have more money to contribute to the local economy.	Thank you for your comment. The County will take this suggestion under consideration
--	--	Encouraging partnerships and building collaborations should be deliberate and have specific components such as non-profit, commissioner staff, business leaders, and local township staff/officials to create specific outcomes that support the plan. This could be required for funding and would achieve many outcomes at once.	Thank you for your comment. This is very much aligned with the plan and will continue to be taken into account in the plan's implementation.
--	--	Lower public transportation fare. Make "L" train + bus fare affordable to school-age youth. The current CTA fare for communities on the South and West sides are unaffordable.	Thank you for your comment. The Department of Planning and Development recognizes the importance of access and affordability of public transportation. However, the transportation improvements you describe are not under our jurisdiction and may be more appropriately considered by the Department of Transportation and Highways. As such, this comment has been forwarded to them for consideration.

Name	Organization	Full Comment	Response
--	--	<p>How will this plan adjust to the change in government? After review of Rauner's transition plan, a few Illinois agencies identified as potential partners and/or funding sources will be eliminated. Is there enough flexibility built in to keep this plan valid? Otherwise, great and interesting work. Kudos!</p>	<p>Thank you for your comment. As leadership and resources can change over time, the plan was written broadly and flexibly to allow continued implementation irrespective of these fluctuations.</p>
Alan Olson	Bike Palatine	<p>Biking has become an important avenue of recreation for myself. Safe bike lanes and or trails that connect adjacent villages together should be a planning goal.</p>	<p>Thank you for your comment. The Department of Planning and Development recognizes the importance of bicycle access and safety. Strategies 1.2 and 1.3 have been adjusted to reflect this comment.</p>
Jim Plonczynski	Village of Bartlett	<p>The Village is supportive of the County's Strategic Plan particularly in the areas of business and workforce development, continue the incentive programs available, and linking jobs with public transportation. Furthermore, the development of multi-jurisdictional collaboration and connections with communities in Cook County is key to an effective use of federal resources.</p>	<p>Thank you for your comment.</p>
John C. Melaniphy III	Village of Wheeling	<p>The plan is visionary and Wheeling is grateful for all the efforts of Cook County and CMAP to prepare the plan.</p>	<p>Thank you for your comment.</p>

Name	Organization	Full Comment	Response
Mike Hankey	Village of Hoffman Estates	<p>A significant challenge for Hoffman Estates and other suburban communities is transit access. We have good relationships with Pace and RTA, townships too, but what is missing is coordination among these services. Age/Disability requirements apply for most township programs, as well as operation hours & jurisdictional boundaries. A coordinated multi-agency effort to expand transit to the general population which crosses municipal/township boundaries is needed. Especially for those that don't meet eligibility requirements, without access/ability to drive/own a vehicle, a reliable link to jobs and healthcare providers is missing. Political/budgetary/institutional barriers must be broken to achieve success. Efforts at the county level would help to bring these groups together--along with funding to support transit services. I'd be happy to discuss this set of issues in more detail. On behalf of Hoffman Estates...I'll be submitting other comments too. Thanks.</p>	<p>Thank you for your comment. As noted in the plan, we intend to explore coordination opportunities with local townships and can include this suggestion in the related discussions, (see strategy 5.1). This may also be considered by the Department of Transportation and Highways under their Long Range Transportation Plan. As such, this comment has been forwarded to them for consideration.</p>
Tom Lucas	Bike Palatine	<p>As a Cook County resident and avid cyclist I look forward to a safer environment as I ride. I ride for pleasure and occasionally as my single mode of transportation. Please take into consideration is that for many people cycling is their only form of transportation.</p>	<p>Thank you for your comment. The Department of Planning and Development recognizes the importance of bicycle access and safety. Strategies 1.2 and 1.3 have been adjusted to reflect this comment.</p>

Name	Organization	Full Comment	Response
--	--	<p>On the Strategies for Business + Workforce Development: - Strategies should include bringing new businesses both small and large to create jobs. Small business support by way of entrepreneurial training and possibly creating a program for access to capital. Many of the potential and existing entrepreneurs can create economic impact, particularly in low- to moderate-income areas if they have options for access to capital. -MBE/WBE firms would also benefit if they have the resources to bid on projects where access to capital is available from the county. Would find more opportunities if this is done! The bonding costs, ability to deliver on projects is contingent on the firm's ability to access capital. - Mentoring programs for them as well. -Making sure economic data is captured and being clear on what needs to be captured to gain economic impact.</p>	<p>Thank you for your comment. The need for additional small business assistance was emphasized in the outreach process. Research revealed a need for preliminary work to evaluate the existing small business system before engaging in specific activities. See strategy 2.9.</p>
Jennifer Chan	Illinois Housing Development Authority (IHDA)	<p>There is heavy demand for single family rehab in the South Suburbs. We hope the County will fund single family rehab programs in the south suburbs, as state housing funds have limited ability to reach this geography.</p>	<p>Thank you for your comment. Feedback received during the outreach process also spotlighted this need. Strategy 3.2 is specifically included to address this need.</p>
--	--	<p>Bicycles must be part of the transportation plan. Needed bicycle connections: Crabtree to Fox River; Spring Creek (Beverly Lake) south over 90; Quentin Rd - 68 to Lake-Cook; Poplar Creek to Busse Woods (58). Mountain bike needs: Add mountain (Single track trails) to Barrington, Beverly Lake. Where did complete streets go?</p>	<p>Thank you for your comment. The Department of Planning and Development recognizes the importance of bicycle access and safety. Strategies 1.2 and 1.3 have been adjusted to reflect this comment.</p>

Name	Organization	Full Comment	Response
Patrick M. Lyons	Crime Free Housing Coordinator, Mount Prospect Police Department	<p>I read through the entire report (lots of acronyms!) but focused mainly on the housing section. Although our program is called Crime Free we focus on more than just criminal activity. The goal is to have landlords provide a nice place to live and for tenants to be good citizens and take care of the property. Along the way we try our best to educate both landlords and tenants in terms of their rights and responsibilities associated with renting residential properties. The following comments are personal opinions based on over 30 years in law enforcement with the past eight years as the Crime Free Coordinator.</p> <p>Accessible Housing Myers Place (affordable housing for people who are disabled, mentally ill or formerly homeless and who have the ability to live independently) opened in Mt. Prospect in July of 2013. I bring this up because although it's specialized housing, landlords/tenants law still apply. It's important that these facilities succeed in the strategic areas targeted in the plan ("areas in the County with higher incomes, good job access and good transit infrastructure") like Mt. Prospect. If they become problematic and become over burdensome in terms of services (i.e. too many police and fire calls); other similar communities may choose not to build them. So it may be worthwhile to allow some leeway in terms of the selection (and eviction) process. The selection/screening process is most critical; allowing the local government to be part of the review process would be helpful. If the wrong person is placed, the eviction process can be dragged out for months causing a ripple effect of troubles within the building. There should be a way of expediting the eviction process for these situations.</p>	<p>Thank you for your comment. While the County has some oversight and compliance mechanisms for County-funded housing projects, it does not have any jurisdiction over the Myers Place project in particular (which was not funded by our Department). However, we recognize the importance of housing development that is decent, safe, and sanitary both for its residents and surrounding community. Development capacity, property management capabilities, and local community support are all taken into account in housing funding decisions. The Department recognizes the significance of housing counseling and has historically funded such activities. Housing counseling is also emphasized under the plan. The Department doesn't have any jurisdiction over Federal, State, or local property laws but will continue to ensure continued compliance for County funded projects.</p>

Name	Organization	Full Comment	Response
Patrick M. Lyons (cont.)	Crime Free Housing Coordinator, Mount Prospect Police Department (cont.)	<p>Offering Housing Counseling</p> <p>As mentioned above, we try to inform people of their rights and responsibilities but the reality is that, besides our required full day seminar (and other outreach efforts), these services are mostly reactionary (reacting/solving local complaints) and do not involve marketing the area as a place where there is affordable housing and job opportunities. HACC, CIC and other organizations offer several workshops about housing (management, landlord training, tenant’s rights, vouchers, etc..) but I can’t recall any whereby particular areas are highlighted as possible options when seeking housing. Not easy to do I know, but these “target” areas could be marketed better during presentations in the “distressed” areas. Non-for-profits are not the greatest marketers; getting input from top performing marketing agency(s) could be helpful.</p> <p>Decreasing Housing Barriers for Ex-offenders in Cook County</p> <p>This is a tough one. As you know there are communities (Madison Wisc. for one and some states like California) who have included protections and there has been a couple of proposals defeated in the Illinois legislature. I don’t think Illinois would ever pass anything similar. It seems that disparate impact is the only legal concept in Illinois whereby someone could possibly bring a discrimination case due to criminal records. My recommendation is for the county to come out with some version of a guideline for landlords which would outline reasonable practices (many factors to consider: relationship between a conviction and housing; unreasonable risks, no threat to public safety, etc..) landlords could follow in order to avoid potential discrimination complaints for disparate impact. Over time maybe these reasonable practices could be fine-tuned and eventually evolve into law. Again, these are personal observations. I know these are complex issues and each one of these could be pages long. Good luck with the plan. I’d be happy to participate further if you think it would be helpful.</p>	Comment continued from previous page. See response on previous page.

Name	Organization	Full Comment	Response
Kristin Faust	Neighborhood Housing Services of Chicago	<p>On behalf of Neighborhood Housing Services of Chicago (NHS), I am writing in regard to the draft Cook County 2015-2019 Strategic Plan, "Planning for Progress." NHS applauds the County's efforts in developing this comprehensive plan and supports its focus on housing counseling programs and programs that preserve the housing stock in disinvested areas of Cook County. Additionally, NHS respectfully requests that the County consider adding a component to the housing section that supports the creation of new low and moderate-income homebuyers, specifically via creation of a new down payment assistance program.</p> <p>Since its founding in 1975, NHS has served Chicago-area communities with an array of services that create opportunities for people to live in affordable homes, improve their lives and strengthen their neighborhoods. To do this, NHS works in partnership with business, government, and residents to revitalize neighborhoods and help individuals and families purchase, improve, and prevent the loss of 1-4 unit homes. In recognition of the housing and community development needs of south suburban Cook County, NHS recently opened a South Suburban office, located in East Hazel Crest, to provide a variety of services that allow households to buy, fix, and keep their homes. Specifically, NHS of the South Suburbs offers pre- and post-purchase homebuyer education and counseling; affordable mortgage lending for borrowers up to 120% AMI; and community-building activities such as resident leadership training.</p> <p>Although NHS is extremely supportive of the County's vision for housing in the years ahead, one area of work that did not receive much attention in the strategic plan was the work involved in preparing a new pipeline of homeowners to purchase rehabilitated homes, and to ensure that such homebuyers have access to affordable mortgage credit and down payment assistance programs. NHS has been experiencing an extremely strong demand for its pre-purchase homebuyer education and counseling services in the south suburbs. Additionally, from October 2012 through the spring of 2014, NHS worked with Wells Fargo and NeighborWorks America to implement the CityLIFT down payment assistance program. CityLIFT, which was the result of a fair lending settlement, enabled us to administer \$8.2 million in grants, assisting 540 households purchase a home in Chicago or one of 27 Cook County municipalities. There was a significant demand for these down payment assistance resources, which helped spur new homebuyer activity in targeted areas and help low- and moderate-income homebuyers achieve their dream of homeownership.</p>	<p>Thank you for your comment. The Department of Planning and Development values the continued partnership of and coordination with NHS. Homebuyer assistance as a unique strategy was not heavily emphasized as a need in feedback provided during outreach or in related data analysis. However, the plan is intentionally agnostic in regards to tenure so as to allow flexibility in addressing evolving housing needs and market conditions throughout the plan's implementation. Homebuyer assistance could be funded through strategies 3.1, 3.2, or 3.3 provided that they are supported by the current housing market and link with other County priorities.</p>

Name	Organization	Full Comment	Response
Kristin Faust (cont.)	Neighborhood Housing Services of Chicago (cont.)	<p>We encourage the County to support similar program activity in the years ahead, as communities, particularly south and west suburban communities, continue to recover from the Great Recession.</p> <p>NHS was pleased to read the County’s support of housing counseling in Section 3.4, recognizing that counseling services are a crucial component of an effective overall housing strategy. In addition to the examples included in that section, we continue to see a need for foreclosure intervention counseling in south suburban Cook County. A recent study of the National Foreclosure Mitigation Counseling program (NFMC) issued by the Urban Institute demonstrated the positive effects of housing counseling on helping homeowners facing the loss of their homes through foreclosure, and we are hopeful that the County will continue to support foreclosure intervention work as part of its overall housing strategy.</p> <p>NHS was also pleased to see the County’s commitment to preserving housing stock in disinvested areas of Cook County. Although many communities have rebounded since the Great Recession, other parts of the County continue to struggle, resulting in deferred maintenance issues and other concerns with the existing stock. Resources for redeveloping and rehabilitating existing housing stock will continue to be an important component to the stabilization and revitalization of such communities. To that end, NHS strongly supports the development and implementation of a housing rehabilitation program, such as the one briefly referenced in Section 3.2, and encourages the targeting of areas of greatest need in order to increase impact.</p> <p>Thank you for the opportunity to comment on your draft plan. Please feel free to contact me at 773-329-4174 or kfaust@nhschicago.org with any questions. Thank you in advance for your consideration.</p>	Comment continued from previous page. See response on previous page.

Name	Organization	Full Comment	Response
John R. Petruszak	South Suburban Housing Center	<p>South Suburban Housing Center (SSHC) is commenting on the Cook County Consolidated Plan for the limited purpose of supporting housing counseling issues raised in comments submitted by HCP of Illinois, Inc. SSHC par-participated with the Chicago Area Fair Housing Alliance in providing fair housing data, comments and review of the 2012 Cook County Analysis of Impediments to Fair Housing Choice. A major impediment recognized in this AI was that “Cook County exhibits geographic concentrations of lower-income populations and minority populations.” This high degree of segregation by community is the predominant historic housing pattern in SSHC’s south Cook County service area.</p> <p>In 1995, SSHC participated in forming HCP of Illinois along with the Leadership Council for Metropolitan Open Communities, HOPE Fair Housing Center and Diversity, Inc. HCP was established to address the high concentrations of Housing Authority of Cook County Section 8 voucher holding families with over 70% of these families living in six south suburban communities. HCP began implementing mobility counseling programs fashioned after programs developed by the Leadership Council’s federal court ordered Gautreaux Program pertaining to CHA.</p> <p>Over the last twenty years of operation HCP’s mobility counseling program has assisted thousands of families living in racial and poverty concentrated areas make mobility moves to opportunity areas. Support for these activities are instrumental in demonstrating any action plan for addressing the pervasive Cook County race and income based impediment to fair housing cited above. Funding mobility counseling programs is an effective way to comply with HUD’s current and proposed Affirmatively Furthering Fair Housing requirements.</p>	<p>Thank you for your comment. While the County will prioritize housing counseling that is provided by HUD-certified agencies, the County may consider support for non-HUD certified counseling activities where eligible on a case by case basis when deemed necessary to further the plan’s objectives. The plan has been updated to reflect this nuance.</p>

Name	Organization	Full Comment	Response
John R. Petruszak (cont.)	South Suburban Housing Center (cont.)	<p>SSHC has been a HUD Housing Counseling Program approved counseling agency since 2000. This “HUD-approval” deals with mainstream “comprehensive” housing counseling activities that HUD recognizes such as pre-purchase, post-purchase, rental, services for the homeless, and resolving or preventing mortgage delinquency. HUD’s Housing Counseling Program provides no procedures for implementing mobility counseling activities. I have seen no indication that HUD’s new Housing Counseling Program licensing requirement that will be rolled out later this year will cover any substantive direction for mobility counseling programs.</p> <p>The specialized mobility counseling activities performed by HCP are totally different from the mainstream housing counseling programs performed by SSHC and other housing counseling agencies participating in the Cook County CDBG Program. HCP is in the best position, given its experience, to perform this vitally needed service in Cook County. It has been recognized as a national leader in this field and has been consulted in establishing mobility programs in several other metropolitan areas.</p> <p>For the reasons stated, SSHC urges the County to consider a recommend-action exempting accredited mobility counseling programs such as HCP from the “HUD-certified” Housing Counseling Program agency criteria cited in the Plan of Action, Section 3.4.</p>	Comment continued from previous page. See response on previous page.
--	--	<p>Bicycles must be part of the transportation plan. Needed bicycle connections: Crabtree to Fox River; Spring Creek (Beverly Lake) south over 90; Quentin Rd - 68 to Lake-Cook; Poplar Creek to Busse Woods (58). Mountain bike needs: Add mountain (Single track trails) to Barrington, Beverly Lake. Where did complete streets go?</p>	Thank you for your comment. The Department of Planning and Development recognizes the importance of bicycle access and safety. Strategies 1.2 and 1.3 have been adjusted to reflect this comment.

Name	Organization	Full Comment	Response
Reggie Greenwood	Chicago Southland Green TIME Zone	<p>Here are a couple of comments on the strategic plan. Maybe it is implied in the infrastructure investments, but I think we could focus on organizing vacant and brownfield sites into "shovel ready" sites in a shovel ready program. It is difficult for the development community to do the initial work of assembling sites. A lot of what I am doing is trying to move properties along the development process to reach a point where the development community is more willing to invest in properties. So it seems that could be a specific strategy that we embrace: organizing resources to turn brownfield vacant land into shovel ready sites.</p> <p>The other thought is to make manufacturing entrepreneurship a strategy as part of the workforce section. This is connected to the growing Makers Lab movement. New technologies are making it easier for people with a design idea to do the prototyping development marketing financing to bring a product to market. So, I think we could make the Makers Movement an explicit strategy. Here is an article on the Makers Lab movement. http://www.worldbusinesschicago.com/news/Chicago-is-ground-zero-for-the-future-of-manufacturing</p>	<p>Thank you for your comment. The Department of Planning and Development values the continued partnership of and coordination with SSMMA. Strategy 2.11 has been updated to reflect the County's flexibility in supporting EDA resources for any project or program that advances Planning for Progress, such as those cited here.</p>
--	--	<p>Focus on jobs! Improve transit (Pace Bus) access from where Cook County residents live to where the good jobs are--especially Will and DuPage Counties. Reverse commuting.</p>	<p>Thank you for your comment. The plan heavily emphasizes job creation and retention and reducing spatial mismatch and some smaller projects could be funded through strategy 1.3. However, the transportation improvements you describe are not under our jurisdiction and may be more appropriately considered by the Department of Transportation and Highways. As such, this comment has been forwarded to them for consideration.</p>

Name	Organization	Full Comment	Response
Jay Readey	Chicago Lawyers' Committee for Civil Rights Under Law (CLCCRUL)	The County should focus workforce and business development resources in targeted hubs ("Opportunity Hubs"). This idea has become a finalist in CCT's On The Table ideas process. Please consider adding "Opportunity Hubs" as a strategy.	Thank you for your comment. The Department of Planning and Development identifies areas of opportunity in the plan and will continue to explore opportunities for coordination with CCT's opportunity hubs work in the plan implementation.
Jay Readey	Chicago Lawyers' Committee for Civil Rights Under Law (CLCCRUL)	For housing equity reasons, the plan should be more explicit about differentiated strategies depending on levels of opportunity. Housing availability and affordability should be emphasized in high-opportunity areas. Support for homeownership, infrastructure and business/commercial development should be emphasized in lower-opportunity areas.	Thank you for your comment. Please see page 102 that delineates how the opportunity areas will influence difference strategy types.
Jay Readey	Chicago Lawyers' Committee for Civil Rights Under Law (CLCCRUL)	Can the plan please include explicit mention of the Southeast Metra connection?	Thank you for your comment. The plan spotlights broad coordination opportunities with transportation improvements. This may also be considered by the Department of Transportation and Highways under their Long Range Transportation Plan. As such, this comment has been forwarded to them for consideration. Strategy 2.11 has been updated to reflect the County's flexibility in supporting EDA resources for any project or program that advances Planning for Progress.

Name	Organization	Full Comment	Response
John Porterfield	eZing, Inc.	<p>Shide rare. Venturing to Junin coloud forest retreat in Ecuador, my wife Cheryl Pomeroy and I enjoyed yet another gut-grabbing trek on the nether edge of a road to oblivion (OK, we made it without an encounter with gravity.)! Our "community" driver, sent to lift us from Garcia Moreno, end node of Ecuador's extensive intercity bus net (Otavalo to GM, 3.5hrs for \$3!) into the clouds, was hauling interesting industrial-type cargo in the rear bed of his all-4 Tundra while we sat in passenger and "jump" seats. Along the way we picked up a friend of his and learned the latest on family illness, recovery, jobs, markets, etc. -- a veritable conversation! Our driver then lingered at the retreat to learn who might be coming next to relax in these veritable tree houses. Along the way we parsed and confirmed our driver's liberal views (residents of Junin chased that Canadian copper mining venture out of Ecuador, you know), hearing his issue with the Rafael Correa government's policy (perhaps inherited) of annual \$1000 tax on vehicles. So, what's to piece together here? A brilliant elegant policy of suppressing auto imports (in a land not favored by multi-national auto firms), encouraging ride-share (our driver's friend merely stood by the road), commercial hauling, and community capital (the driver promised to be available, Tundra in tow, should his friend's wife need hospitalization in the future). A lot of this was and would be performed by cell phone (everyone in Ecuador, it seems, has one, and like "good ol' boys" and guns, "I hey know how to use 'em!"). Ecuador, it seems, has already a kernel of mass ride share through cell communication, banking on invested capital of trusted relationships and community. Well, at least US has cell phones! By my observation Ecuadorians have comparable mobility to US - with 1/12 as many vehicles > 2 wheels than US. 69/1000 vs 850/1000. Is there a lesson here that might avoid US tens of \$Billions of concrete and steel (or hundreds?)?</p>	<p>Thank you for your comment. The plan heavily emphasizes reducing spatial mismatch. However, the transportation improvements you describe are not under our jurisdiction and may be more appropriately considered by the Department of Transportation and Highways. As such, this comment has been forwarded to them for consideration.</p>

Name	Organization	Full Comment	Response
John Porterfield	eZing, Inc.	Remove Uncertainty of Outcome from Building Energy Efficiency Programs. Uncertainty has been identified as an obstacle to the layperson taking Energy-Efficient actions. See <i>Delivering EE to Middle Income Households</i> by Lawrence Berkeley National Laboratory, page 46. 1. How may an assured result accelerate progress toward making 131,000,000 US residences more energy efficient? 2. As 90% of commercial buildings are smaller than 10,000 square feet, and only buildings substantially larger are solicited by shared savings (ESCO) vendors, how may an assured result also accelerate energy efficiency in tens of millions of smaller non-residential buildings? 3. What elements of program design will provide the participant an assured result? 4. There is no US program that provides an assured result for energy efficiency in small buildings. There are many aspects of such a Program that require in-depth conversation. A pilot study will perhaps quickly establish whether an assured result will increase efficiency program participation, and how a program designed to address uncertainty can be managed.	Thank you for your comment. The plan will incorporate energy efficiency in its implementation as appropriate.
John Porterfield	eZing, Inc.	Design an Energy Efficiency Program Based on What the Potential Participant Wants. Energy programs might be designed by asking the potential participant what they want -- then structuring a program that responds. Presently there is no US energy program designed like this. 1. Who is best able to structure an energy program by hearing what people want? 2. Is there a role for local government to be more involved with grass-roots energy efficiency program design and delivery? 3. Is there a model for local government/utility collaboration in bringing efficiency to present unsustainable practices?	Thank you for your comment. The plan will incorporate energy efficiency in its implementation as appropriate.
John Porterfield	eZing, Inc.	Provide Public Education on Sustainable Building for All in the Construction Industry. How do builders learn about more sustainable products and practices, and how to maintain affordable construction while mastering sustainability? How do all members of the building production and maintenance team learn: Architects, engineers, remodelers, product suppliers, property managers, unions/trades, building officials (presently the target of DCEO funded instruction) associations, certification instructors, home inspectors, building services such as HVAC, lenders, realtors, etc.?	Thank you for your comment. However, the education curriculum you describe is outside our departmental scope. It may be more appropriately considered by the Department of Building and Zoning. As such, this comment has been forwarded to them for consideration.

Name	Organization	Full Comment	Response
John Porterfield	eZing, Inc.	<p>Respond to Homeowners' Needs for Support to Complete No-and Low-Cost Weatherization. How may a layperson owner and resident receive technical support to take on every energy efficiency action they want? 1. 90% of US population does not identify as a confident do-it-yourselfer. 2. "Bottom up" support template: allow the layperson to state their need for knowledge or skill to accomplish the energy saving projects they want to take on; provide this. 3. How will technical support include hands-on guidance to build confidence? In house support, including checking work for correct and thorough completion, and safety? 4. There are hundreds of low and no-cost actions that do not attract a professional service, and may never be completed so long as they remain challenging for a lay person. 5. There is no US program that conforms to the Program template described. A project for Hands-On Weatherization (HOW) Workshops was presented for DCEO funding by BBlack United Fund of Illinois, and partner eZing, Inc. May 9, 2014.</p>	<p>Thank you for your comment. The plan will incorporate energy efficiency and sustainable practices in its implementation as appropriate.</p>
John Porterfield	eZing, Inc.	<p>Improve Transit Ridership by Responding to What People Want. Transit ridership in the Chicago area is declining. Present metrics on rider satisfaction show highly positive response. However, metrics do not reach those who have discontinued transit use. 1. Have local transit planners sought reasons why people discontinue use from systems that solicit feedback from those who discontinue transit use? 2. Are there plans to ask those who have discontinued RTA transit use why they did so? 3. What plan is in place to build transit ridership? Are there planned changes in transit that respond to what people say they want? 4. Have conveniences such as WIFI connectivity, selection of media (connect-your-own headphone), more comfortable seating, hand wipes, public restrooms at transit stations, etc., been offered in an inquiry as to what present, and potential, transit riders want? Increased ridership is likely key to plans that will require substantial public transit funding.</p>	<p>Thank you for your comment. However, the transportation improvements you describe are not under our jurisdiction and may be more appropriately considered by the Department of Transportation and Highways. As such, this comment has been forwarded to them for consideration.</p>

Name	Organization	Full Comment	Response
John Porterfield	eZing, Inc.	<p>Include Ride-Share in Transportation (Transit and mobility) Planning. Ecuador and Peru have about one-twelfth as many (per capita) vehicles, four wheels and greater, as in the United States. I observed, during recent visits of more than two months, very good mobility, though how people get around is quite different. 1. What do we know about how Ecuadorians and Peruvians get around? 2. Is there an analysis method or tool that lets us weigh the sustainability of mobility practices? 3. Ride-share appears to be common practice. How is the potential for ride-share evaluated in a mobility (or transportation or transit) study, especially for purposes of planning? 4. Has the potential of cellular communication, location technology and "social" transaction/interaction been systematically studied as they may apply to ride-share mobility?</p>	<p>Thank you for your comment. However, the transportation improvements you describe are not under our jurisdiction and may be more appropriately considered by the Department of Transportation and Highways. As such, this comment has been forwarded to them for consideration.</p>
John Porterfield	eZing, Inc.	<p>Provide Green and Sustainable Design Review Before or During Permit Review. The intent is to move sustainability planning to the conceptual design pace. Is it possible to initiate review by linking to sustainability instruction, and create a path for student involvement, at IIT, UIC, DePaul, Northwestern, and other schools teaching building-related sustainability concepts and mastery?</p>	<p>Thank you for your comment. However, the review you describe is outside our departmental scope. It may be more appropriately considered by the Department of Building and Zoning. As such, this comment has been forwarded to them for consideration.</p>

Name	Organization	Full Comment	Response
John Porterfield	eZing, Inc.	<p>Open Energy Efficiency Program Design and Performance Information to the Public. Most efficiency programs are now managed by specialty firms on behalf of utilities, with funds from ratepayers. "Public benefits" programs may not have much public input, and utilities may act to avoid accountability. 1. Rebate programs may not meet a necessary condition that potential participants understand that efficiency has something for them. 2. Programs may not provide necessary assurances, such as the homeowner's interest in a positive economic outcome, assurances that efficiency will have no associated "down-side" and other concerns (Alton Penz documented numerous obstacles to taking the energy tax credit during the '70's "energy crisis.")). 3. One may not be interested in a discount (rebate) on the cost of energy efficiency when efficiency lacks a clearly established value. One might say that rebate programs prevalent throughout the US conform to a "Ready...FIRE!!!...(aim)" design template. 4. Utility programs generally spend \$1000 in administrative costs for each \$1000 rebate provided. This compares to 10% administrative costs for USDOE weatherization. 5. We do not know what a program that provides an assured result, rather than paying the participant to accept energy efficiency, would cost. 6. An open source for program design and performance information should report on pilot studies of non-customary program designs.</p>	<p>Thank you for your comment. The plan will incorporate energy efficiency and sustainable practices in its implementation as appropriate.</p>
John Porterfield	eZing, Inc.	<p>Voice Public and Private Support for Federal Carbon Fee and Dividend Legislation. Adding to the cost of non-renewable energy sources at their point of extraction will, as costs propagate through the economy, inform the consumer what impact each purchase has on the planet. 1. What impact will introducing the total cost of carbon into day-to-day purchasing have on our transition to sustainability? 2. What impact will industry leaders, public leaders, and citizens raising their voice have on presenting a substantial response to Climate for debate on the floor of the United States House of Representatives? The Citizens Climate Lobby will lobby as many US Representatives and Senators who will accept a meeting during the CCL National Conference, Washington DC, June 23, 24, 2014.</p>	<p>Thank you for your comment. However, the action you describe is outside our departmental scope. It may be more appropriately considered by the Department of Environmental Control. As such, this comment has been forwarded to them for consideration.</p>

Name	Organization	Full Comment	Response
John Porterfield	eZing, Inc.	Create and Support Study of Sustainability that may be Adopted Across Cultures. What effort is ongoing to learn the sustainability of methods that meet peoples' needs in other countries and cultures? 1. How may government encourage such study? 2. How do different methods compare to the sustainability of methods customary in the U.S.? 3. How may superior methods be adopted in the US?	Thank you for your comment. However, the action you describe is outside our departmental scope. It may be more appropriately considered by the Department of Environmental Control. As such, this comment has been forwarded to them for consideration.
John Porterfield	eZing, Inc.	Establish a forum "What Would a Successful Energy Efficiency Program Be?" Open to the public. No such forum now exists.	Thank you for your comment. However, the action you describe is outside our departmental scope. It may be more appropriately considered by the Department of Environmental Control. As such, this comment has been forwarded to them for consideration.

Name	Organization	Full Comment	Response
Stacie Young	The Preservation Compact	<p>Cook County's draft Strategic Plan, "Planning for Progress," is a great step toward an intentional, comprehensive approach to planning and coordination to help maximize the county's resources. The Preservation Compact supports the county's efforts, and the county's critical role as a partner in The Preservation Compact to preserve Cook County's valuable affordable rental housing.</p> <p>The Preservation Compact is a collaboration of housing stakeholders—including owners, lenders, civic groups, tenant groups and government—working together to preserve affordable rental housing in Cook County. We work on policies and programs that encourage preservation, including energy, property taxes, preserving small buildings, and increasing access to credit.</p> <p>As you note, preservation is important for a number of reasons. First, we know Cook County has a solid stock of affordable multifamily rental—but we also know that much of that stock is aging, and many buildings need rehab. Building new affordable rental housing is extremely expensive and requires extensive public subsidy. In many communities, the stock exists, but we need to be strategic about encouraging owners to improve buildings and keep rents affordable. In areas where demand is lagging, community development efforts are needed to bolster investment, which will also preserve affordable housing.</p> <p>We appreciate the county's focus on areas with higher incomes and good job access. It is also important to realize, however, that thousands of affordable units are located in communities with low and moderate income residents who can access jobs via nearby transit. The need for affordable housing is too great for us to allow the disinvestment and loss of this valuable stock in these communities. Some buildings would benefit from direct support, but the best strategy for preserving these buildings is to invest in redeveloping these communities, which will generate more economic activity and revitalization.</p> <p>On the subsidized side, Cook County has participated in the Compact's intergovernmental efforts that include Cook County, the City of Chicago, IHDA, and HUD, to coordinate around specific government assisted properties, and to consolidate compliance forms and processes. We are pleased you plan to continue supporting these efforts. Cook County has also worked with the Compact to develop a coherent policy to keep property taxes reasonable and transparent for affordable, well-maintained multifamily rental buildings. Our working group and Cook County are identifying strategies to encourage owners to rehab their properties, and keep some units affordable for low and moderate income residents.</p> <p>Again, we appreciate the County's planning efforts, and especially your recognition of affordable rental preservation as an integral strategy. The Preservation Compact is fortunate to have a good partner in preservation with Cook County.</p>	<p>Thank you for your comment. The Department values its continued partnership and coordination with the Preservation Compact. Strategy 3.2 discusses the preservation of the existing housing stock in disinvested areas and the efforts discussed by the Preservation Compact would fall under that strategy.</p>

Name	Organization	Full Comment	Response
Edward Sitar	ComEd	My only comment is that ComEd and the Bureau have been discussing a joint proactive business outreach and retention initiative that we expect to formally launch early next year. Probably doesn't fit perfectly in to this document, but wanted Michael and Jennifer to be fully aware.	Thank you for your comment. The Department appreciates continued partnership and coordination with Com Ed.
Adriana Hemzacek	--	Page 112 of 123, typo. I believe "mental" should be "metal". Sentence: "More than 3,700 mental and machining firms in the region generate \$30 billion in annual revenue and employ more than 100,000 workers"	Thank you for your comment. We will ensure the related language is corrected.
Mike Swier	--	When the weather is nicer (than tonight); I bike to and from work, stores and other locations. Please keep cycling at the forefront of needs and be safe for all.	Thank you for your comment. The Department of Planning and Development recognizes the importance of bicycle access and safety. Strategies 1.2 and 1.3 have been adjusted to reflect this comment.

Name	Organization	Full Comment	Response
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Name	Organization	Full Comment	Response
Mike Scobey	Illinois Association of REALTORS	<p>On behalf of the Illinois Association of REALTORS, I would like to comment on Strategy 3.8 of the “Housing and Development Services” part of the proposed Plan. This Strategy discusses the enactment of an “inclusionary housing ordinance” which would apply to unincorporated Cook County.</p> <p>The Association believes that the creation of more affordable housing is a shared responsibility—shared by the developer, the unit of local government and the community at large. Policies that are more market-driven, or incentive-based—as opposed to strict mandates on developers--should be explored. Strict mandates (such as a required set-aside for a specific number of affordable units in a multi-family development) can cause developers to choose to develop housing elsewhere and can drive up the cost of the non-affordable units. Also, strict mandates place the responsibility of providing affordable housing solely on the developer.</p> <p>It’s also important to note that the home-building industry is still quite fragile at this time. New and inflexible requirements could render some housing projects unfeasible.</p> <p>What follows is a set of options that could be incorporated into an ordinance.</p> <ul style="list-style-type: none"> - Density Bonuses - This is a zoning technique whereby the County/municipality can allow the developer to develop a greater number of market rate units than would be permitted by right as a way to compensate for the reduced rate of return on the affordable units. In return for the greater density, the developer agrees to provide some number of affordable units. The developer’s general rule of thumb is that one additional market rate unit is needed for every affordable unit that is provided. - Waiver of Fees – Any fees that are tied to the development process should be considered for waiver on the affordable units. Permit fees, tap-on fees, local impact fees, etc. should all be considered. - Government Funding – Local governments can adopt an ordinance which states that any developer who receives any kind of federal, state or city financial assistance with a residential development is required to set aside a certain number of units as affordable. - TIF Districts - A municipality may create a Tax Increment Finance (TIF) district that can be a mix of commercial and residential uses. The municipality, working with the County, could require a set-aside of a specific number of affordable residential units for new development within the TIF. 	<p>Thank you for your comment. The Department will coordinate with the Illinois Association of Realtors and other key stakeholders early on before any related ordinances are developed, proposed, or implemented.</p>

Name	Organization	Full Comment	Response
Mike Scobey (cont.)	Illinois Association of REALTORS (cont.)	<p>Other Approaches and Suggestions:</p> <ul style="list-style-type: none"> - The development approval process should be efficient and expedient. This is vitally important in keeping the cost of development down. When a developer agrees to provide some number of affordable units in a development, that developer’s proposal should receive a quicker approval process. - Design standards should be kept at a level that balances energy efficiency, quality of construction and curb appeal with affordability. - Paramount to providing access to housing is also removing high construction material costs as an impediment. The Association calls for the County to work with the industry to reform unnecessarily expensive parts of the building code to encourage both residential and commercial development. - Local Impact Fees and Transfer Taxes can be waived by the units of local government for the affordable units so as to provide another incentive for a developer. <p>Developers acknowledge that the offer of just one of these incentives or forms of financial assistance is not enough to create affordable units in a project and allow for a reasonable return on the developer’s investment. However the combination of some of these items could be enough to facilitate a constructive relationship between the County and the developer to create an agreed-upon number of affordable units.</p> <p>If you have questions about any of these comments, feel free to contact me, Michael Scobey at mscobey@iar.org or Sharon Gorrell at sgorrell@iar.org</p>	<p>Comment continued from previous page. See response on previous page.</p>